

## Chapter 2 Ballard County Hazard Mitigation Plan 2023 Update

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### 2:4 Risk Assessment

All components of this Risk Assessment were revised using the best available data in the Purchase Region. GIS resources and public input were used to identify which hazards, of those listed below, affect the Purchase Region. The Purchase Area Development District (PADD) staff compiled this information to identify hazards and the Jackson Purchase Hazard Mitigation Council (JPHMC) reviewed the definitions and discussed their occurrence in and impact on the region. This review identified all hazards to the region and consequently Ballard County.

For this revision, the Mitigation Planning Team (MPT) for Ballard County reviewed and revised the prioritization of Hazards from the 2018 Plan using updated climatic/event data, 2016 revised flood zones, local events occurring since the previous plan, 2020 Census data. The resulting prioritization and risk assessments area contained in this chapter.

#### 2:4.1 Identifying Hazards

FEMA recognizes many forms of natural hazards. Major natural hazards that may occur include:

- Geologic hazards
  - Tsunami
  - Volcano
  - Earthquake
  - Land Subsidence/Karst Topography
  - Landslide
- Weather generated hazards.
  - Avalanche
  - Hurricane
  - Severe Thunderstorm
  - Hailstorm
  - Windstorm/Microburst
  - Severe Winter storm
  - Tornado
- Wildfire
- Flooding
  - Flashfloods
  - General Flooding
  - Coastal
  - Riverine
- Urban
- Climatological
  - Drought
  - Extreme Heat
- Failure of Man-made structures from the impact of natural forces
  - Dam Failure
  - Levee/flood Wall Failure

## Natural Hazards Addressed by the Regional Plan

The regional planning process identified hazards that significantly impact the entire Purchase Region and eliminated from consideration those natural hazards that do not. Natural hazards where a historical record of damage to people and property exists, or the potential for such damage to occur, are addressed in the plan. This determination does not preclude from including more hazards in future updates. The Ballard County MPT agreed that the identification process was sufficiently thorough to serve all the signatory counties of the plan and need not be repeated for the Ballard County Chapter. Table 2.1 summarizes why these hazards were identified.

**Table 2.1 Hazards Identified and Reasons for Identification**

<b>Hazard</b>	<b>How Identified</b>	<b>Why Identified</b>
<b>Tornado</b>	<ul style="list-style-type: none"> <li>* Review of past disaster damage</li> <li>* Review of FEMA hazard maps</li> <li>* Public Input</li> </ul>	<ul style="list-style-type: none"> <li>* Several past occurrences</li> <li>* Hazard maps show all jurisdictions affected</li> </ul>
<b>Flood</b> <b>Flash Flood</b> <b>River Erosion</b>	<ul style="list-style-type: none"> <li>* Review of past disaster damage (FEMA &amp; National Climatic Data Center)</li> <li>* Local Emergency Management</li> <li>* Public Input</li> <li>* Review of FIRM maps</li> </ul>	<ul style="list-style-type: none"> <li>* Affects the region frequently.</li> <li>* Maps show many floods prone areas</li> <li>* Public identified several regions not mapped affected by flooding</li> <li>* Repetitive flooding has led to the deposit of enormous amounts of silt in Kentucky's Mississippi River ports</li> </ul>
<b>Thunderstorm</b> <b>Wind</b> <b>Hail</b>	<ul style="list-style-type: none"> <li>* Review of past disaster damage</li> <li>* Public Input</li> <li>* Review of past occurrences from National Climatic Data Center</li> </ul>	<ul style="list-style-type: none"> <li>* Many events in the past</li> <li>* Widespread: affects all jurisdictions</li> <li>* High wind zone</li> </ul>
<b>Earthquake</b>	<ul style="list-style-type: none"> <li>* Review of Ground Motion Maps</li> <li>* Review of the New Madrid and Wabash Seismic Zone Maps</li> <li>* Public Input</li> </ul>	<ul style="list-style-type: none"> <li>* Proximity to New Madrid/Wabash Seismic Zones</li> <li>* Historic accounts of 1812 disaster.</li> <li>* Potential for destructive impact in some jurisdictions</li> </ul>
<b>Winter Storm</b> <b>/ Ice Storm</b>	<ul style="list-style-type: none"> <li>* Review of past disaster damage</li> <li>* Review of past occurrences from National Climatic Data Center</li> <li>* Public Input</li> <li>* Local DES/KYTC</li> </ul>	<ul style="list-style-type: none"> <li>* Several past occurrences</li> <li>* Variety of events including snow/ ice</li> <li>* Can affect all jurisdictions</li> </ul>
<b>Excessive Heat</b> <b>/ Drought</b>	<ul style="list-style-type: none"> <li>* Review of past disaster damage</li> <li>* Public Input</li> <li>* Review of Palmer Drought Severity Index</li> </ul>	<ul style="list-style-type: none"> <li>* Losses have occurred in past.</li> <li>* Large impact of agriculture on the region</li> </ul>
<b>Dam Failure</b>	<ul style="list-style-type: none"> <li>* Review of High Risk Dams in the region</li> <li>* Corps of Engineers Input</li> </ul>	<ul style="list-style-type: none"> <li>*Potential for flooding</li> <li>*Number of High-Risk dams in region</li> </ul>
<b>Wildfire</b>	<ul style="list-style-type: none"> <li>* Review of State Mitigation Plan</li> <li>* Public Input</li> </ul>	<ul style="list-style-type: none"> <li>*Potential for loss at Wildland/urban interface,</li> <li>* Increased fuel supply due to ice storm damage</li> </ul>

## **2:4.2 Hazard Profiles**

The Ballard County MPT reviewed the previously identified hazards based on historical evidence gathered from the National Center for Environmental Information (NCEI), Kentucky State Climatology Center, Federal Emergency Management Agency (FEMA) Hazard Mapping website, the Commonwealth of Kentucky Enhanced Mitigation Plan and the Kentucky Geological Survey. The PADD staff gathered GIS information and historical data to provide to the MPT. There are some limitations to the best available GIS and historical data pertaining to hazards. All components of this risk assessment were revised using the best available data in the Purchase Region. GIS resources and public input were used to identify which hazards of those below affect the Purchase Region. The JPMC review the definitions and discussed their occurrence and impact on the region. This review identified all hazards to the region and consequently all hazards that affect Ballard County.

### **Summary of Hazard Profiles**

Several overall conclusions can be drawn from the information gathered in the Hazard Profiles. Based on historical frequency and past disaster damages, several hazards identified in the regional plan, stand out as more significant threats to Ballard County, while several others appear to be less significant.

According to frequency and damage figures, Tornado, Flood, Flash Flood, Thunderstorm Wind, and Winter Storm, Ice Storms, stand out as the most significant threats to Ballard County. Earthquake is a hazard rated by committee members as one of the biggest potential threats though there is no historical data on actual earthquake damages in Ballard County to analyze the threat. There is considerable debate regarding the severity of the damage even imagining the “worst case scenario”.

Hail is a hazard that threatens the county, having caused considerable property and crop damage. Excessive Heat is a concern based primarily on the impact on the very young and old. Drought is mainly a threat to the agricultural segment of the county economy but also has a significant impact on water and wastewater systems, especially those with cast iron piping, as soil shrinkage causes pipes to snap. Wildfire is a potential risk however there have been very few events resulting in no documented damage. Each of these hazards was deemed to be of moderate risk by the MPT.

Dam Failure is perceived as a threat, yet historic frequency and damage data do not suggest that these are significant. There is no historical occurrence of damage or injury due to a dam failure in Ballard County.

Table 2.2 is a summary of past Declared Disasters as provided by FEMA for Ballard County. This table is limited to providing information only related to declared disasters on the county level and does not list each jurisdiction.

**Table 2.2 Presidential Disaster Declarations that Affected PADD Counties**

DR#	Declaration Date	Disaster Type	Total Declared Counties	Declared Counties	Counties Declared for Public Assistance and Individual Assistance	Counties Declared for Public Assistance Only	County	DH Approved Funding	IFG Approved
381	5/11/1973	Severe Storms, Flooding	5	Ballard, Carlisle, Fulton, Hickman, McCracken	Ballard, Carlisle, Fulton, Hickman, McCracken	0			
461	3/29/1975	Severe Storms, Flooding	17	Ballard, Calloway, Fulton, Graves, Hickman, Marshall, McCracken	Ballard, Calloway, Fulton, Graves, Hickman, Marshall, McCracken	0			
821	2/24/1989	Severe Storms, Flooding	67	Ballard, Carlisle, Graves, Hickman, Marshall, McCracken	Ballard, Carlisle, Graves, Hickman, Marshall, McCracken	0			
1089	1/13/1996	Blizzard	120	Ballard, Calloway, Carlisle, Fulton, Graves, Hickman, Marshall	0	Ballard, Calloway, Carlisle, Fulton, Graves, Hickman, Marshall, McCracken,			
1163	3/4/1997	Flooding	101	Ballard, Calloway, Carlisle, Fulton, Graves, Hickman, Marshall, McCracken	Ballard, Carlisle, Fulton, Hickman, Marshall, McCracken	Calloway	McCracken	\$137,084.85	\$78,709.00
1802	10/9/2008	Severe Windstorm	36	Ballard, Calloway, Carlisle, Fulton, Graves, Hickman, Marshall, McCracken	0	Ballard, Calloway, Carlisle, Fulton, Graves, Hickman, Marshall, McCracken,			

3302	1/28/2009	Severe Windstorm	114	Ballard, Calloway, Carlisle, Fulton, Graves, Hickman, Marshall, McCracken	0	Ballard, Calloway, Carlisle, Fulton, Graves, Hickman, Marshall, McCracken,			
1818	2/5/2009	Severe Winter Storm, Flooding	117	Ballard, Calloway, Carlisle, Fulton, Graves, Hickman, Marshall, McCracken	0	Ballard, Calloway, Carlisle, Fulton, Graves, Hickman, Marshall, McCracken,			
1976	5/4/2011	Severe Storms, Tornadoes, Flooding	22	Ballard, Calloway, Carlisle, Fulton, Graves, Hickman, Marshall, McCracken		Calloway			
4057	3/6/2012	Severe Storms, Tornadoes, Straight-line Winds, Flooding	1	Ballard		Ballard			
4216	4/30/2015	Severe Winter Storms, Snowstorms, Flooding, Landslides, Mudslides	3	Ballard, Marshall, McCracken		Ballard, Marshall, McCracken			
4218	5/12/2015	Severe Winter Storms, Snowstorms, Flooding, Landslides, Mudslides	3	Calloway, Fulton, Marshall		Calloway, Fulton, Marshall			
4278	8/26/2016	Severe Storms, Tornadoes, Flooding, Landslides, Mudslides	2	Calloway, Marshall		Calloway, Marshall			
4358	4/12/2018	Severe Storms, Flooding, Landslides, and Mudslides	22	None		None			
4361	4/26/2018	Severe Storms, Tornadoes, Flooding, Landslides	35	Carlisle, Graves, Hickman, Fulton, McCracken		Carlisle, Graves, Hickman, Fulton, McCracken			

		and Mudslides							
4428	4/17/2019	Severe Storms, Straight-line Winds, Flooding, Landslides, and Mudslides	60	Ballard, Carlisle, Fulton, Hickman, Marshall, McCracken		Ballard, Carlisle, Fulton, Hickman, Marshall, McCracken			
3469	3/13/2020	Covid-19	120	Ballard, Calloway, Carlisle, Fulton, Graves, Hickman, Marshall, McCracken		Ballard, Calloway, Carlisle, Fulton, Graves, Hickman, Marshall, McCracken			
4497	3/28/2020	Covid-19 Pandemic	120	Ballard, Calloway, Carlisle, Fulton, Graves, Hickman, Marshall, McCracken	Ballard, Calloway, Carlisle, Fulton, Graves, Hickman, Marshall, McCracken				
4540	4/24/2020	Severe Storms, Flooding, Landslides, and Mudslides	27	Hickman, McCracken		Hickman, McCracken			
4592	3/31/2021	Severe Winter Storms, Landslides, and Mudslides	45	None		None			
4595	4/23/2021	Severe Storms, Flooding, Landslides, and Mudslides	44	Ballard, Graves, Calloway		Ballard, Graves, Calloway			
3575	12/11/2021	Severe Storms, Straight-line Winds, Flooding and Tornadoes	16	Fulton, Graves, Hickman, Marshall					
4630	12/12/2021	Severe Storms, Straight-line Winds, Flooding and Tornadoes	23	Fulton, Graves, Hickman, Marshall	Fulton, Graves, Hickman, Marshall				
4643	2/27/2022	Severe Storms, Straight-line Winds, Tornadoes, Flooding, Landslides	13	None		None			

Source: [https://www.fema.gov/disasters?field\\_state\\_tid\\_selective=49&field\\_disaster\\_type\\_term\\_tid=All&field\\_disaster\\_declaration\\_type\\_value=All&items\\_per\\_page=20&=GO](https://www.fema.gov/disasters?field_state_tid_selective=49&field_disaster_type_term_tid=All&field_disaster_declaration_type_value=All&items_per_page=20&=GO)

According to State Department of Emergency Management records Ballard County was eligible for Public Assistance as a result of the above declarations. For this revision, the Ballard County MPT reviewed and revised the prioritization of Hazards from the 2018 Plan using updated climatic/event data, 2016 revised flood zones, local events occurring since the previous plan, 2020 Census data. The resulting prioritization and risk assessments area contained in this chapter.

**Table 2.3 Ballard County Hazard Summary Table**

PLAN VERSION	2022	2017
<b>HIGH RISK HAZARDS</b>	TORNADO FLOOD / FLASH FLOOD EARTHQUAKE THUNDERSTORM WIND	TORNADO FLOOD / FLASH FLOOD EARTHQUAKE THUNDERSTORM WIND
<b>MODERATE RISK HAZARDS</b>	WINTER STORM / ICE STORM HAIL EXTREME HEAT/DROUGHT	WINTER STORM / ICE STORM HAIL EXTREME HEAT/DROUGHT
<b>LOW RISK HAZARDS</b>	WILDFIRE DAM FAILURE	WILDFIRE DAM FAILURE

*SOURCE: Ballard County MPT 2022*

Table 2.4 represents a summary of the events on record in the NCEI Storm Events Database occurring in Ballard County for the period January 1, 1950, through March 31, 2022. Data is available as early as 1950, but depending on reporting for some events, the first event on record may come at a much later time. The detailed, disaggregated listing of these events are included in Appendix 1.

Please see NCEI (formerly the National Climatic Data Center) contact page if you have questions at <https://www.ncdc.noaa.gov/customer-support>

**Table 2.4 Ballard County Summary of Hazard Previous Occurrences and Impacts  
January 1, 1950 – March 31, 2022**

Event	Events	Death	Injury	Property Damage (\$)	Crop Damage (\$)
Tornado	18	0	10	1.555M	0.00K
Thunderstorm	117	0	7	1.670M	0.00K
Winter Storm	24	0	0	550.00K	0.00K
Ice Storm	6	0	0	10.200M	0.00K
Flood	62	0	0	27.208M	1.060M
Flash Flood	28	1	0	990.00K	0.00K
Hail	51	0	0	110.00K	3.05K
Excessive Heat	11	0	1	0.00K	0.00K
Drought	30	0	0	0.00K	79.200M
Wildfire	1	0	0	0.00K	0.00K
Dam Failure	NO EVENTS				
1 class A structure = no loss of life anticipated, only damage to dam owner's property					
2 class B structures = loss of life not probable, some economic loss & environmental damage					

For the purpose of the update of the 2023 Jackson Purchase Hazard Mitigation (JPHM) Plan, the events will be reviewed from April 1, 2017, through March 31, 2022. The storm events database maintained by the NCEI will be utilized for as the source for the best available data for the Purchase Region.



## **Tornado**

A tornado is a violent windstorm characterized by a twisting, funnel-shaped cloud extending to the ground. It is most often generated by a thunderstorm when cool, dry air intersects and overrides a layer of warm, moist air forcing the warm air to rise rapidly and upper level winds, especially the jet stream runs at an angle relative to the prevailing surface winds. These conditions occur with regularity over the Purchase Region, and can occur at any time of the year. Tornadoes are often accompanied by large hail and damage is most often the result of the high wind velocity and wind-blown debris. The most violent tornadoes have rotating winds of 250 miles per hour or more and are capable of causing extreme destruction. They have the power to uproot trees, structures, and turn harmless objects into deadly flying debris.

Most tornadoes aren't very wide and touch down only briefly. However, a highly destructive tornado may carve a path over a mile wide and several miles long. Tornadoes typically cause the most damage to lightly or poorly built structures, such as residential homes. An average of 800-1000 tornadoes are reported nationwide and they are more likely to occur during the spring and early summer months. Tornadoes can occur at any time of the day, but are more likely to form in the late afternoon or early evening.

In 2007 the Enhanced Fujita (EF) Scale was introduced to better reflect wind speed and the amount of damage produced by tornadoes. It replaced the Fujita-Pearson Scale that defined every tornado on record in the United States since 1950. EF rankings are assigned after a tornado event has occurred and the National Weather Service has inspected the damage.

**Table 2.5      The Enhanced Fujita Tornado Measurement Scale**

Scale	Estimated Wind Speed	Typical Damage
<b>EF0</b>	65-85 mph	Light Damage - Some damage to chimneys; branches broken off trees; shallow-rooted trees pushed over; signboards damaged.
<b>EF1</b>	86 – 110 mph	Moderate Damage - Peels surface off roofs; mobile homes pushed off foundations or overturned; moving autos blown off roads.
<b>EF2</b>	111 – 135 mph	Considerable Damage - Roofs torn off frame houses; mobile homes demolished; boxcars overturned; large trees snapped or uprooted; light object missiles generated; cars lifted off ground and thrown.
<b>EF3</b>	136 – 165 mph	Severe Damage - Roofs and some walls torn off well-constructed houses; trains overturned; most trees in forest uprooted; heavy cars lifted off the ground and thrown.
<b>EF4</b>	166 – 200 mph	Devastating Damage - Well-constructed houses leveled; structures with weak foundations blown away some distance; cars thrown, and large missiles generated.
<b>EF5</b>	>200 mph	Incredible Damage - Strong frame houses leveled off foundations and swept away; automobile-sized missiles fly through the air in excess of 100 meters (109 yards); trees debarked; incredible phenomena will occur.

**Table 2.6: Tornado Events and Impacts in Ballard County**  
**April 1, 2017 – March 31, 2022**

Location	Date	Time	Time Zone	Magnitude	Deaths	Injuries	Property Damage	Crop Damage
<a href="#">GAGE</a>	03/14/2019	08:20	CST-6	EF2	0	0	150.00K	0.00K
<a href="#">LA CENTER</a>	05/01/2019	05:08	CST-6	EF1	0	0	35.00K	0.00K
<a href="#">LOVELACEVILLE</a>	06/23/2019	15:33	CST-6	EF1	0	0	5.00K	0.00K
<b>TOTALS:</b>					<b>0</b>	<b>0</b>	<b>190.00K</b>	<b>0.00K</b>

Source: National Oceanic and Atmospheric Administration (NOAA), National Centers for Environmental Information (NCEI), Storm Events Database

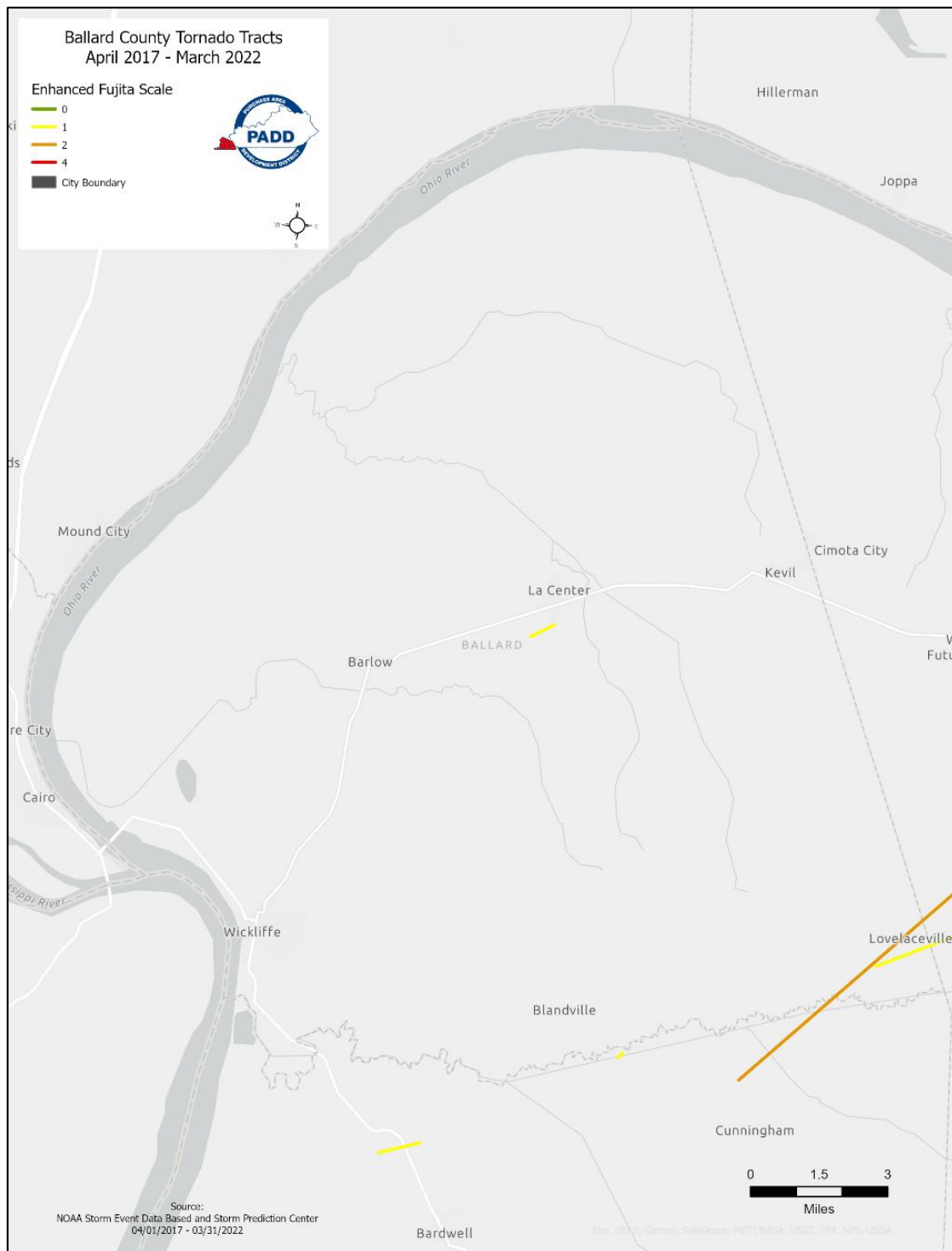
<https://www.ncdc.noaa.gov/stormevents/choosedates.jsp?statefips=21%2CKENTUCKY>

The following event descriptions are typical of the type of tornado events experienced in Ballard County:

- On March 14, 2019, A strong low-pressure system produced multiple weather hazards. Scattered supercell thunderstorms developed ahead of a cold front on the morning and early afternoon of the 14th, producing isolated wind damage, large hail, and several tornadoes. This multi-county tornado crossed extreme southeast Ballard County on its way from Carlisle County to McCracken County. The tornado track passed just northwest and north of the community of Lovelaceville. The two primary structural damage areas were the crossing points along Highway 1837 west of Lovelaceville and Hamburg Road north of Lovelaceville. West of Lovelaceville on Highway 1837, there was major roof damage to a few structures, including a mobile home and a farm outbuilding. A well-defined path of broken and uprooted trees was also evident. As the tornado reached Hamburg Road, the first evidence of EF-2 damage became visible. Peak winds in Ballard County were estimated near 115 mph. The tornado then crossed into McCracken County, where most of the damage path was located.
- On May 1, 2019, A line of thunderstorms organized over southeast Missouri and moved eastward into far western Kentucky. Along the leading edge of the line, low-level wind shear was strong enough for a brief tornado. A National Weather Service damage survey determined EF-1 tornado damage occurred near La Center, with maximum peak winds of 105 mph. The tornado began about one-half mile south-southwest of La Center along Kentucky Highway 802. Several trees lost large limbs, and a few large trees were snapped along the path. A 20-by-25-foot section of roof on a home on Kentucky Highway 358 was lifted and thrown about 150 feet. A nearby storage building had its doors blown in, and the base of an exterior wall was shifted by a couple of feet. A few other homes in the vicinity received minor shingle damage. The tornado lifted shortly after crossing Highway 358, about half a mile southeast of La Center.

Figure 2.1 illustrates the tornado tracks for the three events recorded during the update period.

**Figure 2.1 Vulnerability to Tornadoes through Identification of Tornado Tracks April 1, 2017 – March 31, 2022**



### SUMMARY AND CONCLUSIONS OF TORNADO PROFILE

For the period covered by this update, April 1, 2017, through March 31, 2022, there were three occurrences of tornadoes in Ballard County reported by the NCEI. These occurrences resulted in total personal property damage of \$190,000 with no fatalities or injured people.

Information from Table 2.6 and Figure 2.1 related to Tornadoes can be used to define the frequency of tornado events and the impact of these events. Data on tornado event magnitude is provided in the form of the Enhanced Fujita Scale as shown on the map. Ballard County experienced four reported events over a 5-year period, which indicates the likelihood of an event every 0.6 years on average. The cost of a tornado event can be calculated as:

- \$190,000 total damage divided by 3 events = \$63,333.33 damage per event on average
- \$63,333.33 times 0.6 events per year = \$37,999.9 damage per year on average

Of critical concern to the Ballard County MPT, and the main contributing factor to its consideration of risks and vulnerability, is the human cost from Tornado Events. Although there are no recorded fatalities, tornados caused \$190,000 in property damage in three different events. The majority of the property damage were the result of two events.

## **Flash Flood / Flood**

As can be seen in Table 2.7, Long Term Flooding is the most common form of flooding in Ballard County. This is usually a temporary condition of partial or complete inundation of two or more acres of normally dry land area of two or more properties from overflow of water. This slow drainage is often exacerbated by stream blockages of tree limbs and trunks, which form effective check dams and barrages.

River basin flooding is common among Kentucky's major streams and bodies of water during the winter and early spring months. The major drainage systems in Ballard County are the Mississippi River, Ohio River and Mayfield Creek. These rivers delivered catastrophic flooding to the area in the past, most memorably in 1937, 1973, 1993, but have largely been contained, if not controlled since 1937 by levees. Even so, a river such as the mighty Mississippi will sometimes have its way.

Periodic flooding of land adjacent to rivers, streams and shorelines is natural and can be expected to take place at regular intervals. The recurrence interval of a flood is defined as the average time interval, in years, expected between a flood event of a particular magnitude and an equal or larger flood. 100 Year Flood: as determined by the Federal Emergency Management Agency (FEMA), is a flood event of a magnitude expected to be equaled or exceeded once on the average during any 100-year period. The term "100-year flood" is misleading. It is not the flood that will occur once every 100 years. Rather, it is the flood elevation that has a 1- percent chance of being equaled or exceeded each year. Thus, the 100-year flood could occur more than once in a relatively short period of time. The 100-year flood is also used by the National Flood Insurance Program (NFIP) as the standard for floodplain management and to determine the need for flood insurance.

Between April 1, 2017, to March 31, 2022, there were three flash floods and 19 river basin floods recorded in Ballard County (see Table 2.7 below). There were no deaths or injuries and \$449,000 in property damage and \$1,040,000 in crop damage. Long term flooding events were responsible for \$444,000 in property damage cost and \$1,040,000 in crop damage.

**Table 2.7 Flash Flood / Flood Events and Impacts in Ballard County April 1, 2017 – March 31, 2022**

Location	Date	Time	Time Zone	Event Type	Deaths	Injuries	Property Damage	Crop Damage
<a href="#">KEVIL</a>	4/30/2017	11:46	CST-6	Flash Flood	0	0	0.00K	0.00K
<a href="#">HOLLOWAY</a>	2/19/2018	18:00	CST-6	Flood	0	0	0.00K	0.00K
<a href="#">WICKLIFFE</a>	2/24/2018	16:00	CST-6	Flood	0	0	0.00K	0.00K
<a href="#">HOLLOWAY</a>	3/1/2018	0:00	CST-6	Flood	0	0	50.00K	0.00K
<a href="#">WICKLIFFE</a>	3/1/2018	0:00	CST-6	Flood	0	0	10.00K	0.00K
<a href="#">OGDEN</a>	4/5/2018	9:00	CST-6	Flood	0	0	0.00K	0.00K
<a href="#">BARLOW</a>	5/25/2018	16:04	CST-6	Flood	0	0	0.00K	0.00K
<a href="#">KEVIL</a>	5/31/2018	15:10	CST-6	Flash Flood	0	0	5.00K	0.00K
<a href="#">OSCAR</a>	12/28/2018	2:00	CST-6	Flood	0	0	0.00K	0.00K
<a href="#">HOLLOWAY</a>	2/9/2019	10:00	CST-6	Flood	0	0	150.00K	0.00K
<a href="#">WICKLIFFE</a>	2/10/2019	15:00	CST-6	Flood	0	0	0.00K	0.00K
<a href="#">HOLLOWAY</a>	3/1/2019	0:00	CST-6	Flood	0	0	0.00K	0.00K
<a href="#">WICKLIFFE</a>	3/1/2019	0:00	CST-6	Flood	0	0	0.00K	0.00K
<a href="#">HOLLOWAY</a>	4/1/2019	0:00	CST-6	Flood	0	0	0.00K	0.00K
<a href="#">HOLLOWAY</a>	5/1/2019	0:00	CST-6	Flood	0	0	20.00K	10.00K
<a href="#">HOLLOWAY</a>	6/1/2019	0:00	CST-6	Flood	0	0	10.00K	30.00K
<a href="#">EAST CAIRO</a>	7/1/2019	0:00	CST-6	Flood	0	0	200.00K	1.000M
<a href="#">HINKLEVILLE</a>	1/11/2020	9:02	CST-6	Flash Flood	0	0	0.00K	0.00K
<a href="#">OGDEN</a>	2/10/2020	18:00	CST-6	Flood	0	0	0.00K	0.00K
<a href="#">OSCAR</a>	3/20/2020	21:00	CST-6	Flood	0	0	0.00K	0.00K
<a href="#">OGDEN</a>	4/1/2020	0:00	CST-6	Flood	0	0	0.00K	0.00K
<a href="#">EAST CAIRO</a>	3/2/2021	6:00	CST-6	Flood	0	0	4.00K	0.00K
<b>TOTALS:</b>					<b>0</b>	<b>0</b>	<b>449.00K</b>	<b>1.040M</b>

Data Source: National Oceanic and Atmospheric Administration (NOAA), National Centers for Environmental Information (NCEI), Storm Events Database  
<https://www.ncdc.noaa.gov/stormevents/choosedates.jsp?statefips=21%2CKENTUCKY>

The following event description is typical of the type of flash flooding experienced in Ballard County:

- On May 31, 2018, Multiple rounds of thunderstorms impacted the region on the last day of May. Damaging winds, large hail, and flooding were observed in this outbreak. The first round of storms moved through northwest Kentucky, mainly north of Madisonville, during the late morning and early afternoon hours. Locally damaging winds were associated with this line of storms. Highway 60 was nearly impassable, with numerous vehicles in ditches. Rainfall of 1.74 inches in one hour fell across the county line at the NWS office in West Paducah.

he is following event description is typical of the type of flooding experienced in Ballard County:

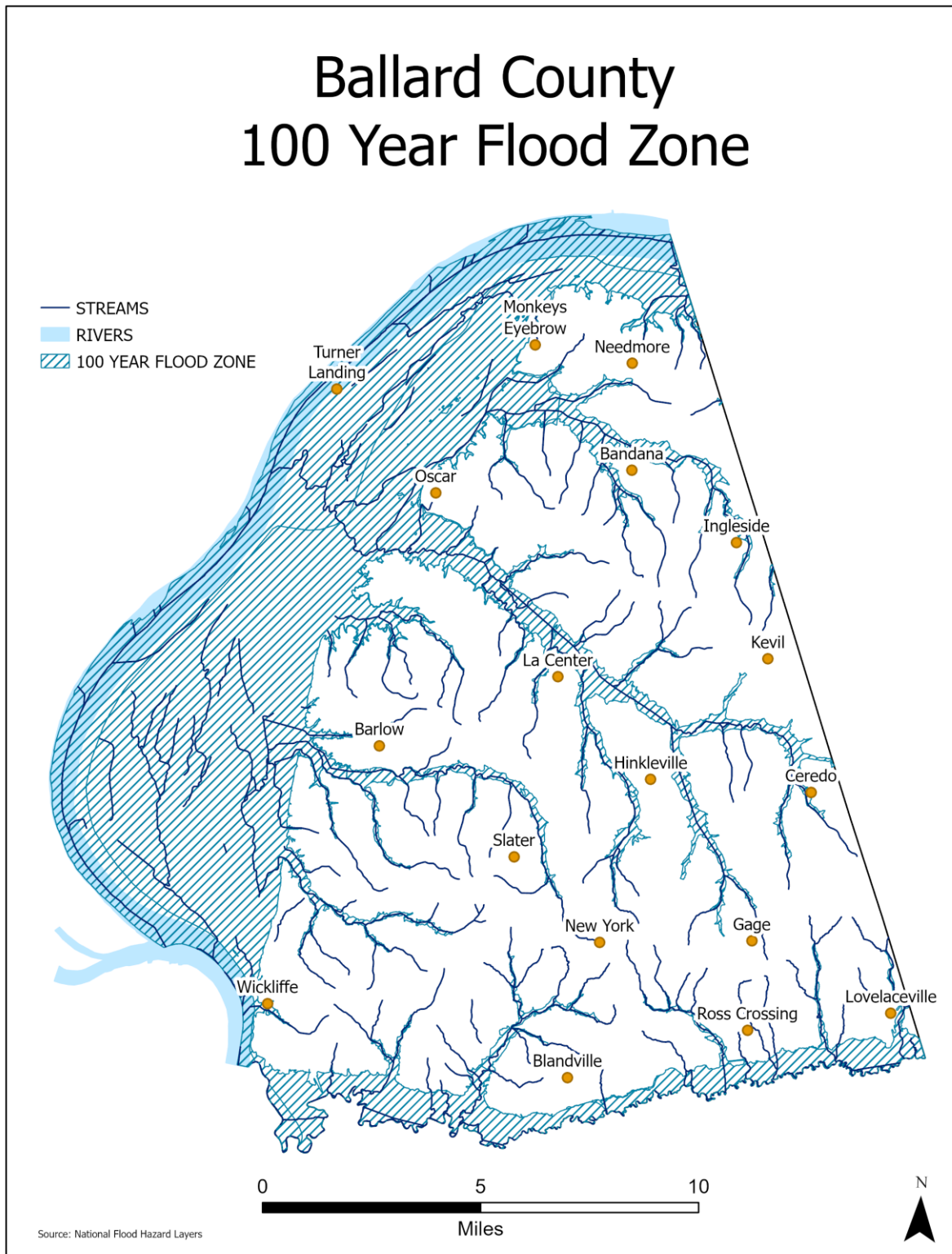
- On February 9, 2019, after a wet January, the active weather pattern continued into February. Frequent moderate to heavy rain events continued pushing not only the monthly and seasonal precipitation totals higher but also the rivers. Major flooding on the Ohio River closed numerous county roads and a few state roads. U.S. Highway 60/62 was closed from Wickliffe to the Ohio River bridge to Cairo, Illinois. A detour of about 80 miles was required for commuters in the area.

Figures 2.2, 2.3, 2.4, 2.5 and 2.6 illustrate the 100-year Flood Hazard Area for Ballard County and the city jurisdictions.

The City of LaCenter is presently not participating in the NFIP program. The City is evaluating this benefits of participating in NFIP but has taken on action at this time.

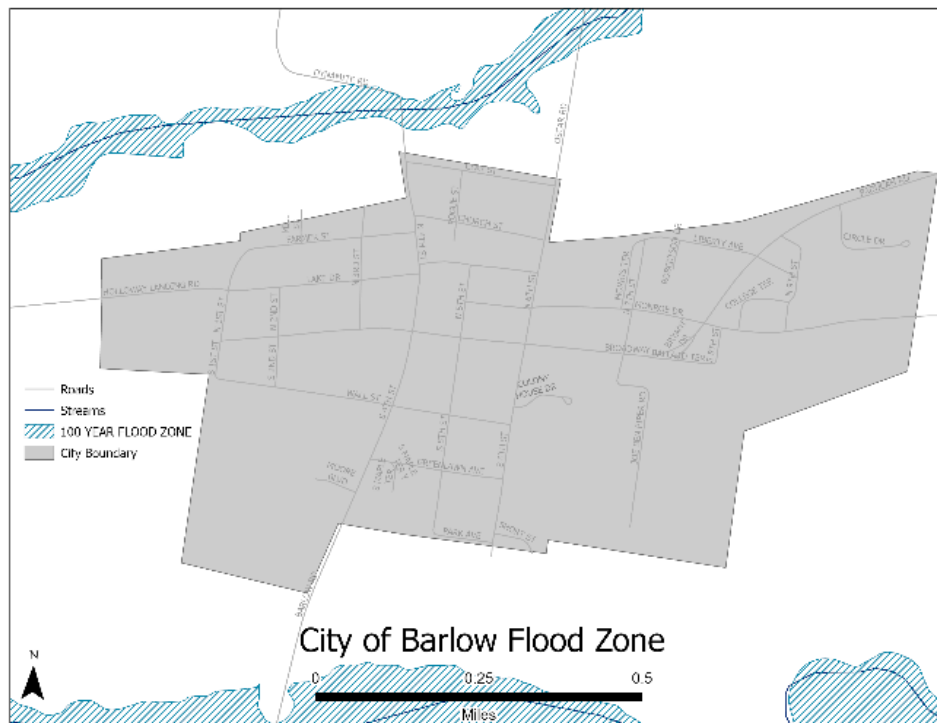


**Figure 2.2     Ballard County 100 Year Flood Zone**

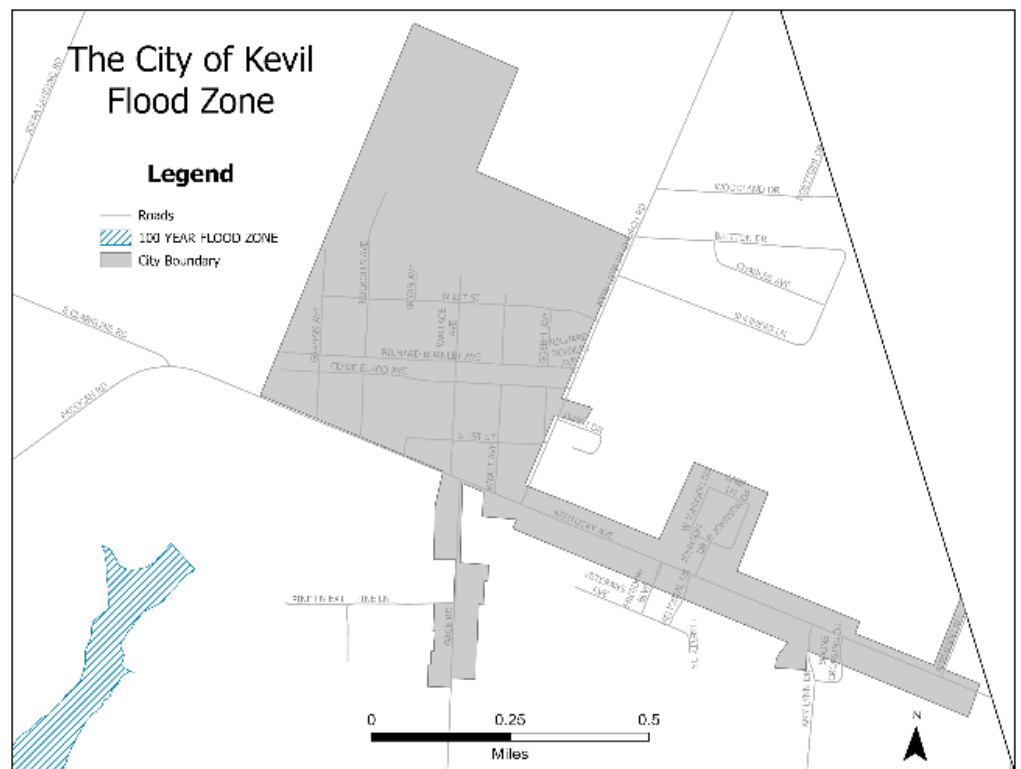




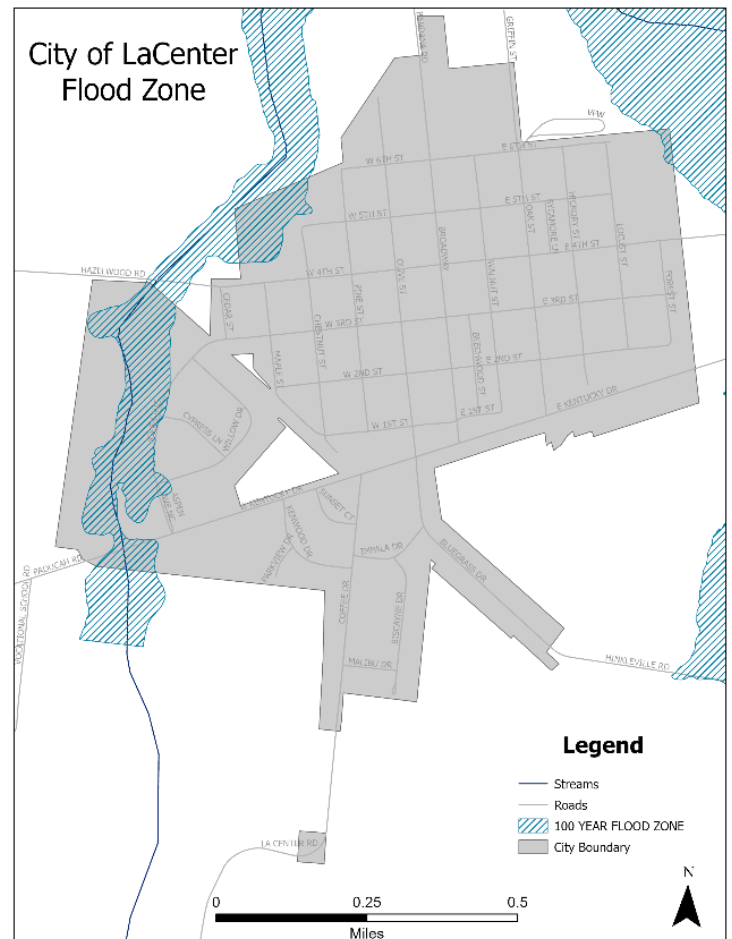
**Figure 2.3 City of Barlow Flood Zone**



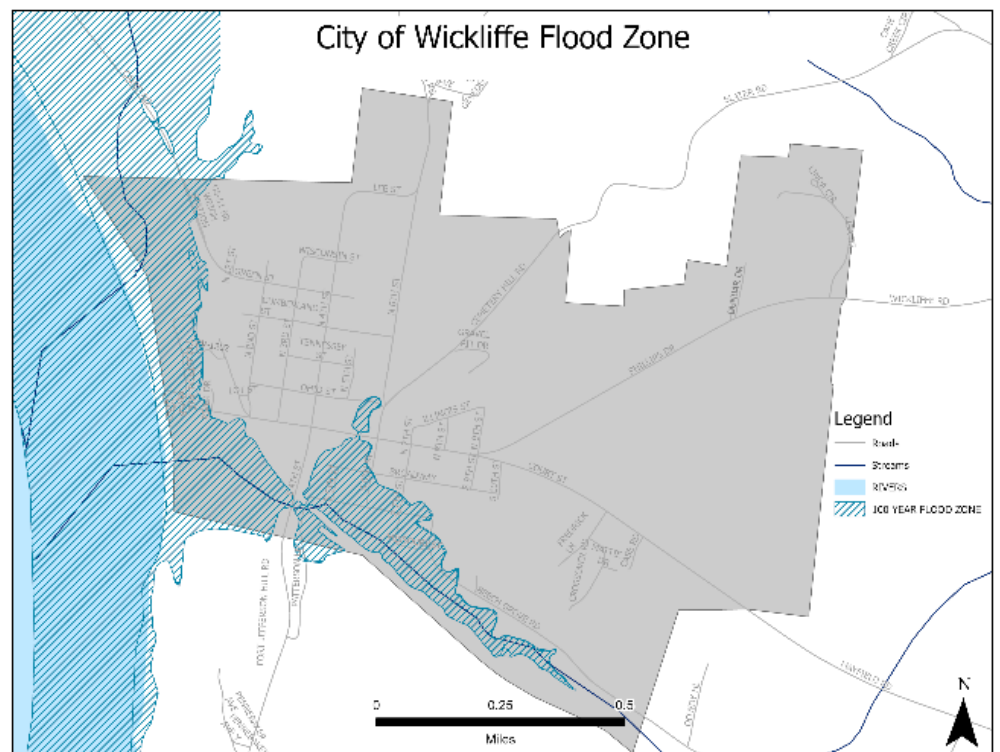
**Figure 2.4 City of Kevil Flood Zone**



**Figure 2.5 City of LaCenter Flood Zone**



**Figure 2.6 City of Wickliffe Flood Zone**



**Table 2.8 National Flood Insurance Program Participation by Jurisdiction**

<b>Jurisdiction</b>	<b>Floodplain Management Ordinance</b>	<b>SFHA in Jurisdictional Limits</b>	<b>Comments</b>	<b>City Class</b>
<b>Ballard County</b>	<b>X</b>	<b>X</b>		
<b>City of Barlow</b>			<b>No mapped SFHA</b>	<b>6</b>
<b>City of Kevil</b>			<b>No mapped SFHA</b>	<b>6</b>
<b>City of La Center</b>		<b>X</b>	<b>SFHA mapped in 2009, NFIP under consideration</b>	<b>5</b>
<b>City of Wickliffe</b>	<b>X</b>	<b>X</b>		<b>5</b>
Calloway County	X	X		
City of Murray	X	X		3
City of Hazel			No mapped SFHA	6
Carlisle County	X	X		
City of Bardwell	X	X		5
City of Arlington	X	X		6
Fulton County	X	X		
City of Fulton	X	X		4
City of Hickman	X	X		4
Graves County	X	X		
City of Mayfield	X	X		3
City of Wingo		X		6
Hickman County		X	Mapped SFHA, non-participant	
City of Clinton	X	X		<b>5</b>
City of Columbus			No mapped SFHA	<b>5</b>
Marshall County	X	X		
City of Benton	X	X		4
City of Calvert City	X	X		4
City of Hardin	X	X		5
McCracken County	X	X		
City of Paducah	X	X		2

*Information from the FEMA Community Status Book as of 03/17/2022*

### SUMMARY AND CONCLUSIONS OF FLOODING PROFILE

Between April 1, 2017, to March 31, 2022, there were 19 river basin floods and three flash floods recorded in Ballard County. The flooding events did not result in any deaths or injuries to individuals but resulted in \$449,000 in property damage and \$1,040,000 in crop damage.

The frequency of occurrence that can be derived from this data is 22 Flood Events in 5-year period, which divides out to 4.4 reported Flooding Events per year, or a probability greater than 100% for the occurrence of a Flood Event in any given year. Based on recorded events and reported damages in Ballard County, the cost of a Flood Event could be calculated as:

- $22 \text{ events} / 5\text{-year plan update period} = 4.4 \text{ average events per year}$
- $\$449,000 \text{ property damage} / 22 \text{ events} = \$20,409 \text{ average damage per event.}$
- $\$20,409 \text{ average damage per event} \times 4.4 \text{ events per year} = \$89,799 \text{ average damage per year.}$

## **Earthquake**

An earthquake is a geologic event that involves movement or shaking of the earth's crust. Earthquakes are usually caused by the release of stresses accumulated as a result of the rupture of rocks along borders of the earth's ten tectonic plates. Earthquakes can affect hundreds of thousands of square kilometers, causing damage to property, resulting in loss of life and injury, and disrupting the social and economic functioning of the affected area.

According to the Kentucky Geological Survey Kentucky is affected by earthquake from several seismic zones in and around the state. The most important one is the New Madrid Seismic Zone where at least three large magnitude earthquakes occurred from December 1811 to February 1812/ How earthquakes impact humans and infrastructure depends on many factors: Magnitude, Distance from Epicenter and Geological conditions of the source site.

Earthquakes are measured in terms of their magnitude and intensity. Magnitude is measured using the Richter Scale, an open-ended logarithmic scale that describes the energy release of an earthquake through a measure of shock wave amplitude. Each unit increase in magnitude on the Richter Scale corresponds to a ten-fold increase in wave amplitude, or a 32-fold increase in energy. Intensity is most measured using the Modified Mercalli Intensity (MMI) Scale. It is a twelve-level scale based on direct and indirect measurements of seismic effects. The scale levels are typically described using roman numerals, with an "I" corresponding to imperceptible (instrumental) events, "IV" corresponding to moderate (felt by people awake), to "XII" for catastrophic (destruction).

Table 2.9 provides the Mercalli Intensity scale for earthquake compared to the Richter Scale. While Figure 2.7 shows the Peak Ground Acceleration for Ballard County based on the USGS Shake map simulator at an earthquake of 7.5 magnitude. Figure 2.8 shows the Peak Ground Velocity for Ballard County based on the USGS Sake Map simulator for an earthquake of 7.5 magnitude.

**Table 2.9 Modified Mercalli Intensity Scale for Earthquakes Compared to the Richter Scale**

Scale	Intensity	Description of Effects	Maximum Acceleration (mm/sec)	Richter Scale
I	Instrumental	Detected only on seismographs	<10	
II	Feeble	Some people feel it	<25	<4.2
III	Slight	Felt by people resting; like a truck rumbling by	<50	
IV	Moderate	Felt by people walking	<100	
V	Slightly Strong	Sleepers awake; church bells ring	<250	<4.8
VI	Strong	Trees sway; suspended objects swing, objects fall off shelves	<500	<5.4
VII	Very Strong	Mild alarm: walls crack; plaster falls	<1000	<6.1
VIII	Destructive	Moving cars uncontrollable; masonry fractures, poorly constructed buildings damaged	<2500	
IX	Ruinous	Some houses collapse; ground cracks; pipes break	<5000	<6.9
X	Disastrous	Ground cracks profusely; many buildings destroyed; liquefaction and landslides widespread	<7500	<7.3
XI	Very Disastrous	Most buildings and bridges collapse; roads, railways, pipes, and cables destroyed; general triggering of other hazards	<9800	<8.1
XII	Catastrophic	Total Destruction: trees fall; ground rises and falls in waves	>9800	>8.1

Most damage from earthquakes is due to ground motion. The larger the magnitude the stronger the ground motion. Ground motion generated by an earthquake in the New Madrid Seismic Zone will greatly impact Western Kentucky. Ground motion is commonly measured by peak ground acceleration which is expressed as a percentage of the acceleration of gravity.

Figure 2.7 collected from the Kentucky Geological Survey interprets ground motion.

**Figure 2.7 KGS Ground Motion**

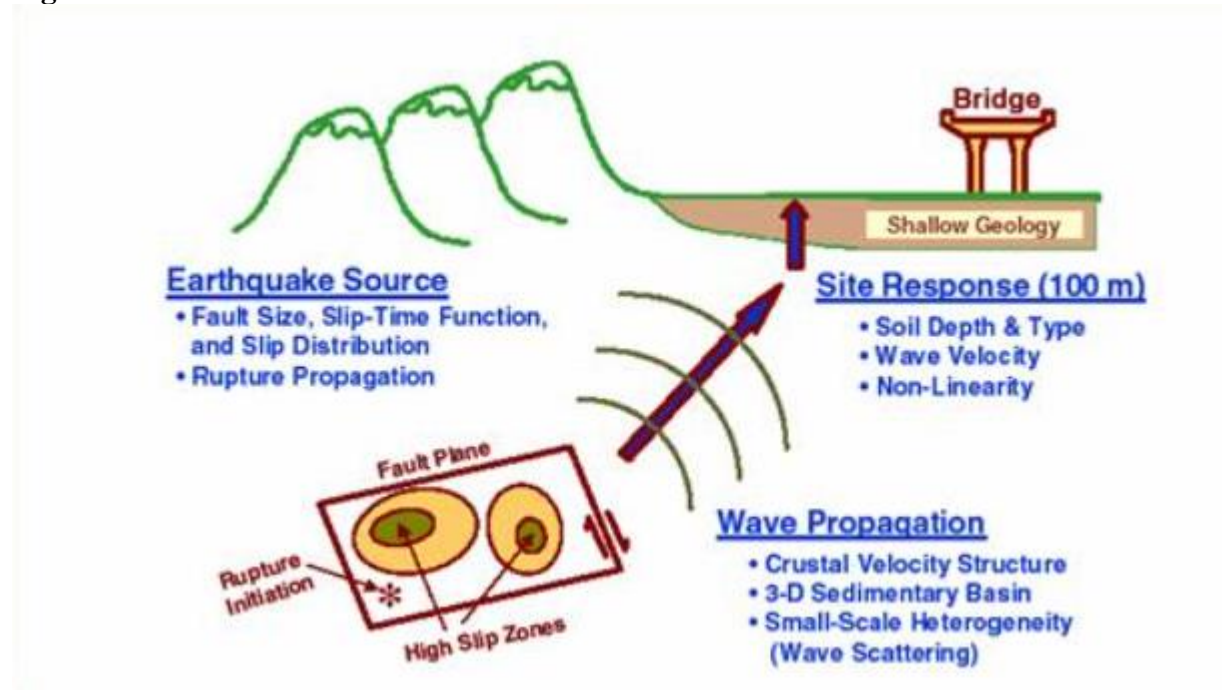
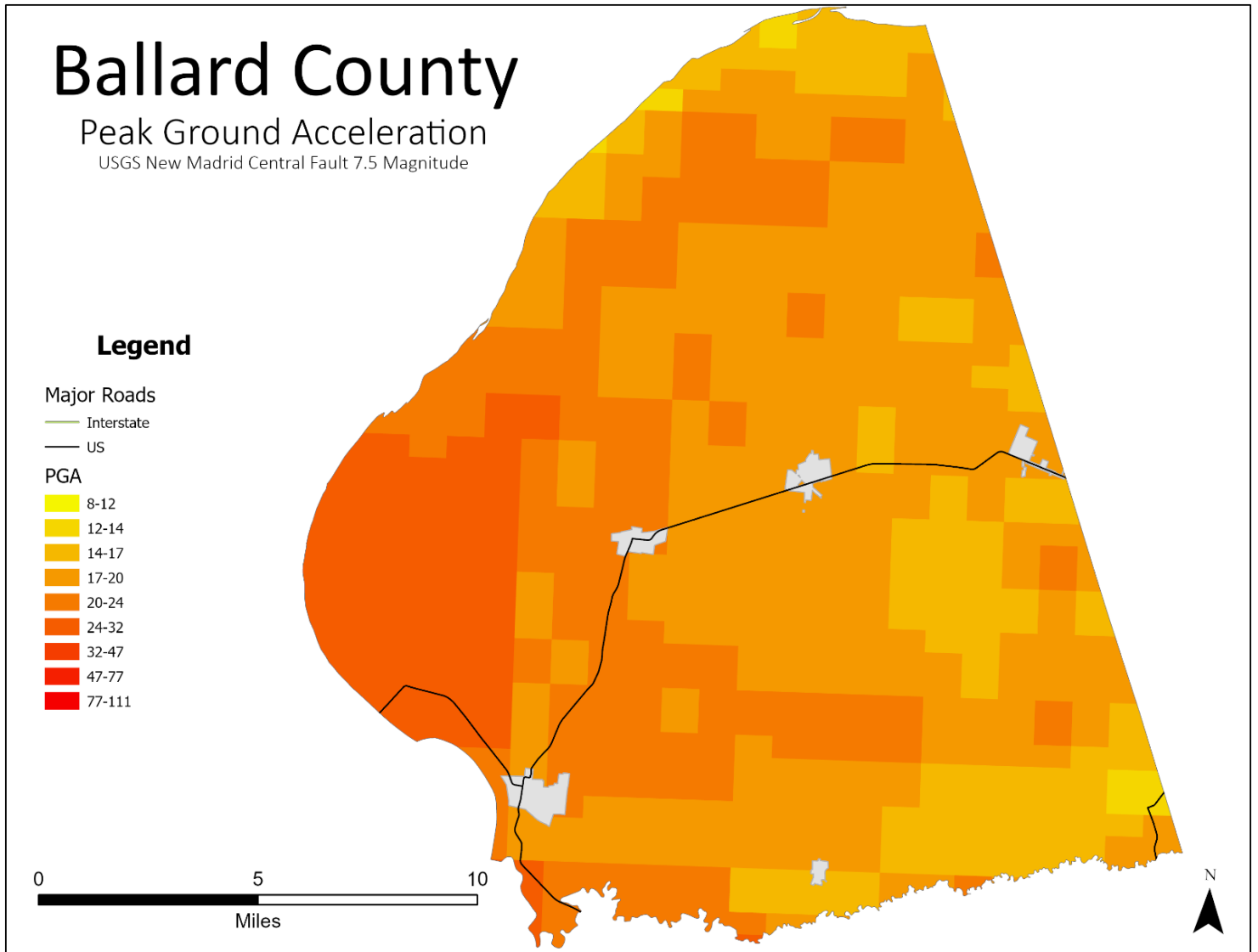


Figure 2.8 shows the Peak Ground Acceleration for Carlisle County based on the USGS Shake map simulator at an earthquake of 7.5 magnitude. Figure 2.9 shows the Peak Ground Velocity for Ballard County based on the USGS Sake Map simulator for an earthquake of 7.5 magnitude.

**Figure 2.8 USGS New Madrid Central Fault 7.5 Magnitude Peak Ground Acceleration**

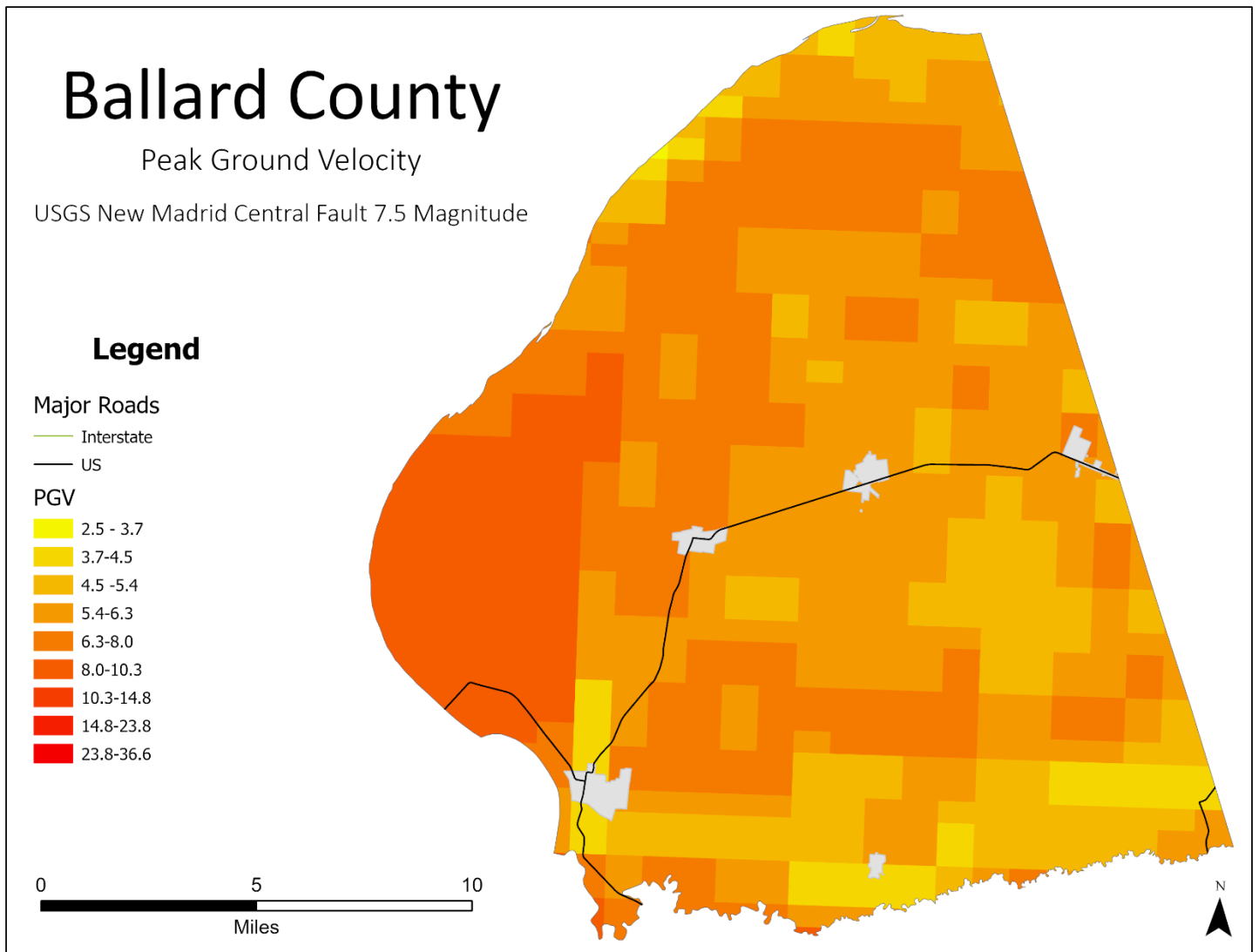


PERCEIVED SHAKING	Not felt	Weak	Light	Moderate	Strong	Very strong	Severe	Violent	Extreme
POTENTIAL DAMAGE	none	none	none	Very light	Light	Moderate	Mod./Heavy	Heavy	Very Heavy
PEAK ACC.(%g)	<0.05	0.3	2.8	6.2	12	22	40	75	>139
PEAK VEL.(cm/s)	<0.02	0.1	1.4	4.7	9.6	20	41	86	>178
INSTRUMENTAL INTENSITY	I	II-III	IV	V	VI	VII	VIII	IX	X+

Scale based upon Worden et al. (2012)



**Figure 2.9 USGS New Madrid Central Fault 7.5 Magnitude Peak Ground Velocity**



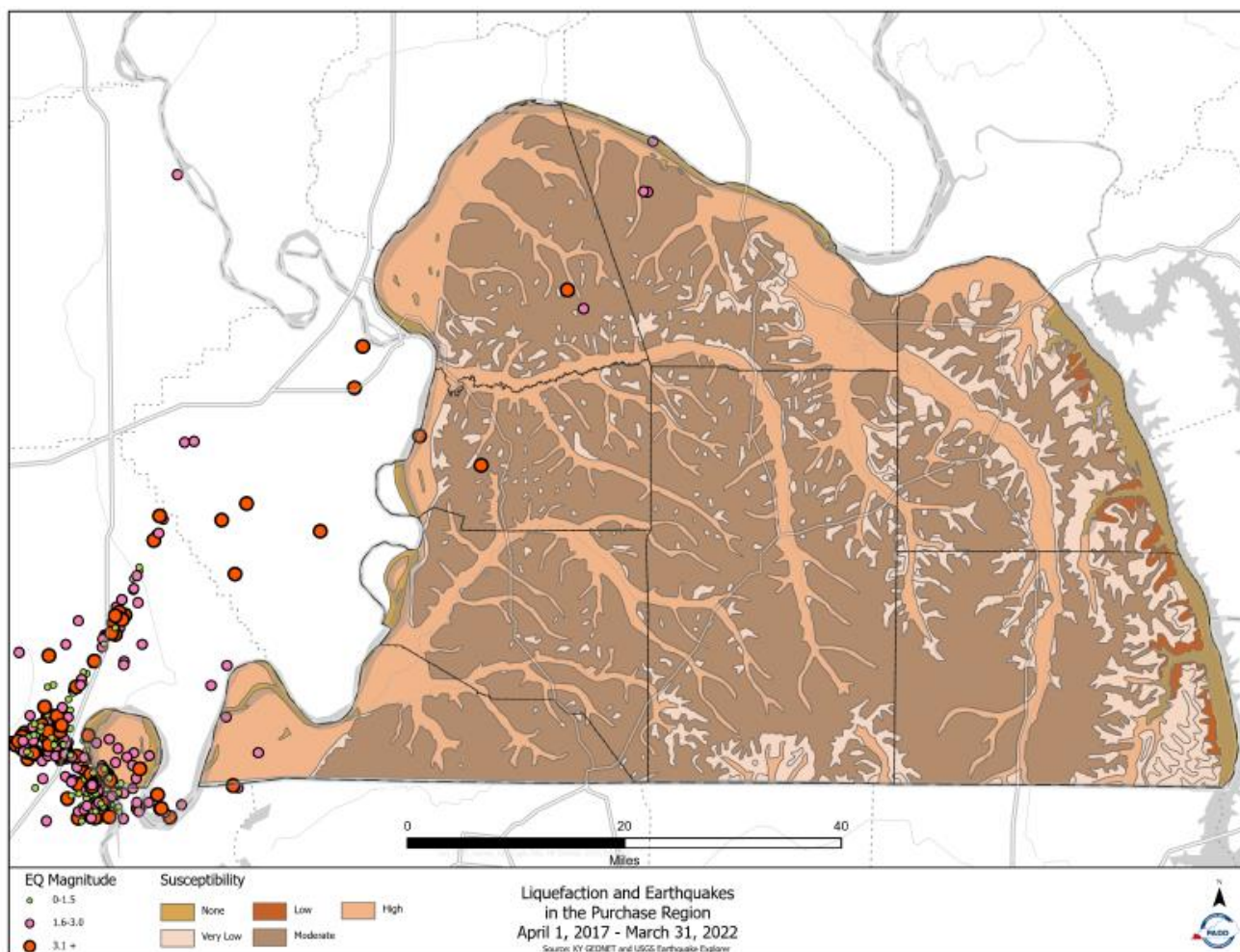
PERCEIVED SHAKING	Not felt	Weak	Light	Moderate	Strong	Very strong	Severe	Violent	Extreme
POTENTIAL DAMAGE	none	none	none	Very light	Light	Moderate	Mod./Heavy	Heavy	Very Heavy
PEAK ACC.(%g)	<0.05	0.3	2.8	6.2	12	22	40	75	>139
PEAK VEL.(cm/s)	<0.02	0.1	1.4	4.7	9.6	20	41	86	>178
INSTRUMENTAL INTENSITY	I	II-III	IV	V	VI	VII	VIII	IX	X+

Scale based upon Worden et al. (2012)

Most property damage and earthquake-related deaths are caused by the failure and collapse of structures due to ground shaking. The level of damage depends on the amplitude and duration of the shaking, which are directly related to the earthquake size, distance from the fault, site and regional geology. Earthquakes may also cause liquefaction. Liquefaction occurs when the ground soil loses the ability to resist shear and flows, much like quicksand. When liquefaction occurs, anything relying on the substrata for support can shift, tilt, rupture, or collapse.

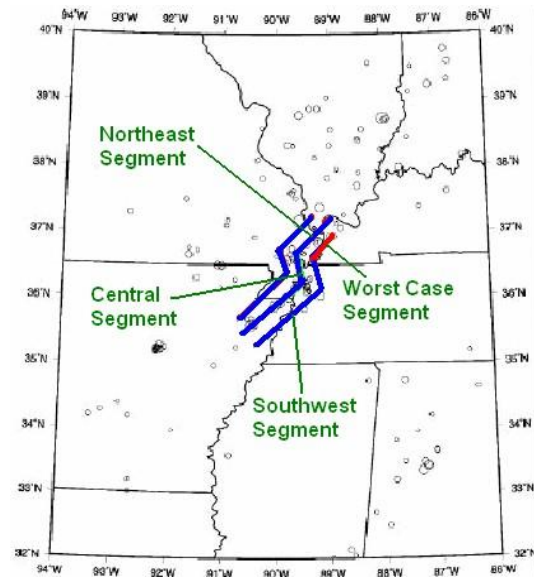
Figure 2.10 illustrates the underlying soil structure for Ballard County. It indicates that virtually the entire county is underlain by beds of sediment, not bedrock. This increases the potential for ground shaking and liquefaction.

**Figure 2.10 Generalized Liquefaction Susceptibility & Earthquake Magnitude of the Purchase Region**



Source: USGS Map was derived from the USGS Earthquake Catalog,  
Available at: <https://earthquake.usgs.gov/earthquakes/search/>

**Figure 2.11 Scenario Fault Location for the State of Kentucky**



### SUMMARY AND CONCLUSIONS OF EARTHQUAKE HAZARD PROFILE

Low magnitude earthquakes occur constantly in the New Madrid Seismic Zone. Depending on the depth and magnitude, some of the stronger tremblors, 3 and above, are felt throughout the entire region. Damages amount to the rare instance of a picture being knocked off a wall or items shaken from shelves.

The potential for an earthquake of catastrophic proportions is not open to debate. Historic and geologic evidence are proof. However, the probability of such an event in any given time frame is open to interpretation and the effects are still a matter of discussion. Ballard County experienced one earthquake between 1.6 – 3.0 magnitude and one 3.1+ magnitude between April 1, 2017 – March 31, 2022. Most of the earthquakes that occurred were near or in Fulton County. A full figure of earthquake occurrences will be found in the appropriate county annex.

## **Thunderstorm Wind**

A thunderstorm is formed from a combination of moisture, rapidly rising, warm air, or a force capable of lifting air, such as the meeting of a warm and cold front, a sea breeze, or a mountain. Thunderstorms can produce tornadoes, large hail and heavy rain which can cause flash flooding. The National Weather Service considers a thunderstorm as severe if it develops  $\frac{3}{4}$  inch hail or 58 mph winds. Straight line winds during thunderstorms can exceed 100 miles per hour and are responsible for wind damage associated with thunderstorms. One type of straight-line wind, the downburst, can cause damage equivalent to a strong tornado and can be extremely dangerous to aviation.

Thunderstorms affect relatively small area when compared with winter storms, as the average storm is 15 miles in diameter and lasts an average of 30 minutes. All thunderstorms are dangerous and capable of threatening life and property in localized areas. Every thunderstorm produces lightning, which results from the buildup and discharge of electrical energy between positively and negatively charged areas.

Thunderstorms are quite frequent in Ballard County. They have produced damage and injuries, but no recorded fatalities over the update period. Numerous severe thunderstorms have been recorded that produce high winds, lightning, and hail, in the county. Many of these thunderstorms have caused property or crop damage. These storms although relatively short in duration when compared to other weather events are often long lived enough to track across the entire county before dissipating their energy or exiting the region.

**Table 2.10 Thunderstorm Wind Events and Impacts in Ballard County April 1, 2017 – March 31, 2022**

Location	Date	Time	Time Zone	Magnitude	Deaths	Injuries	Property Damage	Crop Damage
<a href="#">BARLOW</a>	4/16/2017	14:22	CST-6	52 kts. EG	0	0	1.00K	0.00K
<a href="#">GAGE</a>	5/31/2018	15:00	CST-6	52 kts. EG	0	0	4.00K	0.00K
<a href="#">OSCAR</a>	5/31/2018	21:28	CST-6	50 kts. EG	0	0	0.00K	0.00K
<a href="#">WICKLIFFE</a>	6/9/2018	13:20	CST-6	56 kts. EG	0	0	5.00K	0.00K
<a href="#">LA CENTER</a>	6/28/2018	19:10	CST-6	61 kts. EG	0	0	40.00K	0.00K
<a href="#">LA CENTER</a>	6/16/2019	17:31	CST-6	56 kts. EG	0	0	5.00K	0.00K
<a href="#">KEVIL</a>	6/21/2019	16:10	CST-6	61 kts. EG	0	0	4.00K	0.00K
<a href="#">BLANDVILLE</a>	6/23/2019	15:26	CST-6	61 kts. EG	0	0	10.00K	0.00K
<a href="#">GAGE</a>	6/23/2019	15:38	CST-6	56 kts. EG	0	0	3.00K	0.00K
<a href="#">BARLOW</a>	8/20/2019	14:58	CST-6	52 kts. EG	0	0	3.00K	0.00K
<a href="#">WICKLIFFE</a>	3/19/2020	23:55	CST-6	56 kts. EG	0	0	5.00K	0.00K
<a href="#">BARLOW</a>	7/10/2021	22:03	CST-6	56 kts. EG	0	0	9.00K	0.00K
<a href="#">KEVIL</a>	3/30/2022	16:10	CST-6	56 kts. EG	0	0	5.00K	0.00K
<b>Totals:</b>					<b>0</b>	<b>0</b>	<b>94.00K</b>	<b>0.00K</b>

### ***Wind Magnitude Definitions:***

*Measured Gust: 'MG', Estimated Gust: 'EG', Measured Sustained: 'MS', Estimated Sustained: 'ES'*  
*Source: National Oceanic and Atmospheric Administration (NOAA), National Centers for Environmental Information (NCEI), Storm Events Database*

The following events are typical of the type of thunderstorm wind experienced in Ballard County:

- On June 23, 2019, a cluster of thunderstorms formed over western Kentucky early in the afternoon. Several of these storms produced large hail or damaging wind. However, the main event was a line of severe thunderstorms that entered southeast Missouri about mid-afternoon and then tracked east across western Kentucky late in the afternoon and early in the evening. Several EF-1 tornadoes were associated with this line, in addition to scattered pockets of wind damage. Just southwest of Blandville, two trees were snapped. A large tree fell through a home near Slater.
- On July 10, 2021, a cluster of thunderstorms developed during the late afternoon hours, then moved east into western Kentucky in the evening. Some of the largest clusters were associated with sporadic gusty winds in the 40 to 60 mph range. By late evening, storms became widespread, resulting in significant flash flooding which continued through the overnight hours. Steep mid-level lapse rates and ample westerly wind shear resulted in isolated severe thunderstorms with damaging winds. Large tree limbs were down from Barlow to LaCenter and Kevil. A tree was down on a house in LaCenter. A pole was snapped. Wires were down.

#### **SUMMARY AND CONCLUSIONS OF THUNDERSTORM WIND PROFILE**

From April 1, 2017, through March 31, 2022, there have been 13 occurrences of Thunderstorm Wind Events in Ballard County reported by the NCEI. These occurrences totaled over \$94,000 in reported personal property damage with no injuries reported.

The number of Thunderstorm Wind events were combined to look at the frequency of occurrence. Ballard County experienced 13 reported Events over the 5-year update period, which divides out to 2.6 reported events per year, a more than 100% probability that such an event will occur in any given year. For Ballard County the cost of a Thunderstorm Wind Event could be calculated as:

- \$94,000 in damages / 13 events = \$7,230 per event on average.
- \$7,230 damage per event x 2.6 events per year = \$18,798 average damage per year.

Of critical concern to the Ballard County MPT and the main contributing factor in their consideration of risks and vulnerability, is the human cost of Thunderstorm Wind Events.

## **Winter Storm/Ice Storm**

Winter Storms can produce an array of hazardous weather conditions that include heavy snow, freezing rain and sleet, high winds and extreme cold. Ice Storms occur when freezing rain accumulates on surfaces and the ground. When a quarter inch or more of ice builds up, severe impacts can result. Winter storms are fueled by strong temperature gradients and an active upper-level cold jet stream. An Ice storm can develop when warmer air above the freezing mark above the ground moves over subfreezing air near the ground. Snow aloft falls through the warmer air and melts into rain, then the rain droplets fall into the subfreezing air and freeze upon contact creating a glaze of ice. Winter and Ice storms can paralyze a community by shutting down normal everyday operations. Accumulating snow and ice can result in downed trees and power lines and may block transportation routes or make them hazardous. Heavy snow can also lead to the collapse of weak roofs or unstable structures. Often, the loss of electricity results in the loss of heat in some homes and buildings. This presents a threat to human life, especially the elderly population.

The level of impact Winter Storms have on a community is greatly determined by their ability to manage and control the affect it has on the community, for example the rapid mobilization of snow removal equipment. Because severe winter storms are sporadic in western Kentucky, many communities cannot afford the expensive equipment and maintenance of snow removal equipment. This increases the potential damage a severe winter storm may cause in a community. Depending on the severity of Ice Storms, impacts can persist for days. If more than a half-inch of accumulation occurs and damage is widespread, it can take a while to remove trees and repair power lines. This can result in a loss of electricity and heat for several days. During the planning period for this update there have been eight Winter Storms recorded in Ballard County and zero ice storms. The last Ice Storm on record happened in January 2009.



**Table 2.11 Winter Storm / Ice Storm Events and Impacts in Ballard County April 1, 2017 – March 31, 2022**

Location	Date	Time	Time Zone	Event Type	Deaths	Injuries	Property Damage	Crop Damage
<a href="#">BALLARD (ZONE)</a>	1/12/2018	1:00	CST-6	Winter Storm	0	0	0.00K	0.00K
<a href="#">BALLARD (ZONE)</a>	2/15/2019	16:00	CST-6	Winter Storm	0	0	0.00K	0.00K
<a href="#">BALLARD (ZONE)</a>	2/10/2021	3:00	CST-6	Winter Storm	0	0	0.00K	0.00K
<a href="#">BALLARD (ZONE)</a>	2/14/2021	20:00	CST-6	Winter Storm	0	0	0.00K	0.00K
<a href="#">BALLARD (ZONE)</a>	2/2/2022	18:00	CST-6	Winter Storm	0	0	0.00K	0.00K
<b>Totals:</b>					<b>0</b>	<b>0</b>	<b>0.00K</b>	<b>0.00K</b>

*Data Source: National Oceanic and Atmospheric Administration (NOAA), National Centers for Environmental Information (NCEI), Storm Events Database*

<https://www.ncdc.noaa.gov/stormevents/choosedates.jsp?statefips=21%2CKENTUCKY>

The following description is typical of the type of winter storms experienced in Ballard County:

- On February 14, 2021, a strong storm system in the upper levels of the atmosphere moved east-northeast across the lower and mid-Mississippi Valley on President's Day. A round of light snow the night before President's Day produced an inch or two in many locations. Visibility was one-quarter mile or less in the heavy snow. Snowfall totals for the winter storm varied greatly. Most schools and businesses were shut down either due to the storm or the federal holiday. Wind chills were dangerously cold, at times ranging from zero to minus 10. Sub-zero wind chills were observed as far south as Tennessee. The very cold temperatures hampered removal of the snow.

#### **SUMMARY AND CONCLUSIONS OF WINTER STORMS / ICE STORM PROFILE**

From April 1, 2017, through March 31, 2022, there have been five occurrences of Winter Storms in Ballard County reported by the NCEI. These occurrences had \$0 in reported damages, and no one was injured, and no deaths occurred.

Ballard County experienced five reported Winter Storm Events over the 5-year plan update period, which divides out to 1.5 reported Winter Storm Events per year, or a more than 100% probability that such an event will occur in any given year.

As there were no winter storms / ice storm damages reported for the update period, the annualized cost could not be calculated. A history of such events which did generate damage

Ice Storm events, such as the one in 2009, have had a major impact on the region in the past however for this reporting period this specific type of event had no impact. While no Ice Storm events have not been recorded during this update period, such events are considered a significant risk due to the 2009 Ice Storm which produced significant damage to the entire Purchase Region.

## **Hail**

Hail is one of four types of precipitation that falls from the sky. It's also the most dangerous, damaging type, occurring during severe storms. If hail measuring larger than  $\frac{3}{4}$  inches in diameter falls during a thunderstorm, it is classified as severe weather. Sometimes damaging winds accompany this type of storm as well. According to the National Oceanic and Atmospheric Administration, hail causes over one billion dollars of damage in the United States each year.

Generally, hail must be  $1\frac{1}{4}$  inches in diameter (Half-Dollar size) before it causes damage to heavy composite shingles or wood shake shingles. Lightweight composite shingles may show damage after being struck by 1-inch diameter (Quarter size) hail. Only deteriorated composite shingles will show hail damage due to hail less than 1 inch in diameter, and the hail generally must be more than  $\frac{3}{4}$  inch in diameter (Dime size).

### **TORRO Hailstorm Intensity Scale**


The Torro Hailstorm Intensity Scale was introduced by Jonathan Webb of Oxford, England, in 1986 as a means of categorizing hailstorms. The scale extends from H0 to H10 (See Table 2.11) with its increments of intensity or damage potential related to hail size, texture, numbers, fall speed, speed of storm translation, and strength of the accompanying wind.

An indication of equivalent hail kinetic energy ranges (in joules per square meter) has now been added to the first six increments on the scale, and this may be derived from radar reflectivity or from hail pads. The International Hailstorm Intensity Scale recognizes that hail size alone is insufficient to accurately categorize the intensity and damage potential of a hailstorm, especially towards the lower end of the scale. For example, without additional information, an event in which hail of up to walnut size is reported (hail size code 3: hail diameter of 21-30 mm) would be graded as a hailstorm with a minimum intensity of H2-3. Additional information, such as the ground wind speed or the nature of the damage the hail caused, would help to clarify the intensity of the event. For example, a fall of walnut-sized hail with little or no wind may scar fruit and sever the stems of crops but would not break vertical glass and so would be ranked H2-3. However, if accompanied by strong winds, the same hail may smash many windows in a house and dent the bodywork of a car, and so be graded an intensity as high as H5.

However, evidence indicates that maximum hailstone size is the most important parameter relating to structural damage, especially towards the more severe end of the scale. It must be noted that hailstone shapes are also an important feature, especially as the "effective" diameter of non-spheroidal specimens should ideally be an average of the co-ordinates. Spiked or jagged hail can also increase some aspects of damage.



**Table 2.12**

	Intensity Category	Typical Hail Diameter (mm)*	Probable Kinetic Energy, J-m <sup>2</sup>	Typical Damage Impacts
H0	Hard Hail	5	0-20	No damage
H1	Potentially Damaging	5-15	>20	Slight general damage to plants, crops
H2	Significant	10-20	>100	Significant damage to fruit, crops, vegetation
H3	Severe	20-30	>300	Severe damage to fruit and crops, damage to glass and plastic structures, paint and wood scored
H4	Severe	25-40	>500	Widespread glass damage, vehicle bodywork damage
H5	Destructive	30-50	>800	Wholesale destruction of glass, damage to tiled roofs, significant risk of injuries
H6	Destructive	40-60		Bodywork of grounded aircraft dented; brick walls pitted
H7	Destructive	50-75		Severe roof damage, risk of serious injuries
H8	Destructive	60-90		(Severest recorded in the British Isles) Severe damage to aircraft bodywork
H9	Super Hailstorms	75-100		Extensive structural damage. Risk of severe or even fatal injuries to persons caught in the open
H10	Super Hailstorms	>100		Extensive structural damage. Risk of severe or even fatal injuries to persons caught in the open

Size codes are presented in Table 2.13 The Size Code is the maximum reported size code accepted as consistent with other reports and evidence

**Table 2.13**

Hail size and diameter in relation to TORRO Hailstorm Intensity Scale.		
Size code	Maximum Diameter mm	Description
0	5-9	Pea
1	10-15	Mothball
2	16-20	Marble, grape
3	21-30	Walnut
4	31-40	Pigeon's egg > squash ball
5	41-50	Golf ball > Pullet's egg
6	51-60	Hen's egg
7	61-75	Tennis ball > cricket ball
8	76-90	Large orange > Soft ball
9	91-100	Grapefruit
10	>100	Melon

From April 1, 2017, through March 31, 2022, there have been 12 occurrences of Hail events in Ballard County reported by the NCEI. There were no injuries or property damages associated with these events for the plan update period.

**Table 2.14 Hail Events and Impacts in Ballard County April 1, 2017 – March 31, 2022**

Location	Date	Time	Time Zone	Magnitude	Deaths	Injuries	Property Damage	Crop Damage
<a href="#">WICKLIFFE</a>	5/27/2017	14:20	CST-6	1.00 in.	0	0	0.00K	0.00K
<a href="#">KEVIL</a>	5/27/2017	14:43	CST-6	0.88 in.	0	0	0.00K	0.00K
<a href="#">KEVIL</a>	5/27/2017	14:55	CST-6	1.75 in.	0	0	0.00K	0.00K
<a href="#">WICKLIFFE</a>	3/16/2018	22:57	CST-6	1.00 in.	0	0	0.00K	0.00K
<a href="#">BLANDVILLE</a>	3/16/2018	23:01	CST-6	0.75 in.	0	0	0.00K	0.00K
<a href="#">KEVIL</a>	5/31/2018	14:42	CST-6	0.75 in.	0	0	0.00K	0.00K
<a href="#">BARLOW</a>	6/21/2019	15:58	CST-6	3.40 in.	0	0	0.00K	0.00K
<a href="#">WICKLIFFE</a>	6/21/2019	16:15	CST-6	1.00 in.	0	0	0.00K	0.00K
<a href="#">LA CENTER</a>	3/2/2020	17:15	CST-6	1.00 in.	0	0	0.00K	0.00K
<a href="#">GAGE</a>	3/2/2020	21:35	CST-6	0.75 in.	0	0	0.00K	0.00K
<a href="#">GAGE</a>	3/2/2020	22:22	CST-6	0.75 in.	0	0	0.00K	0.00K
<a href="#">GAGE</a>	12/5/2021	19:16	CST-6	0.75 in.	0	0	0.00K	0.00K
<b>Totals:</b>					<b>0</b>	<b>0</b>	<b>0.00K</b>	<b>0.00K</b>

Data Source: National Oceanic and Atmospheric Administration (NOAA), National Centers for Environmental Information (NCEI), Storm Events Database

<https://www.ncdc.noaa.gov/stormevents/choosedates.jsp?statefips=21%2CKENTUCKY>

The following event description is typical of the type of hail event experienced in Ballard County:

- On June 21, 2019, A severe weather outbreak occurred during the afternoon and early evening hours. Widespread wind damage was reported in parts of western Kentucky, along with several weak to moderately strong tornadoes. Very large hail was reported in a few locations. Very large hail struck parts of central Ballard County. At Barlow, a photo was taken of a hailstone measuring 3.4 inches in diameter. The hailstone was spiked in appearance. A couple miles south-southeast of La Center, a photo of quarter-size hail was posted on social media.

#### **SUMMARY AND CONCLUSIONS OF HAIL EVENTS PROFILE**

There were 12 hail events during the 5-year update planning period. On average this means that 2.4 or less than one hail event per year can be anticipated in Ballard County on any given year, with 100% probability of a hail event to occur within a given year. While no Hail damage was recorded during this update period, small events are not uncommon. The primary hazard associated with such events is typically property damage in the form of vehicle and crop damage. As there were no hail damages reported for the update period, the annualized cost could not be calculated. A history of such events which did generate damage is located in Appendix 1.

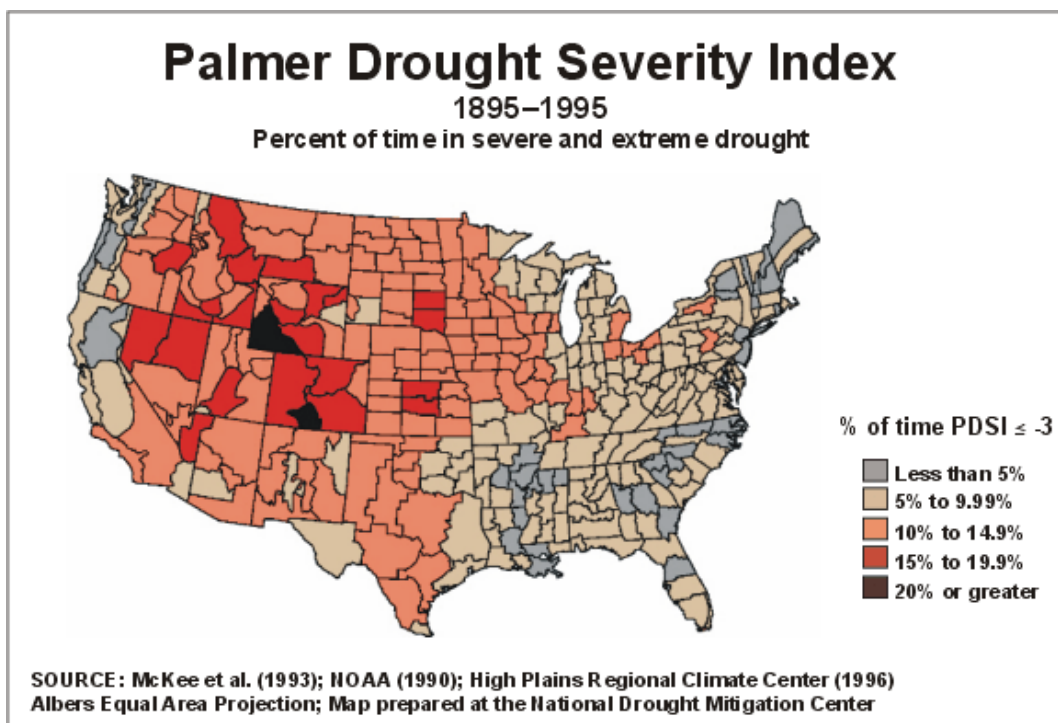
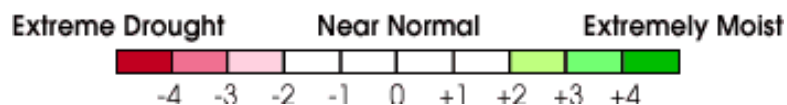
## **Excessive Heat / Drought**

Excessive Heat is defined as temperatures that hover 10 degrees or more above the average high temperatures for the region and last for several weeks. Humid or muggy conditions, which add to the discomfort of high temperatures, occur when a “dome” of high atmospheric pressure traps hazy, damp air near the ground. Excessively dry and hot conditions can provoke dust storms and low visibility.

Droughts occur when a long period passes without substantial rainfall. Drought conditions can cause significant crop damage, but there is little property damage from excessive heat. Due to the historical occurrences of drought and excessive heat in the Purchase Region, these hazards present a threat not only to the agriculture of the region, but to the aged, and chronically ill population.

The Palmer Drought Severity Index (PDSI) is used to show the relative dryness or wetness in an area and indicates prolonged and abnormal moisture deficiency or excess. The PDSI is used for evaluating the scope, severity and frequency of prolonged periods of abnormally wet or dry weather (Figure 2.10). The PDSI scale follows below.

**Figure 2.12 Palmer Drought Severity Index**



During the planning period for this update there have been a combined total of four events recorded in Ballard County. Of those four events, four have been Excessive Heat and zero Drought. There were no injuries / fatalities or damages (property or crop) recorded during these events.

**Table 2.15: Excessive Heat / Drought Events and Impacts in Ballard County, April 1, 2017 – March 31, 2022**

Location	Date	Time	Time Zone	Event Type	Deaths	Injuries	Property Damage	Crop Damage
<a href="#"><u>BALLARD (ZONE)</u></a>	7/21/2017	11:00	CST-6	Excessive Heat	0	0	0.00K	0.00K
<a href="#"><u>BALLARD (ZONE)</u></a>	7/5/2018	10:00	CST-6	Excessive Heat	0	0	0.00K	0.00K
<a href="#"><u>BALLARD (ZONE)</u></a>	7/14/2018	10:00	CST-6	Excessive Heat	0	0	0.00K	0.00K
<a href="#"><u>BALLARD (ZONE)</u></a>	8/12/2019	10:00	CST-6	Excessive Heat	0	0	0.00K	0.00K
<b>Totals:</b>					<b>0</b>	<b>0</b>	<b>0.00K</b>	<b>0.00K</b>

*Data Source: National Oceanic and Atmospheric Administration (NOAA), National Centers for Environmental Information (NCEI), Storm Events Database*

<https://www.ncdc.noaa.gov/stormevents/choosedates.jsp?statefips=21%2CKENTUCKY>

The excessive heat and drought events from July 14, 2018, are recorded below as an example of the heat type event that occurs in Ballard County and throughout the Purchase Region.

(July 14, 2018, Excessive Heat Event)

- Several days of oppressive heat and humidity were experienced across parts of west Kentucky. The extreme western end of the state was impacted the most. From Paducah south and west, heat indices peaked in the triple digits on five consecutive days. The highest heat indices were observed on the 14th when values from 110 to 115 were recorded. Areas of northwest Kentucky including Owensboro and Henderson were impacted the least. At Owensboro and Henderson, heat indices peaked around 105 degrees on the 14th. Otherwise, heat index readings generally stayed below 100 in northwest Kentucky. High pressure over the Great Lakes region pushed a cold front down into the lower Ohio Valley. Heat indices remained persistently dangerous ahead of the cold front, while slightly lower values infiltrated northwest Kentucky.

### **SUMMARY AND CONCLUSIONS OF EXCESSIVE HEAT / DROUGHT PROFILE**

Combined there have been four heat related events in the county during the 5-year planning period. This divides out to roughly one event every other year. Common sense would dictate that the conditions that generated a heat type event in one county could have generated a heat type event in another. One in every ten events could prove deadly and almost four heat injuries result from every event. From a county perspective the cost of an Excessive Heat Event is difficult to assess as there are no monetary damages available. Of critical concern to the Ballard County MPT was the potential for human casualties in the form of heat stroke and heat exhaustion causing injury and even deaths.

Information from the above table can be used to define the frequency of Drought Events and the impact of these events throughout the region. Ballard County experienced zero droughts over the 5-year update period. Drought is mainly a threat to the agricultural segment of the county economy, but it is also having a significant impact on water and wastewater systems.

Based on historic records, there have been no deaths or injuries attributed to excessive heat in Ballard County. Likewise, there has been no drought impact recorded for individuals or property over this same period. As there are no reported damages or injuries for the planning update period, the annualized cost of a heat related event could not be calculated.

## **Wildfire**

A wildfire is an uncontrollable burning of grasslands, brush or woodlands. The potential for wildfire depends on surface fuel characteristics, weather conditions, recent climate conditions, and topography and fire behavior. There are three different types of wildfire classes:

- *Surface fires* are the most common type. These fires burn along the forest floor moving slowly and will damage and kill trees.
- *Ground fires* are usually started by lightening. These fires burn on or below the forest floor.
- *Crown fires* are spread quickly by wind. These fires will move quickly by jumping along treetops.
  - *Spotting* can be produced by crown fires as well as wind and topography conditions. Large burning embers are thrown ahead of the main fire. Once spotting begins, the fire will be very difficult to control.

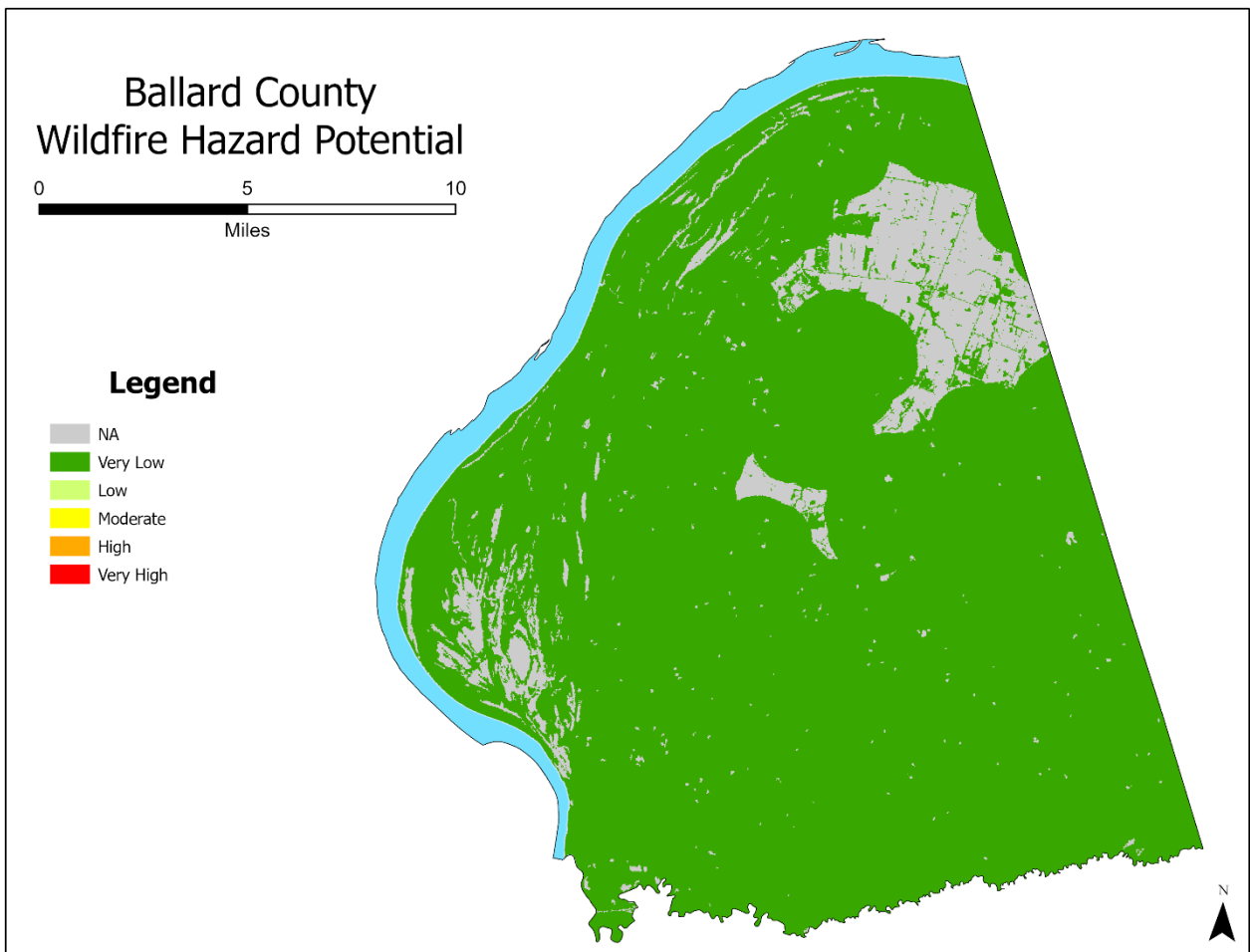
Kentucky has two defined wildfire seasons: in the spring, February 15 – April 30 and in the fall, October 1 – December 16. These two seasons are separated by periods of higher moisture and colder, less conducive fire weather. When leaves begin to fall from deciduous hardwood trees a thick litter layer forms in wooded areas creating a fuel source for rapidly expanding wildfires. Also, during the fall season, or periods of drought, tall grasses can become very flammable. It is possible for wildfires to occur outside the defined fire seasons during prolonged periods of drought.

Specific outdoor burning laws have been established to lessen the wildfire occurrence during these fire seasons. Kentucky Revised Statute 149.400 prohibits outdoor burning during the defined fire seasons between 6 am and 6 pm unless at a distance of at least 150 feet from woodlands or brushland. In Kentucky, wildfire risks are compounded by the state’s extremely high arson rate. Sixty-two percent of Kentucky’s wildfires are deliberately set by arsonists.

In the State Hazard Mitigation Plan, the Purchase Region is shown as having a moderate fire danger class, but there are no significant historical occurrences. Wildfires have not been a threat to the Purchase Region as a whole. Nowhere in the region is there higher than “Low” Wildfire danger.

The United State Department of Agriculture and United States Forestry service has a database providing access of the possible impacts wildfires can have on a community. Figure 2.13 represents the wildfire probability for Ballard County based on this database.

**Figure 2.13 Wildfire Probability and Impacts in Ballard County**



*Source: United States Department of Agriculture, United States Forestry Service*

The United States Department of Agriculture, United States Forestry Service data indicates that Ballard County has a low wildfire probability threat. This is supported by the fact that there are no significant historical occurrences. Wildfires have not been a threat to the Purchase Region as a whole. Nowhere in the region is there higher than “Low” Wildfire danger.

Ballard County has a low risk of wildfires in the county lower risk than 80% of counties in the United States. Figure 2.14 represents the wildfire exposure Ballard County communities face.

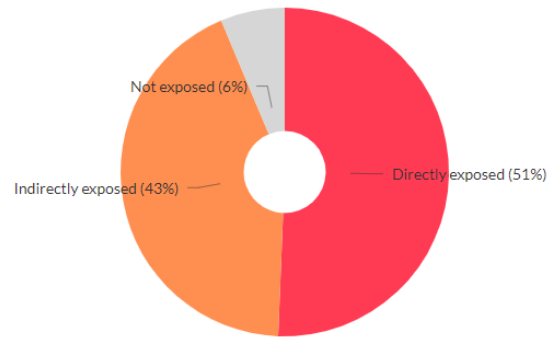


Figure 2.14 Ballard County Community Wildfire Exposure

### About exposure

Exposure is the intersection of wildfire likelihood and intensity with communities. Communities can be directly exposed to wildfire from adjacent wildland vegetation, or indirectly exposed to wildfire from embers and home-to-home ignition. Communities that are not exposed are not likely to be subjected to wildfire from either direct or indirect sources.

■ Directly exposed ■ Indirectly exposed ■ Not exposed



Source : <https://wildfirerisk.org/explore/exposure-type/21/21007/>

### SUMMARY AND CONCLUSIONS FOR WILDFIRE PROFILE

From April 1, 2017, through March 31, 2022, there have been zero occurrences of Wildfire Events reported in Ballard County by the NCEI and likewise zero events for the entire Purchase Region. In a search of the NCEI Storm Events Database there are only 11 reported events for the entire region. These occurred between February 1996 and January 2006. The last and only NCEI recorded event in Ballard County occurred on February 20, 2004. The complete history of wildfire events in the Purchase Region can be reviewed in Appendix 1.

With no historic data for damages to support wildfire as a hazard in Ballard County, does not mean that there have not been instances of brush fires that had or will have the potential to grow out of control, especially during periods of drought events. It is therefore included as a Hazard in the risk assessment, albeit a low risk, but a risk that needs to be continually assessed and planned for and perhaps anticipated.

The ice storm of 2009 generated massive amounts of fuel, in the form of fallen limbs, and that this risk is greatly diminished at this time. It is likely that there were some number of small field fires during this period however that expense was not documented. According to information found in the 2018 State Hazard Mitigation Plan, Ballard County has an estimated loss of \$545,949,576.00.

## **Dam Failure**

There is no historical occurrence of damage or injury due to a dam failure in Ballard County. However, dam failure is considered a hazard. There are approximately 80,000 regulated dams in the United States. In Kentucky the Division of Water regulate 72 dams in the Purchase Region. Dams are classified based on the evaluation of damage possible downstream. The FEMA guide to dam classifications is as follows:

**Table 2.16 FEMA Dam Classification**

<b>Classification</b>	<b>Description</b>
Class A (Low)	No loss of human life is expected, and damage will only occur to the dam owner's property.
Class B (Moderate/Significant)	Loss of human life is not probable, but economic loss, environmental damage, and/or disruption of lifeline facilities can be expected.
Class C (High)	Loss on one or more human life is expected.

*Source: FEMA 333; Federal Guidelines for Dam Safety*

Table 2.17 lists the existing dams in the area by classification. Ballard County has four structures, three evaluated as Class A and one evaluated as Class B.

**Table 2.17 Dam Classification by County**

<b>County</b>	<b>Class A (low)</b>	<b>Class B (moderate)</b>	<b>Class C (high)</b>
<b>Ballard</b>	<b>3</b>	<b>1</b>	<b>0</b>
Calloway	7	1	0
Carlisle	22	0	1
Graves	23	2	6
Hickman	5	1	0
Marshall	3	1	2
McCracken	3	0	0
<b>Total</b>	<b>66</b>	<b>6</b>	<b>9</b>

*Source: United States Army Corps of Engineers, National Inventory of Dams*

**Figure 2.15 Ballard County Dams by Downstream Hazard Potential**

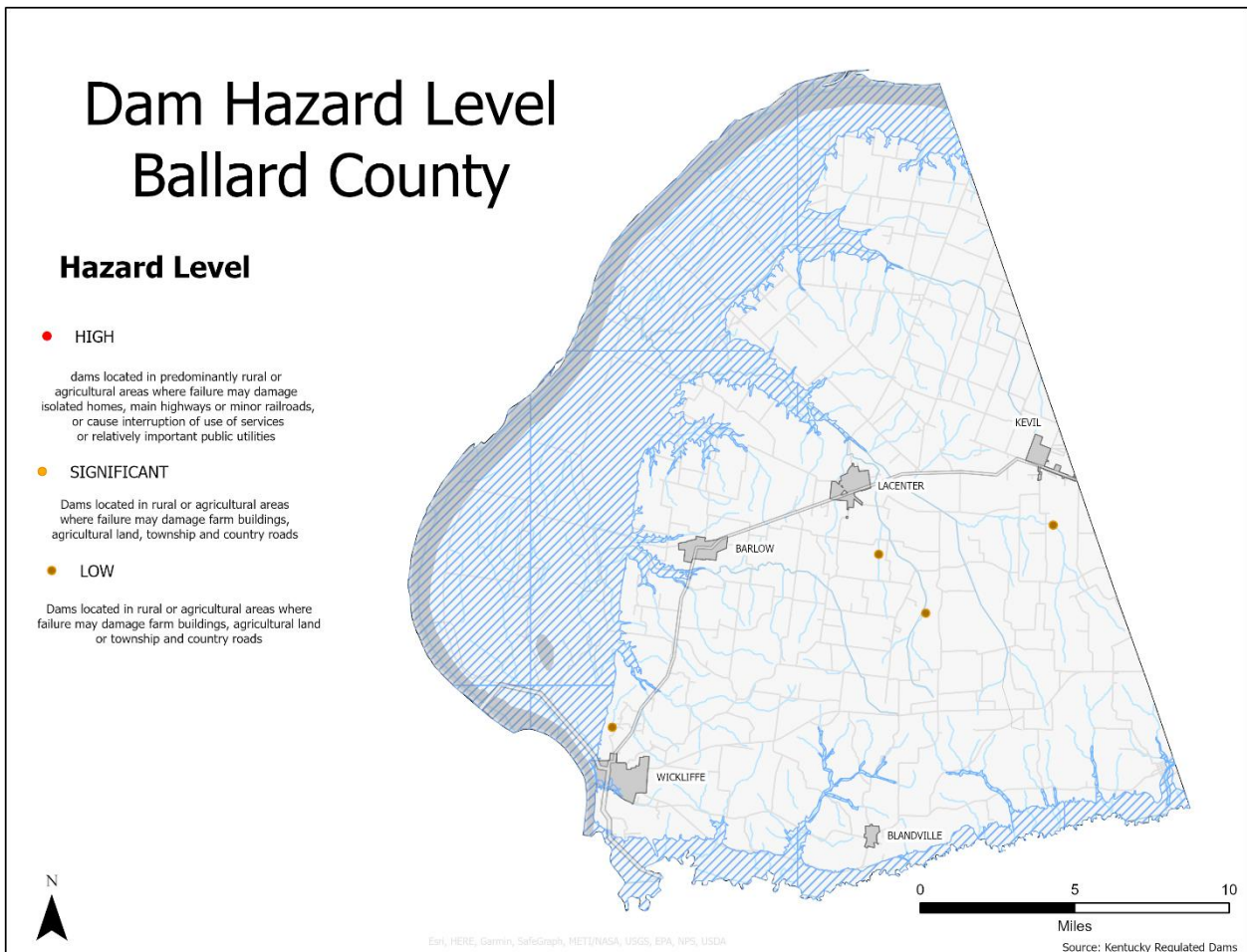


Figure 2.15 illustrates the approximate location of the State rated dams in Ballard County. Please note that due to scaling, multiple dams may appear as a single structure.

The one dam that is rated as posing a Significant Hazard is the Olmsted Lock and Dam on the Ohio River that borders Ballard County. No inundation maps were available to represent the potential flood area for a catastrophic failure of these structures. The Dam, when completed, will create a 45 Mile pool. For this plan it can only be assumed that failure of the dam will be at least equivalent to a 100 year flood, this may or may not be correct. While this new dam adjoins Ballard County it is a United States Army Corps of Engineers project therefore the County has no jurisdiction on this project.

Not included in this plan update are two large dams, Kentucky Dam and Barkley Dam, which impound the Tennessee and Cumberland Rivers upstream of Ballard County. Both structures are operated by the Tennessee Valley Authority (TVA). For security reasons information regarding

these structures is not available however the probability of an earthquake affecting either dam is low based on regular maintenance and monthly inspection of all components of this flood control system.

For planning purposes, the Ballard County MPT can only speculate that the area inundated by failure of one or the other or both of these structures would be at least equal to the 100-year flood zone. The result of the failure of either, or both at a time when the Ohio River was already at flood stage or higher, needs to be explored in future revisions of this plan.

#### **SUMMARY AND CONCLUSIONS FOR DAM FAILURE HAZARD PROFILE**

There is no historical occurrence of damage or injury due to a dam failure in Ballard County. However, dam failure is considered a hazard. The main question regarding Dam Failure in Ballard County is the concern for a possible catastrophic failure of the future Olmstead Dam on the Ohio River. Inundation maps or projections for the effects for this scenario were not made available to the Ballard MPT and are not included in this plan.

### **2:4.3 Assessing Vulnerability: Identifying Assets Overall Summary Vulnerability**

The vulnerability of structures to Severe Weather and Earthquake Hazards in Ballard County is equal to the total structure value of the county. These hazards are not limited to a particular geographic region. All critical facilities in the county were determined to be vulnerable to Severe Weather and Earthquake Hazards.

Ballard County's vulnerability to flooding was determined by GIS analysis. A GPS derived database of Critical Facilities, and the Kentucky Infrastructure Authority database for Water and Wastewater facilities were brought in. FEMA revised Flood Hazard Areas were added as an overlay and where the data intersected those structures/facilities were deemed vulnerable to a 100-year flood. The vulnerability of county structures was determined by a similar method, laying the Flood Hazard Areas over imagery, to determine which structures were in the flood plain.

#### Impact & Frequency

The impact and frequency of each hazard has been identified in the previous section through maps and frequency tables. Impact is addressed further in the charts and narrative discussions found in the following asset identification and vulnerability sections of this plan.

#### Identification of Assets

This section of the plan identifies what can be affected in each jurisdiction by the different hazard events that occur in the Purchase Region. The information to complete this section was collected from a variety of sources including local jurisdictions, HAZUS 4.0 Kentucky Data, the NOAA NCEI, the 2020 Census, U.S Census Bureau 2020 American Community Survey 5 Year Estimates and the Kentucky Revenue Cabinet. The information was collected, mapped, and summarized by the PADD staff and reviewed and analyzed by the Ballard County MPT.

This section was prepared using the best available data for identifying the number of buildings, infrastructure and critical facilities and costs associated with them. Point data for flood vulnerability and critical facility locations were developed by the PADD. For this version of the plan, PADD GIS staff analyzed data from flood prone areas of the county and extracted points of critical facilities within the hazard areas. Location data of community structures facilities was collected from the United States Building Blueprint though the structures collected are a combination of commercial and residential properties. Critical Facility data was collected from HAZUS and reviewed by local mitigation planning teams and mapped by PADD GIS staff.

Ballard County MPT members reviewed the information to determine the vulnerability in each community. For the hazards of tornados, severe thunderstorms, earthquakes, and severe winter storms. MPT members were not able to identify specific hazard areas for such events which were determined to potentially affect anything within Ballard County. These hazards and their occurrence is not limited to any particular area based on past historical events.

## Critical Facilities and Infrastructure

For the purpose of this plan, the Purchase Regional Hazard Mitigation Council adopted the definitions of the FEMA HAZUS Loss Estimation Model according to FEMA publication 386-1, version 4.0, pages 3-9 that state the following definitions of critical facilities and infrastructure. HAZUS separates critical facilities into five categories based on their loss potential.

For the purpose of this plan, all of the following elements are considered critical facilities except Hazardous Materials Facilities. It was determined by the regional council that Hazardous Materials Facilities would not be addressed as critical facilities. Rationale: Hazardous Materials facilities are addressed in existing Emergency Operations Plans at the Facility and jurisdictional level, which are deemed by the committee as being both sufficient and beyond the expertise of the committee.

### FEMA Critical Facilities Definitions

- Transportation Facilities include airways – airports, heliports; highways – bridges, tunnels, roadbeds, overpasses, transfer centers; railways – track segments, tunnels, bridges, rail yards, depots; waterways – canals, locks, seaports, ferries, harbors, docks, and piers.
- Lifeline Utility Systems such as potable water, wastewater, oil, natural gas, electric power and communication systems.
- Essential Facilities are essential to the health and welfare of the whole population and are especially important following hazard events. Consider not only their structural integrity and content value, but also the effects on the interruption of their functions because the vulnerability is based on the service, they provide rather than simply their physical aspects. Essential Facilities include hospitals and other medical facilities, police and fire stations, emergency operations systems, evacuation shelters, schools, and health and human services to the PADD.
- High Potential Loss Facilities are facilities that would have a high loss associated with them, both physical and economical, such as nuclear power plants, dams, and military installations.
- Hazardous Materials Facilities include facilities housing industrial/hazardous materials, such as corrosives, explosives, flammable materials, radioactive materials, and toxins. (Note: Not considered in this Plan)

### Critical Facilities Estimated Replacement Value Methodology

Due to a software compatibility problem between FEMA's HAZUS Program, ESRI's Arc and MS Windows, PADD staff was unable to generate complete critical facilities values for the region. FEMA and KYEM have acknowledged this issue and have committed to resolving this problem however this process will not be complete before the region plan expires.

As a result, staff has supplemented updated HAZUS information when available with local data to establish the estimated value of critical facilities. As a last result, data generated during the 2012

update cycle has been utilized to complete tables. For purposes of the update to the 2018 JPHM Plan, this combination of data sources constitutes the best data available.

PADD staff used a combination of GIS data sources and local GIS data layers to build a map of the critical facilities and infrastructure for each jurisdiction found in the hazard area. Estimates were done on a county basis.

#### Types and Numbers of Buildings for Severe Weather and Earthquake Hazards

Severe Weather Hazards and Earthquakes have been determined to potentially affect anything within each jurisdiction depending on the path of the hazard event. Severe Weather Events: Winter Storm, Thunderstorm Wind, Tornado, Hail, and the potential of Earthquake Events, are top priorities identified and ranked by the Ballard County MPT. These hazards and their occurrences are not limited to any particular area based on past historical events and documentation is provided in the hazard profiles.

Table 2.18 lists the total number of structures vulnerable to Severe Weather Hazards and Earthquakes. This table represents county structures derived from Microsoft United States Building Footprints. Due to data limitations, the types of structures were not available. Future updates of the plan should include numbers of other types of structures as data becomes available.

**Table 2.18 Ballard County Severe Weather/Earthquake Hazard Vulnerable Assets**

County	Number of Structures		
	Structures in County	Structures in Hazard Area	% In Hazard Area
<b>Ballard</b>	<b>7,041</b>	<b>7,041</b>	<b>100%</b>
Calloway	22,328	22,328	100%
Carlisle	4,476	4,476	100%
Fulton	4,091	4,091	100%
Graves	25,720	25,720	100%
Hickman	3,777	3,777	100%
Marshall	24,216	24,216	100%
McCracken	36,549	36,549	100%
<b>Total</b>	<b>128,198</b>	<b>128,198</b>	<b>100%</b>

Sources: <https://github.com/Microsoft/USBuildingFootprints>, PADD GIS



## Critical Facilities and Infrastructure at Risk to Severe Weather and Earthquake Hazards

Using the HAZUS MH definition for critical facilities and infrastructure, the PADD staff identified types and numbers of critical facilities and infrastructure that are vulnerable to tornados, severe thunderstorms, severe winter storms, and earthquakes in Ballard County.

Table 2.19 shows the number of critical facilities vulnerable to severe storms and earthquakes in Ballard County. Due to the unpredictability with severe storms and earthquakes all critical facilities are at risk during the hazardous events.

**Table 2.19 Ballard County Critical Facilities & Infrastructure  
Severe Weather and Earthquake**

Type of Facility	# Of Existing Buildings	Current Replacement Value	# In Hazard Area
County EOC	1	\$528,000	1
Communication-Radio	5	\$392,000	5
Fire Stations	9		9
Police Stations	2		2
Railways		\$2,982,111	
Government Buildings	9		9
Hospitals		\$23,476,907	
Electric Power Plants			
Package Treatment Plant			
Sewage Plants	4		4
Water Plants	4		4
Pumping Stations	1		1
Lift Stations	23		23
Flood Control Pump Station			
Wells	9		9
Storage Tanks	8		8
Schools	5	\$79,773,707	5
Airport			
Natural Gas Facilities			
Dams	4		4
Warming Centers	3		3
Bridges	33		33
<b>TOTAL</b>	<b>120</b>		<b>120</b>

Sources: When available local data was used, and all other values were determined using HAZUS MH. The numbers of water treatment facilities are derived from Kentucky Infrastructure Authority, Water Resource Information System and the costs were calculated based on standard planning costs.

\*\* If values were not provided the best estimate was given based on other facilities in Ballard, and HAZUS Program.

\*\* Cost replacement values left blank were hard to determine due to many factors involved



## Critical Facilities and Infrastructure at Risk to Flooding

The PADD GIS staff produced tables which provide an accurate estimate the number of residential structures and Critical Facilities that are vulnerable to flooding. PADD GIS staff collected Purchase Region structures from the U.S. Building Footprints on Microsoft for the state of Kentucky and clipped out the structures for the Purchase Region. GPS structure points, overlain with the Flood Hazard Areas were the primary source of at-risk data, and for all counties the PADD's data and Water Information System data base were used to determine at risk Critical Facilities.

Table 2.20 summarizes the numbers of structures in the Flood Hazard area for each county. The highlighted areas indicate the data for Ballard County. These features by default are also applicable to the vulnerability of structure to dam failure.

**Table 2.20 Ballard County Flood Hazard Vulnerable Assets**

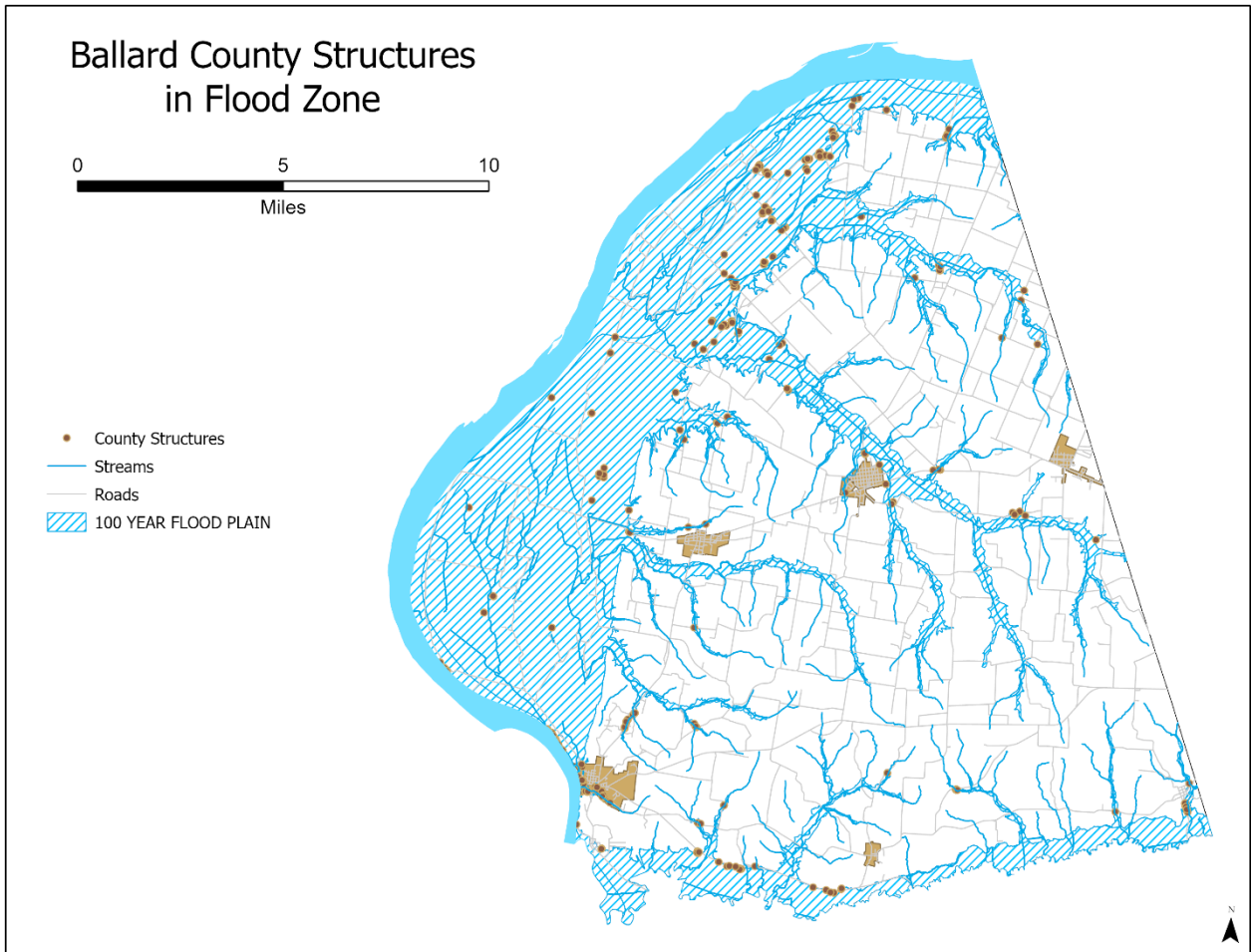
County	Estimated Number of Structures in Flood Hazard Areas		
	Number of Structures in County	Percentage of Structures in Flood	Number of Structures in Flood Hazard Zone
<b>Ballard</b>	<b>7,041</b>	<b>4.6%</b>	<b>327</b>
Calloway	22,328	1.6%	359
Carlisle	4,476	2.4%	108
Fulton	4,091	4.7%	193
Graves	25,720	1.6%	404
Hickman	3,777	2.3%	85
Marshall	24,216	6.7%	1624
McCracken	36,549	4.3%	1586
<b>Total</b>	<b>128,198</b>	<b>3.7%</b>	<b>4,686</b>

Sources: <https://github.com/Microsoft/USBuildingFootprints>, Purchase Area Development District GIS Database

The following maps indicate the location of critical facilities in each jurisdiction relative to the flood hazard areas. These maps were presented to the regional council and for public comment for review during the identification of vulnerable assets for each jurisdiction.

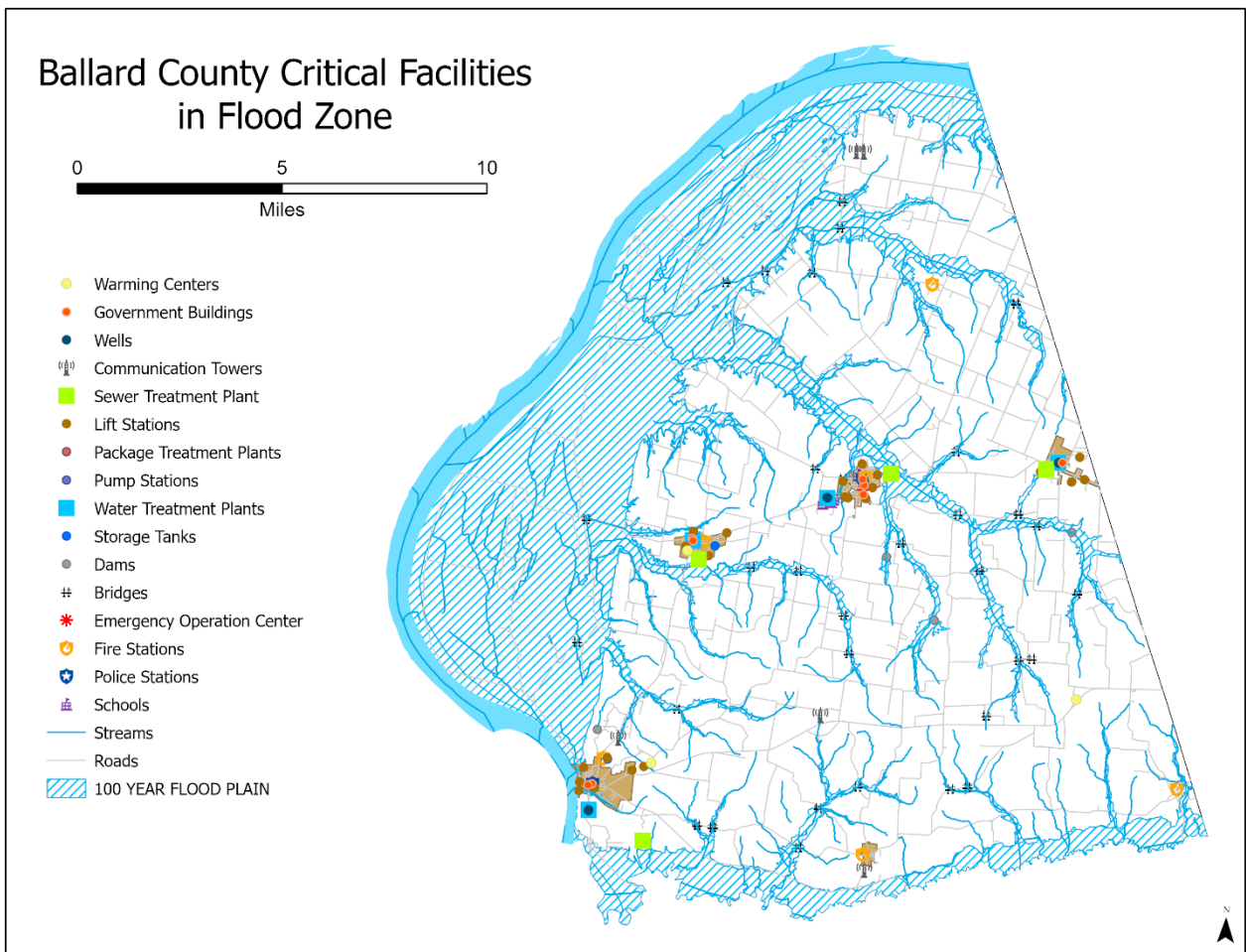
Figure 2.16 depicts the location of Ballard County's structures in the flood hazard areas.

**Figure 2.16 Ballard County Flood Zones and Structures**

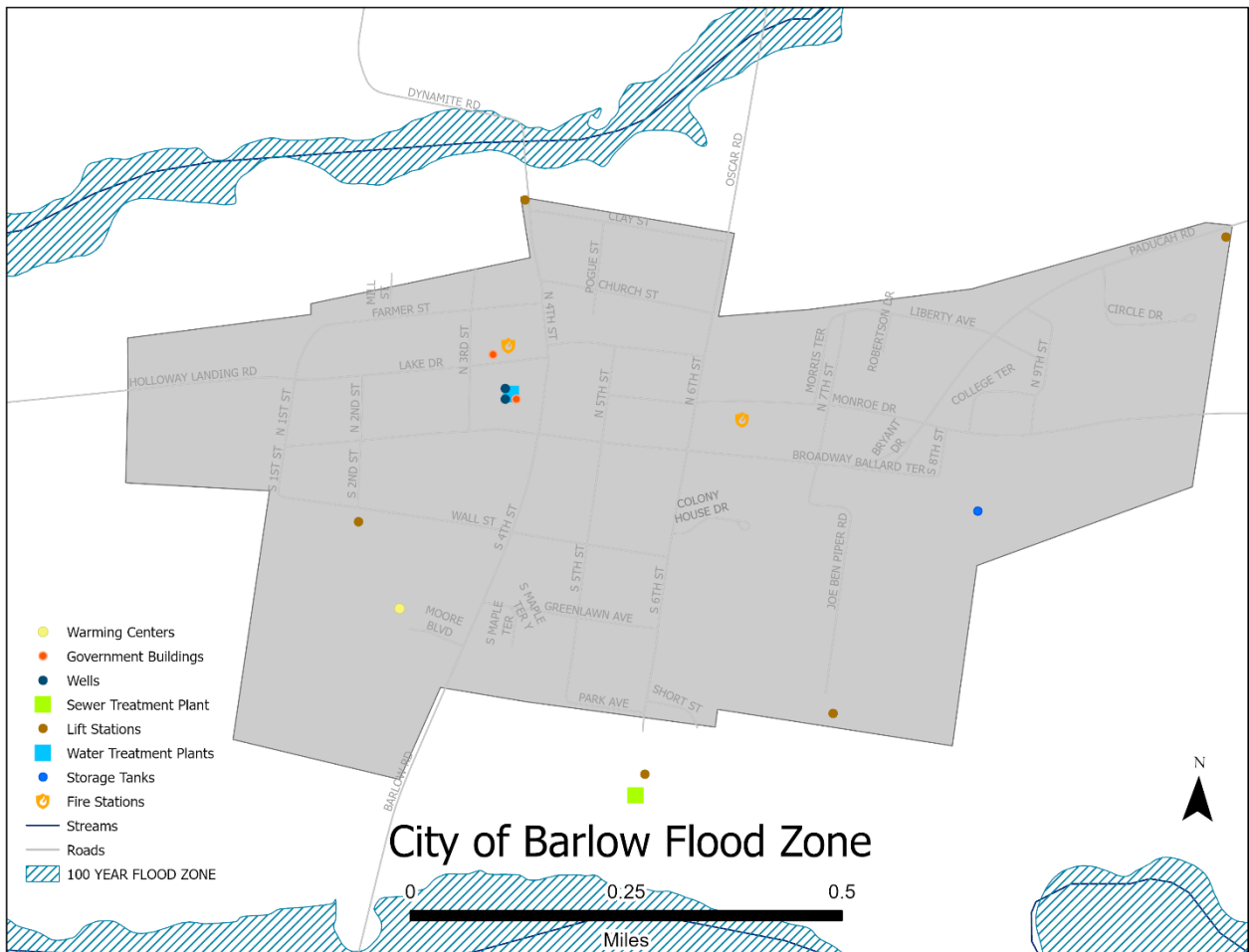


Figures 2.16, 2.17, 2.18, 2.19, 2.20 and 2.21 indicate the location of critical facilities in each jurisdiction relative to the Flood Hazard areas. These maps were presented to the regional council and for public comment for review during the identification of vulnerable assets for each jurisdiction.

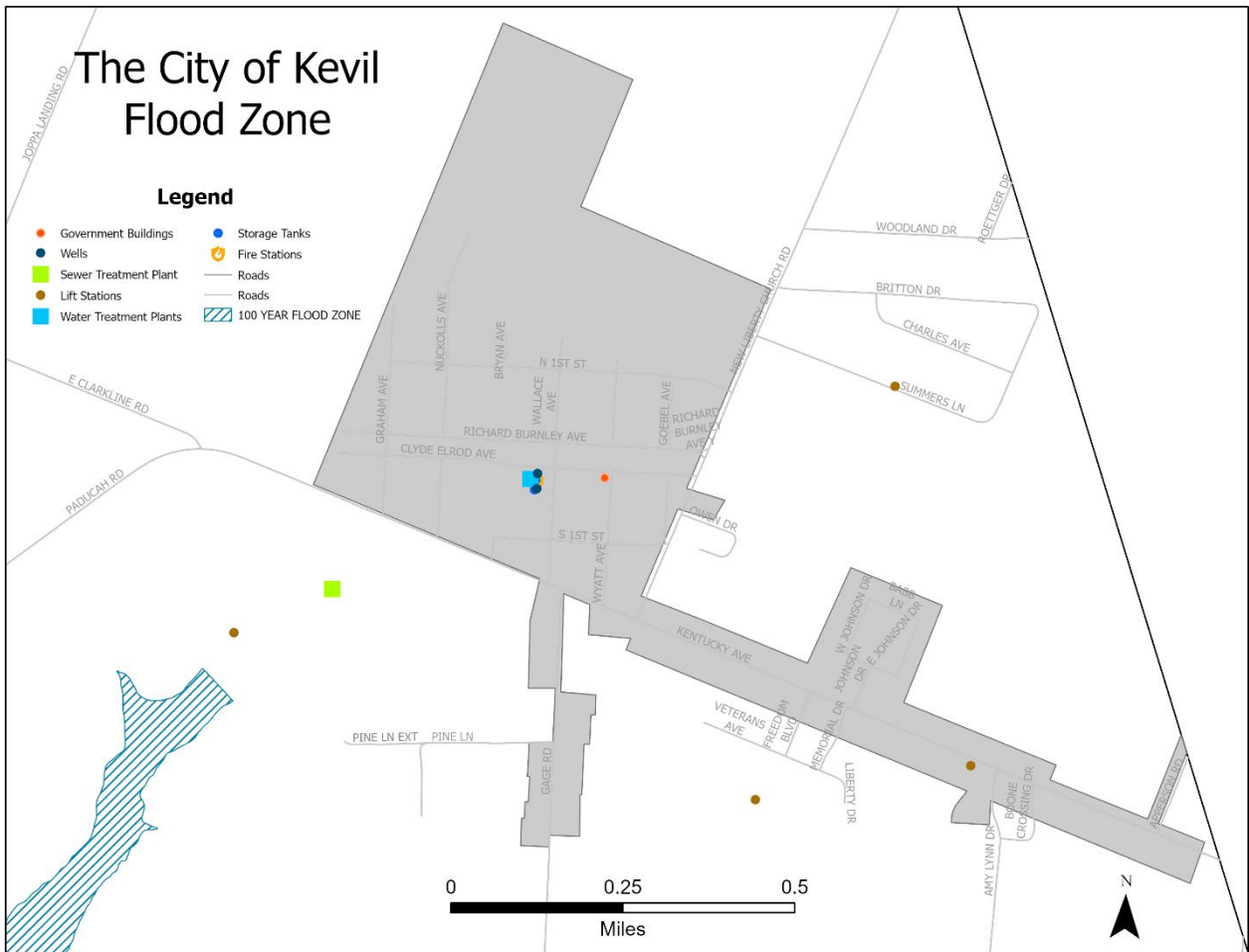
**Figure 2.17 Ballard County Flood Zone Including Critical Facilities**



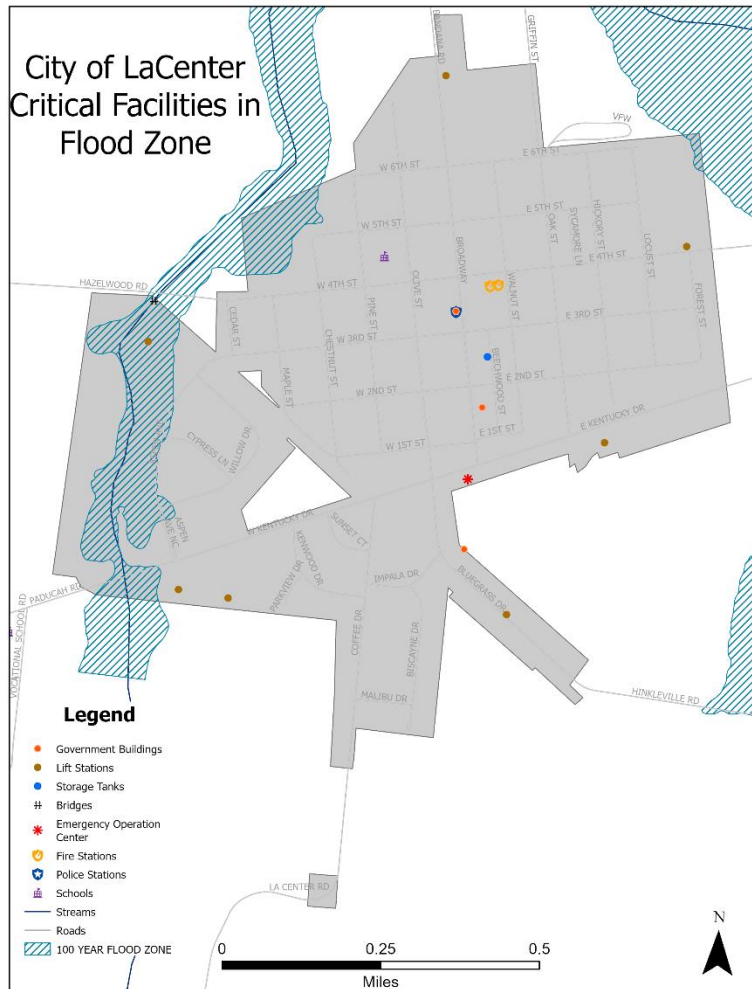
**Figure 2.18 City of Barlow Critical Facilities in Flood Zone**



**Figure 2.19 City of Kevil Critical Facilities in Flood Zone**



**Figure 2.20 City of LaCenter Critical Facilities in Flood Zone**



**Figure 2.21 City of Wickliffe Critical Facilities in Flood Zone**

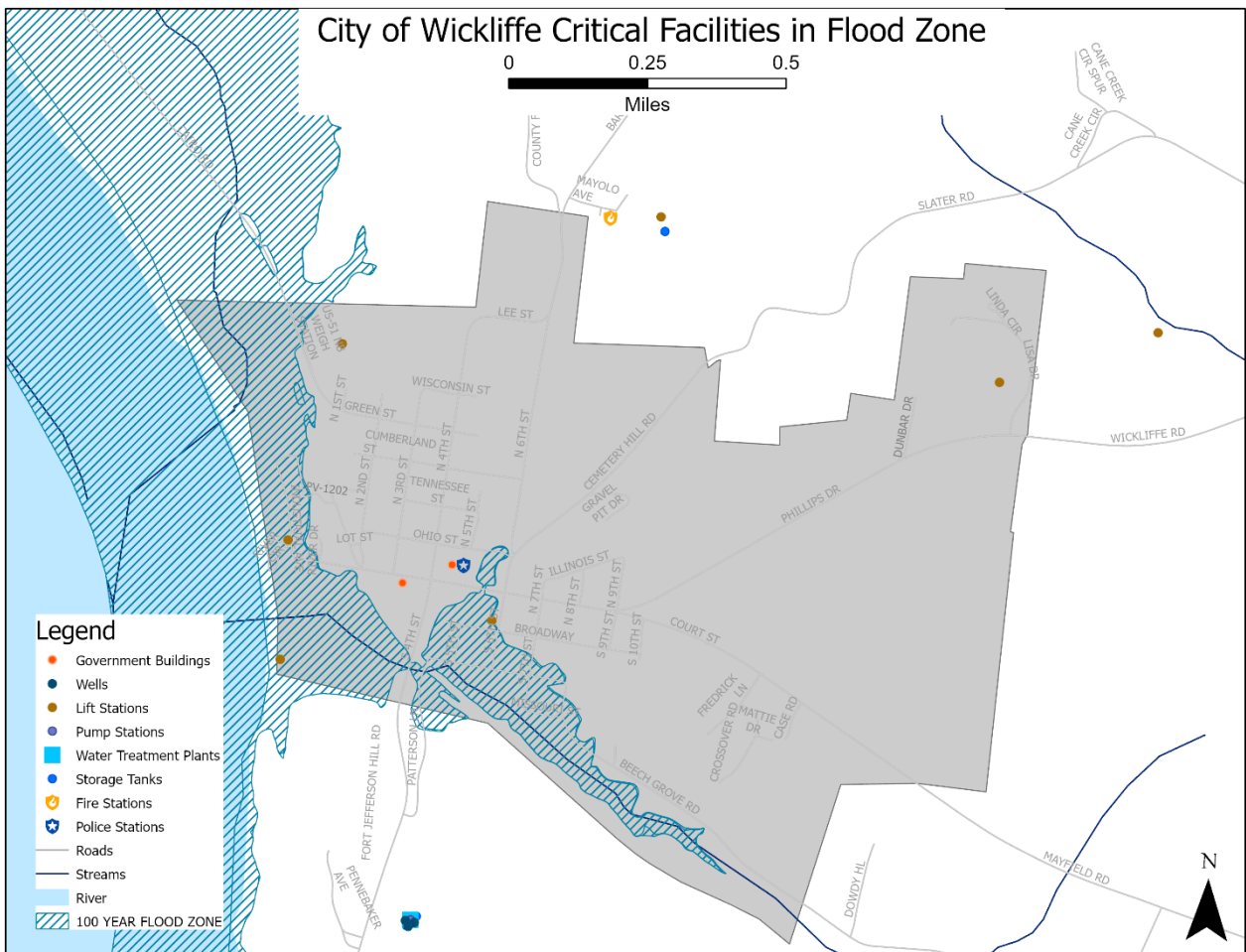


Table 2.21 summarizes the types and number of critical facilities and infrastructure in the identified Flood Hazard areas. These charts were created using the mapped information above. Ownership issues provided some limitation in distinguishing what critical facilities belonged to a particular jurisdiction; therefore, asset vulnerability was determined on a county level.



**Table 2.21 Ballard County Flood Vulnerability: Critical Facilities and Infrastructure**

Type of Facility	# Of Existing Buildings	Current Replacement Value	# In Hazard Area
County EOC	1	\$528,000	0
Communication-Radio	5	\$392,000	0
Fire Stations	9		0
Police Stations	2		0
Railways		\$2,982,111	
Government Buildings	9		0
Hospitals		\$23,476,907	
Electric Power Plants			
Package Treatment Plant			
Sewage Plants	4		1
Water Plants	4		0
Pumping Stations	1		0
Lift Stations	23		4
Flood Control Pump Station			
Wells	9		0
Storage Tanks	8		0
Schools	5	\$79,773,707	0
Airport			
Natural Gas Facilities			
Dams	4		3
Warming Centers	3		0
Bridges	33		23
<b>TOTAL</b>	<b>120</b>		<b>31</b>

Sources: When available local data was used, and all other values were determined using HAZUS MH. The numbers of water treatment facilities are derived from Kentucky Infrastructure Authority, Water Resource Information System and the costs were calculated based on standard planning costs.

\*\* If values were not provided the best estimate was given based on other facilities in Ballard, and HAZUS Program.

\*\* Cost replacement values left blank were hard to determine due to many factors involved

Ballard County is a member of the NFIP. It has a Flood Plain Management Ordinance in accordance with the appropriate State Revised Statutes. As a consequence, development is not likely to occur in flood regions identified on the FIRMS and by the flood data used in this plan.

Some industrial expansion that takes place will be in existing industrial parks. Much of the industry in Ballard County is dependent upon the National Waterway Transportation System. Industrial expansion will occur in the 100 year floodplain, but in accordance with all State and Local ordinances. These facilities are largely engineered out of the flood zones of the Ohio and Tennessee River.



## Wildfire

### Types and Numbers of Buildings for Wildfire Hazard

Wildfire was rated by the Ballard MPT as a Low Risk Hazard. Portions of the county are heavily forested. These areas are being encroached upon by urban growth, creating a danger area known as the Wildland/Urban Interface.

**Figure 2.22 Wildfire Probability and Impacts in Ballard County**

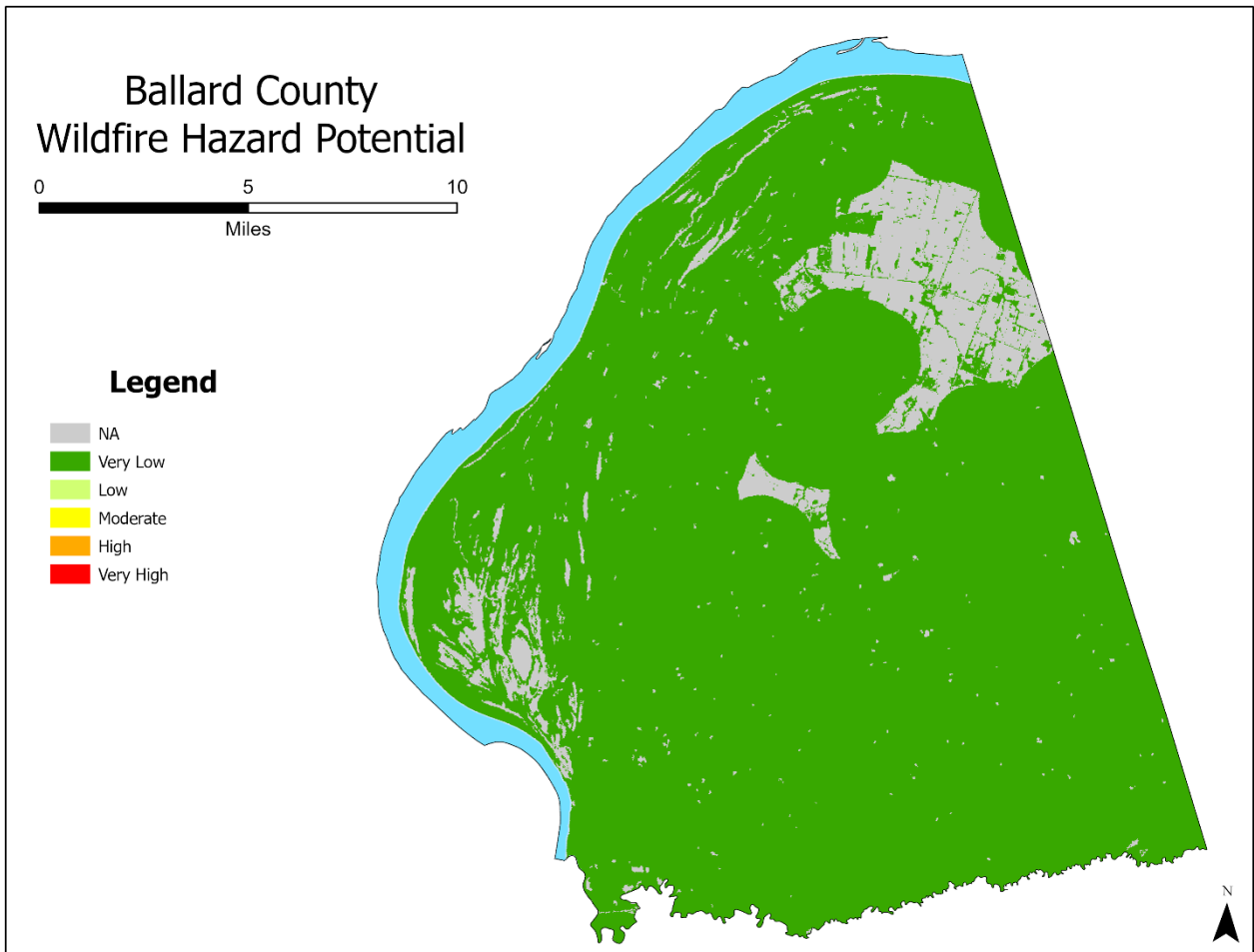


Table 2.22 represents county structures derived from the U.S. Building Footprints from Microsoft. Due to data limitations, the types of structures were not available. Future updates of the plan will include commercial and residential structures differentiated.

**Table 2.22 Ballard County Wildland/Urban Interface Wildfire Risk:**

County	Structures in County	Structures in None to Very Low	Structures in Low	Structures in Moderate	Structures in High
<b>Ballard</b>	<b>7,041</b>	<b>7,041</b>	<b>0</b>	<b>0</b>	<b>0</b>
Calloway	22,328	22,175	153	0	0
Carlisle	4,476	4,476	0	0	0
Fulton	4,091	4,060	31	0	0
Graves	25,720	25,522	198	0	0
Hickman	3,777	3,764	13	0	0
Marshall	24,216	24,214	2	0	0
McCracken	36,549	36,549	0	0	0
Purchase	128,198	127,801	397	0	0

*Sources: USDA Wildfire Hazard Potential and PADD GIS Staff*

#### Critical Facilities and Infrastructure at Risk in the Wildland/Urban Interface

Using the HAZUS MH definition for critical facilities and infrastructure, the PADD staff identified types and numbers of critical facilities and infrastructure that are in or adjacent to the Wildland/Urban interface, and consequently at risk to wildfires.

**Table 2.23 Ballard County Wildfire Vulnerability**

Type of Facility	# Of Existing Buildings	Current Replacement Value	# In None to Very Low Hazard Area	# In Low Hazard Area
County EOC	1	\$528,000	1	
Communication-Radio	5	\$392,000	5	
Fire Stations	9		9	
Public Safety Buildings	2		2	
Railways		\$2,982,111		
Government Buildings	9			
Hospitals		\$23,476,907		
Electric Power Plants				
Package Treatment Plant				
Sewage Plants PTP	4		4	
Water Plants	4		4	
Pumping Stations	1		1	
Lift Stations	23		23	
Flood Control Pump Station				
Wells	9		9	
Storage Tanks	8		8	
Schools	5	\$79,773,707	5	
Airport				
Natural Gas Facilities				
Dams	4		4	
Warming Centers	3		3	
Bridges	33		33	
<b>TOTAL</b>	<b>120</b>		<b>120</b>	

Sources: When available local data was used, and all other values were determined using HAZUS MH. The numbers of water treatment facilities are derived from Kentucky Infrastructure Authority, Water Resource Information System and the costs were calculated based on standard planning costs.

\*\* If values were not provided the best estimate was given based on other facilities in Ballard, and HAZUS Program.

\*\* Cost replacement values left blank were hard to determine due to many factors involved

## Future Development: Types and Numbers of Future Buildings, Critical Facilities, and Infrastructure

Ballard County is not expected to grow in population over the next ten years. There will likely be little, if any, increase in the number of residential structures, or critical facilities and infrastructure. The Flood Plain Management ordinance will restrict building of residential structures in mapped flood prone areas.

**Table 2.24 Census Projections for the Purchase Region of Kentucky**

County	Census 2000	Census 2010	Census 2020	Census Projections		
				2030	2040	2050
Kentucky	4,041,769	4,339,367	4,505,836	4,461,150	4,721,118	4,785,233
<b>Ballard</b>	<b>8,286</b>	<b>8,249</b>	<b>7,728</b>	<b>7,180</b>	<b>6,558</b>	<b>5,979</b>
Calloway	34,177	37,191	37,103	38,298	38,626	38,424
Carlisle	5,351	4,874	4,826	4,445	4,090	3,765
Fulton	7,752	6,238	6,515	6,132	5,697	5,349
Graves	37,028	37,421	36,649	36,582	36,163	35,758
Hickman	5,262	4,612	4,521	4,094	3,621	3,139
Marshall	30,125	31,101	31,659	31,430	30,794	30,218
McCracken	65,514	65,018	67,875	69,450	70,529	71,761
<b>Purchase</b>	<b>193,495</b>	<b>195,819</b>	<b>196,876</b>	<b>197,611</b>		

*Source: Kentucky State Data Center Projection Report for 2022 <http://ksdc.louisville.edu/>*

There are no significant changes in land use anticipated for Ballard County. Should land use changes occur, they will be included in future updates of the plan where applicable.

### New Residential Structures – Tornado, Earthquake, Severe Thunderstorm, Severe Winter Storm

The PADD staff used the Kentucky Data Center Household Projections to estimate future residential structure growth for each Purchase Region County. Table 2.25 shows the Kentucky Data Center Household Projects. These numbers would represent the approximate number of future residential structures vulnerable to tornadoes, earthquakes, thunderstorm wind and winter storms.

**Table 2.25 Household Projections**

County	2010	2020	Projections		
			2030	2040	2050
<b>Ballard</b>	<b>3,397</b>	<b>3,228</b>	<b>3,060</b>	<b>2,772</b>	<b>2,478</b>
Calloway	15,530	15,108	16,126	16,569	16,616
Carlisle	2,116	2,003	1,845	1,681	1,532
Fulton	2,864	2,725	2,578	2,368	2,157
Graves	14,978	14,742	14,697	14,396	14,180
Hickman	2,028	1,916	1,725	1,512	1,290
Marshall	13,073	13,359	13,301	13,003	12,693
McCracken	28,227	28,932	30,250	30,563	30,828
<b>Purchase Region</b>	<b>82,2213</b>	<b>82,013</b>	<b>83,582</b>	<b>82,864</b>	<b>81,774</b>

Source: Kentucky State Data Center <https://louisville.box.com/s/rh39adf5ou0cd0aduxe5dnodanj3ftf0>

The PADD staff and Ballard County MPT members discussed potential increase in numbers of vulnerable critical facilities, industry and infrastructure; however, there was no consensus for making a reliable calculation. In future updates, involvement from the local planning process may assist in estimating the increase of critical facilities and infrastructure based on projected population growth.

## 2:4.4 Assessing Vulnerability: Estimating Potential Losses

### Winter Storm, Thunderstorm Wind, Tornado, Earthquake

The total valuation of adjusted property as provided by the Kentucky Department of Revenue was used to estimate the potential dollar loss for all vulnerable structures for the following hazards: Severe Winter Storm, Severe Thunderstorm, Tornado, and Earthquake.

Table 2.26 summarizes the total value of adjusted property as provided by the Kentucky Department of Revenue, and the population for each county as provided by 2020 American Community Survey 5 Year Estimate. These values were used to determine potential dollar losses and the number of people at risk in a county and all its jurisdictions, for those hazards that have no defined area: Winter Storm, Thunderstorm Wind, Tornado, and Earthquake. The figures for Ballard County are highlighted.

**Table 2.26 Total Value of Adjusted Property for the Purchase Region**

County	County Square Miles	Population 2020 Census	Total Property Value 2021(\$)
<b>Ballard</b>	<b>246.7</b>	<b>7,728</b>	<b>\$562,799,918</b>
Calloway	385.0	37,103	\$2,670,699,673
Carlisle	189.4	4,826	\$268,513,078
Fulton	205.9	6,515	\$285,685,821
Graves	551.8	36,649	\$2,221,703,207
Hickman	242.3	4,521	\$295,853,256
Marshall	301.3	31,659	\$2,801,935,108
McCracken	248.7	67,875	\$5,629,613,526
<b>Purchase Region</b>	<b>2,371.1</b>	<b>196,876</b>	<b>\$14,736,803,587</b>

Source: United States Census Bureau County Summary, 2020 Census Data, Kentucky Revenue Cabinet, Year Estimate, Kentucky Revenue Cabinet, <https://revenue.ky.gov/Property/Pages/default.aspx>, Statewide Certified Property Values 2021

**Table 2.27 Severe Weather/Earthquake Hazard Vulnerable Asset**

County	Structures in County	Structures in Hazard Area	% In Hazard Area
<b>Ballard</b>	<b>7,041</b>	<b>7,041</b>	<b>100%</b>
Calloway	22,328	22,328	100%
Carlisle	4,476	4,476	100%
Fulton	4,091	4,091	100%
Graves	25,720	25,720	100%
Hickman	3,777	3,777	100%
Marshall	24,216	24,216	100%
McCracken	36,549	36,549	100%
<b>Purchase Region</b>	<b>128,198</b>	<b>128,198</b>	<b>100%</b>

*Source: Microsoft U.S Building Blueprint*

PADD staff and the Ballard County MPT determined that all 7,041 structures in the county are vulnerable to the “area” threats of weather and earthquake. According to the 2020 American Community Survey 5-Year Estimates, the median house value for Ballard County is \$103,800.

## Critical Facilities and Infrastructure for Severe Weather and Earthquakes

It was determined by PADD staff that the best way to estimate the potential dollar loss associated with critical facilities and infrastructure was to use insurance replacement values when available for those structures provided by the jurisdictions, or default to values from the HAZUS tables. Table 2.28 summarizes the potential dollar loss of vulnerable critical facilities and infrastructure to the non-geo specific hazards of Severe Weather and Earthquakes. Additional information on potential earthquake losses, especially for in-ground infrastructure can be found in the Appendix 2.

**Table 2.28 Ballard County Critical Facilities & Infrastructure  
Severe Weather and Earthquake**

Type of Facility	# Of Existing Buildings	Current Replacement Value	# In Hazard Area
County EOC	1	\$528,000	1
Communication-Radio	5	\$392,000	5
Fire Stations	9		9
Police Stations	2	\$2,982,111	2
Railways			
Government Buildings	9	\$23,476,907	9
Hospitals			
Electric Power Plants			
Package Treatment Plant			
Sewage Plants	4		4
Water Plants	4		4
Pumping Stations	1		1
Lift Stations	23		23
Flood Control Pump Station			
Wells	9		9
Storage Tanks	8		8
Schools	5	\$79,773,707	5
Airport			
Natural Gas Facilities			
Dams	4		4
Warming Centers	3		3
Bridges	33		33
<b>TOTAL</b>	<b>120</b>		<b>120</b>

Sources: When available local data was used, and all other values were determined using HAZUS MH. The numbers of water treatment facilities are derived from Kentucky Infrastructure Authority, Water Resource Information System and the costs were calculated based on standard planning costs.

\*\* If values were not provided the best estimate was given based on other facilities in Ballard, and HAZUS Program.

\*\* Cost replacement values left blank were hard to determine due to many factors involved



## **Flood**

County Structures: After the vulnerability maps were created for the flood hazard areas, the cost associated with replacing those structures was evaluated. It was the determination of the PADD staff that the best way to estimate the potential dollar loss associated with the flood hazard areas was to use Total Property Value in the county and the 4.6% of structures within the Hazard Area.

**Table 2.29 Flood Hazard Vulnerable Structures by County**

County	Number of Structures			Total Property Value	
	Structures in County	Structures in Hazard Area	% In Hazard Area	Total Value in County	Value in Hazard Area
<b>Ballard</b>	<b>7,041</b>	<b>327</b>	<b>4.6%</b>	<b>\$562,799,918</b>	<b>\$25,888,796</b>
Calloway	22,328	359	1.6%	\$2,670,699,673	\$42,731,194
Carlisle	4,476	108	2.4%	\$268,513,078	\$6,444,313
Fulton	4,091	193	4.7%	\$285,685,821	\$13,427,233
Graves	25,720	404	1.6%	\$2,221,703,207	\$35,547,251
Hickman	3,777	85	2.3%	\$295,853,256	\$6,804,624
Marshall	24,216	1624	6.7%	\$2,801,935,108	\$187,729,652
McCracken	36,549	1586	4.3%	\$5,629,613,526	\$242,073,381
<b>Total</b>	<b>128,198</b>	<b>4686</b>	<b>3.7%</b>	<b>\$14,736,803,587</b>	<b>\$545,261,843</b>

Sources: Kentucky Revenue Cabinet, <https://revenue.ky.gov/Property/Pages/default.aspx>, Statewide Certified Property Values 2021 and Microsoft U.S. Building Blueprint

**Table 2.30 2020 ACS Selected Housing Characteristics**

Subject	Ballard	Calloway	Carlisle	Fulton	Graves	Hickman	Marshall	McCracken	Purchase Region
Total Housing Units	<b>3,915</b>	18,924	2,471	3,336	16,862	2,367	16,229	32,237	96,341
Occupied Housing Units	<b>3,052</b>	15,942	1,925	2,550	14,402	1,724	13,119	27,787	80,501
Vacant Housing Units	<b>863</b>	3,432	546	786	2,460	643	3,110	4,450	16,290
Mobile Homes	<b>676</b>	2,555	512	164	2,508	307	2,370	3,005	12,097
Owner- occupied	<b>2,403</b>	9,730	1,573	1,680	10,690	1,383	10,926	17,930	56,315
Renter- occupied	<b>649</b>	5,762	352	870	3,712	341	2,193	9,857	23,736
Household Size – Owner	<b>2.60</b>	2.44	2.45	2.19	2.56	2.34	2.39	2.46	2.43
Household Size– Renter	<b>2.39</b>	1.99	2.34	2.24	2.47	3.21	2.04	2.03	2.34
Median House Value -	<b>\$103,800</b>	\$141,200	\$83,200	\$63,800	\$109,000	\$85,000	\$138,000	\$145,200	\$106,638

Source: U.S. Census Bureau 2020 ACS 5-Year Estimates Data Profile Table DP04

Table 2.29 summarizes the total number of structures in the county were determine by the Microsoft U.S. Building Blueprint. This value allowed us to determine 108 structures in the county were within the flooding hazard area. Table 2.29 shows the total property value for the Purchase Region counties from the Kentucky Revenue Cabinet and the property value within the flood Hazard Areas. Ballard County is highlighted.

Table 2.30 summarizes the Ballard County Housing Characteristics based on the 2020 ACS 5-Year survey.

## Critical Facilities and Infrastructure for Flood Hazards

It was the determination of the PADD staff that the best way to estimate the potential dollar loss associated with critical facilities and infrastructure was to use the insurance replacement values for those structures provided by the jurisdictions to the maximum extent possible, or values from the HAZUS data tables. Table 2.31 summarizes the potential dollar loss of vulnerable critical facilities and infrastructure in flood hazard areas by county.

**Table 2.31 Ballard County Critical Facilities & Infrastructure  
Flood Vulnerability**

Type of Facility	# Of Existing Buildings	Current Replacement Value	# In Hazard Area
County EOC	1	\$528,000	0
Communication-Radio	5	\$392,000	0
Fire Stations	9		0
Police Stations	2	\$2,982,111	0
Railways			
Government Buildings	9	\$23,476,907	0
Hospitals			
Electric Power Plants			
Package Treatment Plant			
Sewage Plants	4		1
Water Plants	4		0
Pumping Stations	1		0
Lift Stations	23		4
Flood Control Pump Station			
Wells	9		0
Storage Tanks	8		0
Schools	5	\$79,773,707	0
Airport			
Natural Gas Facilities			
Dams	4		3
Warming Centers	3		0
Bridges	33		23
<b>TOTAL</b>	<b>120</b>		<b>31</b>

Sources: When available local data was used, and all other values were determined using HAZUS MH. The numbers of water treatment facilities are derived from Kentucky Infrastructure Authority, Water Resource Information System and the costs were calculated based on standard planning costs.

\*\* If values were not provided the best estimate was given based on other facilities in Ballard, and HAZUS Program.

\*\* Cost replacement values left blank were hard to determine due to many factors involved

## Wildfire

After determining the vulnerability of critical facilities to the wildfire hazard the wildfire relative risk and exposure risk in Ballard County were collected from the USDA and US Forestry Service. Table 2.32 represents the wildfire risk Ballard County faces compared to the United States. Table 2.33 represent homes exposure percentage to wildfires in Ballard County compared to the United States.

**Table 2.32 Ballard County Wildfire Risk**

Relative Wildfire Risk	
Statewide Percentile Rank	
Risk to Homes	21
Wildfire Likely Hood	20
Nationwide Percentile Rank	
Risk to Homes	20
Wildfire Likely Hood	19

Source : <https://wildfirerisk.org/explore/exposure-type/21/21007/>

**Table 2.33 Ballard County Wildfire Exposure**

Wildfire Exposure		
	Ballard County	United State
Percent Total		
Homes Directly Exposed	51.0%	33.0%
Homes Indirectly Exposed	43.0%	30.0%
Homes not Exposed	6.0%	37.0%

Source : <https://wildfirerisk.org/explore/exposure-type/21/21007/>

Figure 2.23 Represents the Vulnerable Populations in Ballard County at risk if a wildfire hazard was to occur. Collected from the USDA and US Forestry Service wildfire risk to community's database.

**Figure 2.23 Wildfire Hazard: Ballard County Vulnerable Population**

### Potentially Vulnerable Populations

Populations, 2021*	Ballard County, KY	United States
Families in poverty	255	7,181,779
Households with no car	174	10,349,174
Mobile Homes	498	6,509,758
People under 5	372	19,423,121
People over 65	1,660	52,888,621
People with disabilities	1,323	41,055,492
People with language barriers	0	12,736,062
Percent of Total**		
Families in poverty	12.2%	8.9%
Households with no car	5.9%	8.3%
Mobile Homes	16.9%	5.2%
People under 5	4.8%	5.9%
People over 65	21.2%	16.0%
People with disabilities	17.2%	12.6%
People with language barriers	0.0%	4.1%

**High Reliability:** Data with coefficients of variation (CVs) < 12% are in black to indicate that the sampling error is relatively small.

**Medium Reliability:** Data with CVs between 12 & 40% are in orange to indicate that the values should be interpreted with caution.

**Low Reliability:** Data with CVs > 40% are displayed in red to indicate that the estimate is considered very unreliable.

\*\* Each measure on this page comes from a different subset of the overall population. For example, "poverty status" is not determined for all families. "Households with no car" is determined only for occupied households. "People with disabilities" includes only those people in civilian, noninstitutionalized settings. "Language barriers" is determined only for people five years or older.

## 2:4.5 Assessing Vulnerability: Analyzing Development Trends

The PADD grew 0.54 % in population between 2010 and 2020 compared to a growth of 3.8 % for the state of Kentucky. Ballard County is projected to lose approximately 7.1 % of its population between 2020 and 2030.

Ballard County is primarily rural in nature. Most residential development occurs on property that fronts primary and secondary roads. The county can expect sufficient residential development over the next ten years to replace existing older housing stock. Essential facilities and services may increase due to demand rather than population pressure. Table 2.33 represent growth trends in the PADD as report by the Kentucky State Data Center using Census information.

**Table 2.33 Population Projections for the Purchase Region**

County	Census 2000	Census 2010	Census 2020	Census Projections		
				2030	2040	2050
Kentucky	4,041,769	4,339,367	4,505,836	4,641,150	4,721,118	4,785,233
<b>Ballard</b>	<b>8,286</b>	<b>8,249</b>	<b>7,728</b>	<b>7,180</b>	<b>6,558</b>	<b>5,979</b>
Calloway	34,177	37,191	37,103	38,298	38,626	38,424
Carlisle	5,351	4,874	4,826	4,445	4,090	3,765
Fulton	7,752	6,238	6,515	6,132	5,697	5,349
Graves	37,028	37,421	36,649	36,582	36,163	35,758
Hickman	5,262	4,612	4,521	4,094	3,621	3,139
Marshall	30,125	31,101	31,659	31,430	30,794	30,218
McCracken	65,514	65,018	67,875	69,450	70,529	71,761
<b>Purchase</b>	<b>193,495</b>	<b>195,819</b>	<b>196,876</b>	<b>197,611</b>	<b>196,078</b>	<b>194,393</b>

Source: Kentucky State Data Center Projection Report for 2022 <http://ksdc.louisville.edu/>

### Land Use

Farmland is the principal land use in Ballard County. Land use for commercial purposes is primarily concentrated in the downtown areas of incorporated cities. Industrial development takes place primarily in industrial parks and along the Mississippi River. Additionally, Ballard County and its cities have reserved adequate space for recreational purposes.

### Economic and Social Growth Trends

The economy in the Purchase Region is experiencing trends like those of the state averages, both in growth and decline. There have been new businesses and industries to open in the region, but in turn there have been layoffs and closures within the market. Especially during the COVID-19 pandemic which is addressed in the 2022 – 2027 Comprehensive Economic Development Strategy (CEDS) where it was listed as a threat to the region, and the Disaster Resiliency Plan is supplement to that update. The CEDS update mentioned some of the impacts of COVID-19 on the Purchase Region communities while the Disaster Resiliency Plan goes into greater depth and addresses short-term and long-term approaches to rebuild resilient and sustainable communities throughout the Purchase Region. Data for this portion of plan was collected from the US Census and Purchase Region Community Economic Development Strategy.

Ballard County's primary mission is to provide its citizens a rural quality of life without sacrificing access to goods and services through partnerships and collaborations. Ballard County has access to multiple forms of training services and its proximity to McCracken County and the City of Paducah without living the city Life.

**Table 2.34 Employment Rate for 2010 and 2020 for the Purchase Region**

Employment Rate	2010	2020
Kentucky	55.3 %	55.90 %
<b>Ballard</b>	<b>52.10 %</b>	<b>49.50 %</b>
Calloway	57.30 %	55.10 %
Carlisle	47.30 %	46.50 %
Fulton	47.30 %	46.50 %
Graves	52.00 %	53.30 %
Hickman	45.9 %	44.50 %
Marshall	54.9 %	51.30 %
McCracken	53.8 %	55.90 %

Source: U.S. Census 2010 and 2020 Table DP03

**Table 2.35 Ballard County Labor Force**

BALLARD COUNTY LABOR FORCE	
Labor Force	Unemployment Rate
3,447	5.3%

Source: Purchase Area CEDS 2022-2027

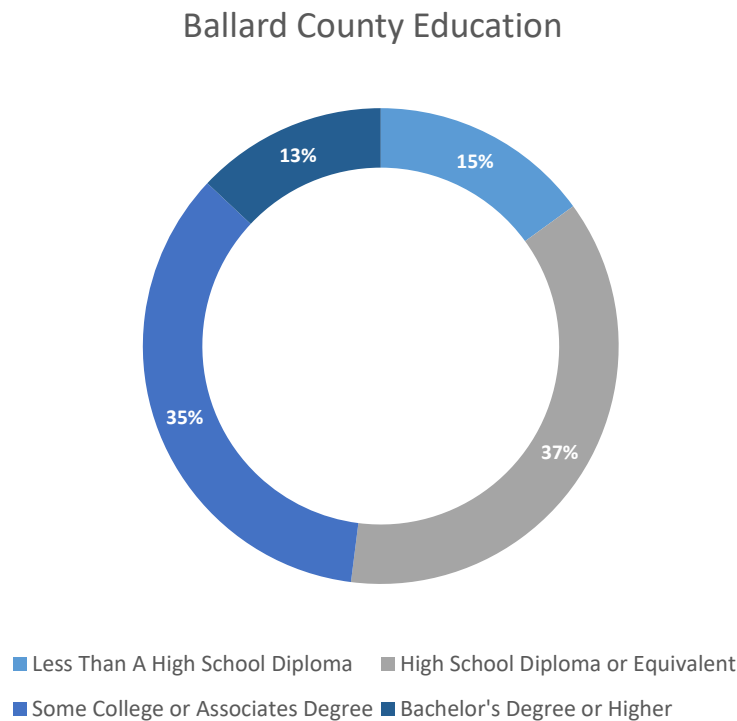
**Table 2.36 Ballard County Income Data**

INCOME	
Per Capita Income	\$26,911
Median Household	\$45,517
Poverty Rate	15.5%

*Source: Purchase Area CEDS 2022-2027*

Figure 2.15 Represents the level of education within Ballard County based on the Purchase Region 2020-2027 CEDS Plan.

**Figure 2.15 Ballard County Education**



*Source: Purchase Area CEDS 2022-2027*

**Table 2.37 Top 5 Industries in Ballard County**

Top 5 Industries	
Industries	Percentage of Total Employment by Industry
Manufacturing	14.0 %
All Government (Including education)	12.0%
Retail Trade	6.0%
Healthcare	4.0%
Admin & Support	3.0%

Source: Purchase Area CEDS 2022-2027

While manufacturing and other sectors are important to the region's economy, agriculture proves to be a vital part of the economy. The changes, both hazards related, and non-hazard related, that affect farming greatly impact the Purchase Region. Hazards such as hail, flooding, tornadoes, and high wind damage crops and thus influence the economy of the region.

Farming is the most prevalent land use, by area in Ballard County. Table 2.37 is a summary of the farmland located in the Purchase Region and the land use for those acres. This data was retrieved from the United States Department of Agriculture.

**Table 2.38 Total Farmland Located in Purchase Region**

County	Number of Farms	Land in Farms(acres)	Avg. Farm Size(acres)
<b>Ballard</b>	<b>295</b>	<b>94,340</b>	<b>320</b>
Calloway	710	135,521	191
Carlisle	273	88,015	322
Fulton	146	97,615	669
Graves	1,104	251,192	228
Hickman	246	118,474	482
Marshall	699	84,676	121
McCracken	318	62,082	195
<b>Total</b>	<b>3,791</b>	<b>931,915</b>	<b>2,528</b>

Source: U.S. Department of Agriculture, National Agricultural Statistics Service  
2017 Census of Agriculture

[https://www.nass.usda.gov/Publications/AgCensus/2017/Full\\_Report/Volume\\_1\\_Chapter\\_2\\_County\\_Level/Kentucky/](https://www.nass.usda.gov/Publications/AgCensus/2017/Full_Report/Volume_1_Chapter_2_County_Level/Kentucky/)



Social growth trends also play an important role in the economy of the Purchase Region. Median income and housing characteristics of the region are valuable tools in analyzing these growth trends. Tables 2.39 and 2.40 describe the median income and housing characteristics retrieved from the Kentucky State Data Center Census 2020 information.

Little to no population growth (0.4%) is expected to occur in the Purchase Region between 2020 and 2030. Ballard County is expected to decline by 7.1% during that same period. Development is not likely to occur in flood regions identified in each jurisdiction, because the threat of flooding is known and occurs on an annual basis. A portion of Ballard County is an exception due to the development of a riverport along the Mississippi River. Much of its current industrial capacity and likely future growth is expected to take place in conjunction with river development. Ballard County is also a Member of the NFIP.

**Table 2.39 2010 Census and ACS 2020 Median Household Income**

Area	Median Household Income		
	2010 ACS	ACS 2020	Percent Change
Kentucky	\$41,476	\$52,238	25.64
<b>Ballard</b>	<b>\$41,228</b>	<b>\$45,517</b>	<b>10.40</b>
Calloway	\$39,194	\$41,841	6.75
Carlisle	\$33,909	\$41,222	21.57
Fulton	\$31,965	\$31,587	-1.18
Graves	\$35,277	\$45,614	29.30
Hickman	\$31,836	\$44,063	38.41
Marshall	\$43,326	\$57,348	32.36
McCracken	\$41,630	\$47,011	12.93

Source: *Kentucky State Data Center; \*\*U.S. Census Bureau, 2011-2015 American Community Survey 5 Year Estimate and 2020 ACS 5-year estimates*

**Table 2.40 2020 Census: Selected Housing Characteristics for the Purchase Region**

Subject	Ballard	Calloway	Carlisle	Fulton	Graves	Hickman	Marshall	McCracken
Total Housing Units*	3,915	18,924	2,471	3,336	16,862	2,367	16,229	32,237
Occupied Housing Units*	3,052	15,942	2,550	2,550	14,402	1,724	13,119	27,787
Vacant Housing Units*	863	3,432	546	786	2,460	643	3,110	4,450
Mobile Homes*	676	2,555	512	164	2,508	307	2,370	3,005
Owner- occupied*	2,403	9,730	1,573	1,680	10,690	1,383	10,926	17,930
Renter- occupied*	649	5,762	352	870	3,712	341	2,193	9,857
Household Size – Owner*	2.60	2.44	2.45	2.19	2.56	2.34	2.39	2.46
Household Size – Renter*	2.39	1.99	2.34	2.24	2.47	3.21	2.04	2.03
Median House Value – Owner Occupied*	\$103,800	\$141,200	\$83,200	\$63,800	\$109,000	\$85,000	\$138,000	\$145,200

Source: *Source \* U.S. Census Bureau, 2020 5-Year Estimates table DP04*

## **Non-Ambulatory / Communal Living Facilities**

During the update process PADD staff met with the JPMC and agreed upon recognizing Non-Ambulatory / Communal Living Facilities as vulnerable populations. The facilities under this category are important to communities during a disaster but do not fall under FEMA's definition of a critical facility.

While critical facilities keep the government functioning and benefits the community, Non-Ambulatory / Communal Living Facilities protect a percentage of the population that relies on assistance.

The facilities listed below are funded locally or by the state, no private entities were included. The list below includes nursing homes, non-urgent care medical facilities, senior centers, etc.

**Table 2.41 Non-Ambulatory / Communal Living Facilities in Ballard County**

<b>Name of Facility</b>	<b>Type of Facility</b>
<b>Life Care Center of LaCenter</b>	<b>Nursing Facility</b>

*\*\* Ballard County Senior Center is used as a warming center and therefore is critical for the community*

## **2:5 Mitigation Strategy**

### **2:5.1 Capability Assessment**

Mitigation strategies were developed in response to the hazard profiles and vulnerability of the assets in each jurisdiction. These strategies provide each jurisdiction with a blueprint for reducing potential losses identified in the risk assessment. These strategies are based on existing authorities, policies, programs, resources, and the ability to expand on and improve the existing tools.

The capability assessment has been divided into three sections:

- (A) Existing Authorities, Policies, Programs, and Resources
- (B) Existing Governmental Structure
- (C) Existing Professional Staff Departments

The purpose of the capability assessment is to identify potential hazard mitigation opportunities available to each jurisdiction through daily operations as a local unit of government. This assessment will highlight the positive measures already in place in the jurisdiction as well as identify weaknesses that could increase vulnerability in a jurisdiction. The capability assessment serves as the foundation for an effective hazard mitigation strategy by establishing goals and objectives for jurisdictions.

#### **(A) Existing Authorities, Policies, Programs, and Resources**

The PADD, along with MPT members, evaluated existing authorities, policies, programs, and resources in each jurisdiction. Table 2.39 is a summary of each jurisdiction and the current status of these authorities. Local committee members evaluated this information to determine what goals, objectives, and actions would be necessary to effectively mitigate the vulnerability of a jurisdiction and what resources they currently have that can be used to implement the mitigation strategies identified in this plan.

**Table 2.42 Existing Authorities, Policies, Programs, and Resources in the Purchase Region**

Jurisdiction	Floodplain Management Ordinance	CRS & FMA Plans	Zoning Regulations	Subdivision Regulations	Land Development Plans	Fire Prevention Code	Comprehensive Plan	Capital Improvement Plan	Stormwater Management Plan	CERT Team	NWS Storm Ready Program	Local Economic Development	Regional Economic Development	City Class
<b>Ballard County</b>	<b>X</b>							<b>X</b>		<b>X</b>		<b>X</b>	<b>X</b>	
<b>City of Barlow</b>								<b>X</b>				<b>X</b>	<b>X</b>	<b>6</b>
<b>City of Kevil</b>								<b>X</b>				<b>X</b>	<b>X</b>	<b>6</b>
<b>City of La Center</b>					<b>X</b>		<b>X</b>	<b>X</b>				<b>X</b>	<b>X</b>	<b>5</b>
<b>City of Wickliffe</b>	<b>X</b>							<b>X</b>				<b>X</b>	<b>X</b>	<b>5</b>
Calloway County	X		X	X						X	X	X	X	
City of Murray	X		X	X	X		X		X			X	X	3
City of Hazel												X	X	6
Carlisle County	X									X	X	X	X	
City of Bardwell	X											X	X	5
City of Arlington	X											X	X	6
Fulton County	X									X	X	X	X	
City of Fulton	X		X	X	X		X	X				X	X	4
City of Hickman	X		X		X		X					X	X	4
Graves County	X									X		X	X	
City of Mayfield	X		X	X	X		X		X			X	X	3
City Wingo												X	X	6
Hickman County										X	X	X	X	
City of Clinton	X											X	X	5
City of Columbus												X	X	5
Marshall County	X					X				X	X	X	X	
City of Benton	X		X	X	X	X	X		X			X	X	4
City of Calvert City	X		X	X	X		X	X	X			X	X	4
City of Hardin	X											X	X	5
McCracken County	X		X	X	X	X	X			X	X	X	X	
City of Paducah	X		X	X	X	X	X	X	X			X	X	2

All jurisdictions are members of the PADD. Services are provided by the district in GIS/GPS, Economic Development, Community Development, Aging Services, Workforce Development, and Fiscal Management.

The existing authorities, policies, and programs are further explained in relation to the existing governmental structure and powers of the local jurisdiction. It is the responsibility of each local jurisdiction to develop, enact, and enforce the above referenced authorities and programs.

## **(B) Existing Governmental Structure**

Tables 2.43 (county government) and 2.44 (city government) summarize the governmental structure for each jurisdiction in the PADD. Each jurisdiction is responsible for the implementation of mitigation strategies in their community. These governmental structures were reviewed by the JPHMC to determine the capability of implementing and enforcing existing and future authorities, policies, programs, and resources.

**Table 2.43 County Government Structure in the Purchase Region**

<b>County</b>	<b>Type of Government</b>
<b>Ballard County</b>	<b>Judge/Executive and 5 magistrates</b>
Calloway County	Judge/Executive and 4 magistrates
Carlisle County	Judge/Executive and 3 magistrates
Fulton County	Judge/Executive and 4 magistrates
Graves County	Judge/Executive and 3 commissioners
Hickman County	Judge/Executive and 3 magistrates
Marshall County	Judge/Executive and 3 commissioners
McCracken County	Judge/Executive and 3 commissioners

**Table 2.44 Governmental Structure and Class of Incorporated Cities**

City	Class	County	Type of Government
<b>City of Barlow</b>	<b>6</b>	<b>Ballard</b>	<b>Mayor and 4 commissioners</b>
<b>City of Kevil</b>	<b>6</b>	<b>Ballard</b>	<b>Mayor and 6 council members</b>
<b>City of La Center</b>	<b>5</b>	<b>Ballard</b>	<b>Mayor and 4 commissioners</b>
<b>City of Wickliffe</b>	<b>5</b>	<b>Ballard</b>	<b>Mayor and 6 council members</b>
City of Murray	3	Calloway	Mayor and 12 council members
City Hazel	6	Calloway	Mayor and 6 council members
City of Bardwell	5	Carlisle	Mayor and 6 council members
City of Arlington	6	Carlisle	Mayor and 4 commissioners
City of Hickman	4	Fulton	Mayor and 4 commissioners
City of Fulton	4	Fulton	Mayor and 4 commissioners
City of Mayfield	3	Graves	Mayor and 10 council members
City of Wingo	6	Graves	Mayor and 4 commissioners
City of Clinton	5	Hickman	Mayor and 6 council members
City of Columbus	5	Hickman	Mayor and 6 council members
City of Benton	4	Marshall	Mayor and 6 council members
City of Calvert City	4	Marshall	Mayor and 6 council members
City of Hardin	5	Marshall	Mayor and 6 council members
City of Paducah	2	McCracken	Mayor and 4 commissioners

#### Legal Authority of Local Jurisdictions

There are many tools available to local governments in Kentucky that may help them implement mitigation programs, policies and actions. Any hazard mitigation program can utilize any or all of the five types of government powers granted by the State of Kentucky: Regulation; Acquisition; Taxation; Spending, and Education.

#### Regulation

- **Police Power:** Local governments have been granted broad regulatory powers in their jurisdictions. Kentucky Revised Statutes grant the general police power to local governments, allowing them to enact and enforce ordinances and laws that define, prohibit, regulate or abate acts, omissions, or conditions detrimental to the health, safety and welfare of the citizens of their jurisdiction. The general police power also has the ability to define and abate nuisance ordinances, including those related to public health.
- **Jurisdictions can include hazard mitigation requirements in their ordinances as protection of public health, safety and welfare.** They may also use this power to enforce nuisance ordinances identifying nuisances that threaten the general health and safety of the public.
- **Building Codes and Inspection:** The construction and rehabilitation of homes, business and other structures according to standards that will make the structures more resistant to the impact of natural hazards is a big part of mitigation activity in a jurisdiction. These standards can be enforced in a jurisdiction through building codes. Through the adoption and enforcement of

building codes in each jurisdiction, it can be assured that mitigation strategies are in place for the planning area.

- **Land Use:** Local governments can control the use of land in the jurisdiction through regulatory powers granted to them by the State of Kentucky. Jurisdictions can control certain aspects of development under these powers. The amount and type of growth in a jurisdiction can greatly affect the vulnerability of the community in the event of a natural hazard. Land use powers include the power to enact and enforce zoning ordinances, floodplain ordinances, and subdivision controls, as well as the power to engage in planning.
  - **Acquisition:** The State of Kentucky Revised Statutes allows for jurisdictions to acquire property for public purpose. Acquisition can be a useful tool for mitigation goals in that property in hazard prone areas may be acquired so that future development is prohibited in a hazardous area.
  - **Taxation:** Local governments have been given the power to levy taxes and special assignments by the State of Kentucky. Taxation extends beyond the collection of revenue and can provide the means by which the community develops in the future.
  - **Spending:** Local governments have also been given the power to make expenditures on behalf of the public in their interest. Hazard mitigation principles should be incorporated in the spending decisions made by the local government in a jurisdiction.
- **Education:** Although most residents in a jurisdiction have some knowledge of the natural hazards that potentially threaten their community, most of them have had little formal education about what they as individuals can do to reduce their vulnerability to a natural hazard event. Education involving mitigation strategies and potential vulnerability will be essential for all jurisdictions in the planning area.

### **(C) Existing Professional Staff Departments**

Members of the Ballard County MPT reviewed their existing capabilities based on their current professional staff departments. During the public input meetings, participants determined that the implementation of Mitigation Strategies and Projects would depend on the capability of that department in each jurisdiction.

**Table 2.45 Capabilities Assessment: Existing Professional Staff Departments**

Jurisdiction	Board of Education	Building Inspectors	Court Clerk	Emergency Management	County/City Treasurer	Mayor /County Judge/Executive	Health Department	Road Department	Sheriff Department	City Police Department	PVA (Tax Assessment)	Social Services	Utilities Department	Churches	Fire Departments	Kentucky State Police
<b>Ballard County</b>	X		X	X	X	X	X	X	X		X	X	X	X	X	X
<b>Wickliffe</b>				X	X	X							X	X	X	X
<b>Barlow</b>				X	X	X							X	X	X	X
<b>Kevil</b>				X	X	X							X	X	X	X
<b>LaCenter</b>				X	X	X							X	X	X	X
<b>Calloway County</b>	X		X	X	X	X	X	X	X		X	X	X	X	X	X
<b>Murray</b>	X	X		X	X	X		X		X			X	X	X	X
<b>Hazel</b>				X	X	X			X				X	X	X	X
<b>Carlisle County</b>	X	X	X	X	X	X	X	X	X		X	X	X	X	X	X
<b>Bardwell</b>		X		X	X	X		X		X			X	X	X	X
<b>Arlington</b>		X		X	X	X		X					X	X	X	X
<b>Fulton County</b>	X		X	X	X	X	X	X	X		X	X	X	X	X	X
<b>Hickman</b>				X	X	X		X		X			X	X	X	X
<b>Fulton</b>	X			X	X	X		X		X			X	X	X	X
<b>Graves County</b>	X		X	X	X	X	X	X	X		X	X	X	X	X	X
<b>Mayfield</b>	X	X		X	X	X		X		X			X	X	X	X
<b>Wingo</b>				X	X	X							X	X	X	X
<b>Hickman County</b>	X		X	X	X	X	X	X	X		X	X	X	X	X	X
<b>Clinton</b>				X	X	X				X			X	X	X	X
<b>Columbus</b>				X	X	X							X	X	X	X
<b>Marshall County</b>	X	X	X	X	X	X	X	X	X		X	X	X	X	X	X
<b>Benton</b>		X		X	X	X		X		X			X	X	X	X
<b>Calvert City</b>		X		X	X	X		X		X			X	X	X	X
<b>Hardin</b>				X	X	X							X	X	X	X
<b>McCracken County</b>	X	X	X	X	X	X	X	X	X		X	X	X	X	X	X
<b>Paducah</b>	X	X		X	X	X		X		X			X	X	X	X

The following definitions summarize the duties and responsibilities of the professional staff departments listed in the Table 2.43.

The **Board of Education** maintains the operations of the county school system. This board is elected at large by the people of the community. County funds usually maintain the buildings and provide for other capital projects. State funds usually pay for salaries and the purchase of textbooks and supplies.

The **Building Inspectors** are responsible for enforcing the State Building Code, the NFIP, the Community Rating System, and other applicable local codes. These items are enforced through an inspection and permitting program.



The **PVA, Court Clerk, and Sheriff** are elected every four years by the citizens in the county. The PVA is responsible for the valuation of property for tax purposes. The Court Clerk is the custodian of the court system in each county. This office is financed through the State of Kentucky. The Sheriff operates on a budget approved annually by the magistrates (fiscal court) of each county and is responsible for the enforcement of state and local laws.

The **City Police Departments** are responsible for enforcing local and state laws in their designated jurisdiction.

The **Kentucky State Police** are responsible for enforcing local and state law in the entire state of Kentucky. State Police assist local police with investigations and emergencies that extend beyond the resources and jurisdictional boundaries of local agency.

The **Fire Departments** are responsible for responding fire alarms, medical emergencies, hazardous materials, urban rescue and others calls to protect life and property.

The **Road Departments** are responsible for the care and maintenance of the public roadways in their designated jurisdiction.

The **Utility Departments** are responsible for providing water, gas, electric and sewer services to the public.

The **Emergency Management Service** is responsible for the mitigation, preparedness, response and recovery operations for both natural and man-made disasters. The formation of an emergency management office in each county is mandated under the Kentucky Revised Statutes.

The **County/City Treasurers** are responsible for the management of the budget and fiscal programs for their jurisdiction. This also includes the administration of state and federal grants.

The **Mayor or County Judge/Executive** is responsible for overseeing the daily operations of County or City government in their respective jurisdictions. They are also responsible for the enforcement of County/City policies and regulations.

The **Health Departments** and **Social Services** have separate boards appointed by commissioners. Employment in these departments is approved by the commissioners with state personnel policies applying. These agencies protect and promote public health and provide social services for medical care and governmental social programs for displaced families.

The **Churches** provide shelters, food and water to community members. Provide locations for emergency response teams to set up, helped with search and rescue, helped with clean up, etc. They are a fundamental part of the communities in the Purchase Region.

The **Emergency Management, Road Department, Building Inspectors, and Utilities Department** have been identified as the specific departments that will be responsible for carrying out mitigation

activities. Each of these departments has been involved in the hazard mitigation planning process by participating in the Purchase Regional Hazard Mitigation Council meetings.

It has been determined by the committee that each of these departments have limited available staff that are responsible for multiple duties within their departments. All jurisdictions have limited funding resources available to hire additional staff. Each staff member is adequately trained to accomplish their current workload. Increase in work activities, including hazard mitigation activities, will increase the need for additional staff to effectively perform tasks.

#### **SUMMARY: Capability Assessment**

The available staff and financial resources of the departments in each jurisdiction determine the ability for expansion and improvement of existing authorities, policies, programs, and resources to reduce potential losses. Each county in the PADD has equal ability to enforce and implement mitigation strategies.

The capability of cities in the Purchase Region varies so communities often work cooperatively with county government to perform projects that improve the quality of life for residents, including mitigation projects and activities.

Because counties have more resources available to implement mitigation activities, it has been suggested that the goals and objectives be prioritized at a county level. City jurisdictions will have the opportunity at any given time to implement mitigation activities if their capabilities expand and the opportunity exists.

The jurisdictions that have participated in the mitigation planning process are identified in this plan. In addition to local participation, the PADD staff has provided professional assistance in GIS and plan development to help enhance the ability of the local jurisdictions to implement mitigation activities.

Based on the above information, the local Hazard Mitigation Goals, Objectives and Actions were compiled at a county level, taking city jurisdiction public input into consideration.

## 2:5.2 Hazard Mitigation Goals

The Ballard County MPT along with PADD staff, analyzed the loss estimates in the risk assessment to establish goals and objectives for loss reduction. The goals were established with the input from local city participants. The goals and objectives will serve as a guide to develop specific actions to reduce potential losses caused by hazard events. These goals and objectives concur with existing community goals and the goals set forth by the Kentucky State Hazard Mitigation Plan.

**Mitigation Goals** – The mitigation goals were set to be general, long-term guidelines for hazard mitigation in the jurisdictions.

**Mitigation Objectives** – The mitigation objectives define the strategies and process of implementation to achieve the identified goals. The objectives are specific, measurable, and have a defined completion.

The following goals and objectives were determined to have the greatest influence on hazard loss reduction in Ballard County.

**Goal 1: Improve the survivability of critical facilities and infrastructure in order to preserve their capabilities to provide essential services during a hazard event, by reducing the vulnerability of these facilities.**

Purpose of Goal in Relation to the Risk Analysis: Events such as the 2015 and 2016 flooding underscored the vulnerability of critical facilities and infrastructure during natural hazards. Loss of these capabilities directly affect public health and public safety in part or all of Ballard County. During a natural hazard event, roadways can be damaged and utility services knocked out. These types of damages hinder emergency first responders from being able to effectively get help to those in need.

The following objectives have been developed as a result of this goal:

- 1.2: Enhance the rapid restoration of transportation systems.
- 1.2: Enhance the rapid restoration of utility systems.
- 1.3: Where possible, move the critical facilities out of flood prone areas.
- 1.4: Enhance the resistance of/harden critical facility structures to the effects of natural hazards.
- 1.5: Enhance the capability to maintain essential public health and public safety services by providing back-up sources of power and redundant communications to critical facilities.

**Goal 2: Reduce the potential damaging effects of natural hazards through development policies without limiting the goals for growth of the community.**

Purpose of Goal in Relation to the Risk Analysis: It has been determined that potential losses associated with development in the Ballard County may be greatly reduced by enforcing or developing county and city policies that regulate development in hazard prone areas. Policies that

regulate and guide the development of future infrastructure, residential, and industrial projects will reduce the vulnerability of these facilities.

The following objectives have been developed as a result of this goal:

- 2.1 Enforce existing policies and authorities.
- 2.2 Develop new policies such as ordinances and building codes that require new structures to meet standards that will resist natural hazards.
- 2.3 Consider land use planning policies that restrict development in hazard prone areas such as flood zones.
- 2.4 Consider subdivision requirements to protect utilities, such as buried power and phone lines.

**Goal 3: Protect public health and safety by increasing public awareness of natural hazards that affect Ballard County and by fostering a sense of responsibility within the public for mitigating risks associated with those natural hazards.**

Purpose of Goal in Relation to the Risk Analysis: It has been determined that the general public in Ballard County needs to be aware of the high-risk areas, and potential harm associated with the natural hazards that affect their area. While policies can be developed to reduce the development in hazard prone areas, public education will ensure that those policies are utilized to their fullest to reduce the number of existing and future structures in those areas. Through public education, individuals may realize the seriousness of potential hazards and act upon this realization by taking steps to secure their property and protect their families against the risks of natural hazards.

The following objectives have been developed as a result of this goal:

- 3.1 Educate the public on potential natural hazards that affect their Ballard County.
- 3.2 Increase public understanding and support of the hazard mitigation process.
- 3.3 Educate the public on how they can take personal responsibility for their own health, safety and property protection.
- 3.4 Develop and maintain emergency evacuation routes. Educate the public to the location and use of evacuation routes.
- 3.6 Storm Ready Maintain Ballard County's status as a Storm Ready Community.
- 3.7 Pursue Firewise Community status for Ballard County and the Cities of Barlow, Kevil, LaCenter & Wickliffe.

**Goal 4: Efficiently make use of public and private funds to increase the capabilities of local jurisdictions to reduce potential losses associated with flood hazard events.**

Purpose of Goal in Relation to the Risk Area: It has been determined that potential losses can be reduced in Ballard County by their ability to effectively communicate, plan, and implement mitigation projects. Efficiently using public or private money to improve communication, planning, and implementation capabilities for the general public as well as key critical facilities can reduce the impact a hazard has on Ballard County.

The following objectives have been developed as a result of this goal:

- 4.1 Promote inter-agency and inter-local cooperation for the use of mitigation funds and activities.

- 4.2 Take advantage of State Hazard Mitigation grants associated with Disaster Declarations, Pre-Hazard Mitigation Grant announcements, and other grants to fund Mitigation Projects.
- 4.3 Leverage State and local funding, local match sources and in-kind match resources to get the maximum utility from available Mitigation Funds.

**Goal 5: Protect Ballard County’s most vulnerable populations, buildings and critical facilities and infrastructure through the implementation of cost-effective and technically feasible mitigation projects.**

Purpose of Goal in Relation to the Risk Area: During the review of the risk analysis, council members determined several structures and critical facilities and infrastructure that will need to have specific mitigation actions taken in order to be effective in reducing the vulnerability. Some identified structures and critical facilities and infrastructure need to be removed from the flood hazard area completely or built to appropriate standards to reduce the potential losses.

The following objectives have been developed as a result of this goal:

- 5.1 Increase the availability of adequate shelters and community shelters for protection from the direct and indirect effects of severe weather events.
- 5.2 Continue to improve early warning of impending severe weather events.
- 5.3 Reduce the number critical facilities and infrastructure in identified flood hazard areas.
- 5.4 Utilize available mitigation measures to reduce the number of vulnerable structures in the flood hazard areas.
- 5.5 Utilize available mitigation measures such as structure elevation to reduce the vulnerability of structures in the flood hazard areas.
- 5.6 Identify and remove stream blockages of tree limbs and trunks, form effective check dams and barrages, and result in the pooling of water during flood events.

**Goal 6: Protect dwellings, structures and their occupants along the Wildland/Urban interface from the potential of Wildfire.**

While there is not historic data to support damaging wildfires in Ballard County, small field fires and brush fires do occur, especially during periods of drought. These events, historically, have been very small threats and generally not considered a risk. Although considered a low risk, it should be continually planned for and perhaps, anticipated.

The following objectives have been developed as a result of this goal:

- 6.1 Ensure the protection of first responders.
- 6.2 Enhance the response capability to brush fires to mitigate their growth into wildfires.
- 6.2 Facilitate communities/neighborhoods participation in the State’s “Firewise” program.
- 6.3 Reduce the quantity of available wildfire fuels in proximity to critical facilities and to any/all structures in Ballard County
- 6.4 Incorporate fire buffer planning into the design considerations for any new critical facility.

## **Goal 7: Support and participate in regional Hazard Mitigation Planning.**

Purpose of the Goal in Relation to the Risk Area: Ballard County, the Cities of Barlow, Kevil, LaCenter & Wickliffe, and representatives of various groups and organizations represented the County and participated in the JPHMC and the development of the regional portion of the plan. Because a regional “Authority” does not exist, the realization of the goals and objectives of the JPHMC Multi-jurisdictional Plan depends on the support and cooperation of Ballard County and the Cities of Barlow, Kevil, LaCenter & Wickliffe. This is especially true in that; the Regional Goals and Objectives affect all jurisdictions in the Purchase Region, damage to or destruction of the Regional Critical Facilities identified in the plan affect all jurisdictions in the Region, the strategies and mitigation projects that will evolve from these goals require the participation of all the jurisdictions in the region and the results will benefit all the participants. In the same vein, McCracken County, and the Cities of Barlow, Kevil, LaCenter & Wickliffe will require the cooperation and assistance of other jurisdictions, both neighboring and region wide, and the assistance of regional organizations such as the PADD, the Kentucky State Police, KYTC District One, Purchase Region Health Department to help plan, fund and implement Hazard Mitigation projects.

The following objectives have been developed as a result of this goal:

- 7.1 Request Kentucky Geological Survey and the University of Kentucky to conduct/expand further studies into seismicity, soils and ground shaking potential within the region.
- 7.2 Develop a regional high resolution, spatially accurate imagery database to extract precise point locations and structure footprints for buildings and other critical facilities.
- 7.3 Adopt an All-Hazard Week public awareness campaign to include earthquake, flood, tornados and severe storms.

## **Goal 8: Obtain the best data and analysis available to assess the downstream hazard posed by Kentucky, Barkley, and Olmsted Dams in the event of the failure.**

Purpose of Goal in Relation to the Risk Area: Potential losses can be reduced in a jurisdiction by their ability to effectively plan and implement mitigation projects. In order to do so, an accurate assessment of the threat posed by Dam Failure must be made to determine the geographic extent of the hazard and the potential impact of the Hazard in terms of threat to the populace and property.

The following objectives have been developed as a result of this goal.

- 8.1 Acquire inundation maps for both Kentucky and Barkley Dams.
- 8.2 Identify and map vulnerable structures, critical facilities, and risk prone areas.
- 8.3 Update County EOP as required.
- 8.4 Support and participate in simulations and preparedness exercises relating to dam failure.
- 8.5 Monitor other existing dams in cooperation with the State Department of Water.

### 2:5.3 Identification and Analysis of Mitigation Measures

The intention of this section is to identify, evaluate, and analyze a range of mitigation actions that will help reduce the potential effects of hazard events identified in the risk assessment in this plan. These actions were derived based on the analysis of the risk assessment and support the goals and objectives identified in the plan.

The following list of general actions describes potential loss reduction mitigation actions and techniques identified for mitigation of hazard events. These actions and objectives were determined to have the greatest influence on hazard loss reduction in Ballard County. Hazard specific mitigation actions are listed in order of priority in accordance with the High Risk Hazards for the county as identified and prioritized by the Ballard County MPT.

- Prevention activities are designed to keep current problems from getting worse and to eliminate the possibility of future problems. Prevention activities reduce a jurisdiction's vulnerability to hazard events. This type of activity is especially effective in hazard prone areas where development has not occurred. Prevention activities include the following:
  - Planning
  - Floodplain regulations
  - Stormwater management
  - Building codes
  - Capital improvement programs.
  - Open space preservation
  - Dam inspection and monitoring
- Property protection activities are designed to adapt existing structures to withstand natural hazards or to remove structures away from hazard prone areas. Property protection activities include the following:
  - Acquisition
  - Relocation
  - Foundation elevation
  - Insurance – flood and homeowner's
  - Retrofitting (includes activities such as wind-proofing, flood-proofing, and seismic design standards)
- Structural projects lessen the impact of a natural hazard by changing the natural progression of the hazard. These types of projects are usually designed by engineers. Structural projects include the following:
  - Storm sewers
  - Floodwalls
  - Highway Projects
  - Retention Basins
  - Reservoirs
  - Dams
  - Levees
  - Dredging
  - Minor flood control projects
  - Culvert resizing
  - Retaining walls
  - Safe rooms
- Emergency services minimize the impact that a natural hazard has on the residents of a jurisdiction. Usually, actions are taken by emergency response services immediately before, during, or in response to a hazard event. Emergency service activities include the following:
  - Warning systems: sirens / automated calling system
  - Evacuation planning and management.
  - Sandbagging for flood protection



- Emergency response services
- Protection of critical facilities
- Emergency generators
- Public information and awareness activities are used to educate the residents of a jurisdiction about the potential hazards that affect their area, hazard prone areas, and mitigation strategies they can take part in to protect themselves and their property. Public information and awareness activities include the following:
  - Public speaking events
  - Outreach projects
  - Availability of hazard maps
  - School programs
  - Library materials
  - Hazard Awareness Weeks
  - Real estate disclosure
  - Storm Ready Community Program
  - Firewise Community Program
  - CERT Teams and CERT Training
  - Citizens Corps Organizations
- Natural resource protection activities include those that minimize hazard losses and preserve or restore the functions of natural systems. Natural resource protection actions include the following:
  - Sediment and erosion control
  - Stream corridor restoration
  - Watershed management
  - Forest and vegetation management
  - Wetlands preservation and management

#### Hazard Specific Actions

Hazard specific mitigation activities defined for each goal and objective are listed by priority of risk, and partly based on the capability of the county to acquire funding for such activities. Specific projects included in this plan are either under consideration or evolving during this planning process; enhanced early warning throughout the county, or completed.



**Table 2.46 Ballard County Hazard Summary Table**

PLAN VERSION	2022
<b>HIGH RISK HAZARDS</b>	TORNADO FLOOD / FLASH FLOOD EARTHQUAKE THUNDERSTORM WIND
<b>MODERATE RISK HAZARDS</b>	WINTER STORM / ICE STORM HAIL EXCESSIVE HEAT/DROUGHT
<b>LOW RISK HAZARDS</b>	WILDFIRE DAM FAILURE

*SOURCE: Ballard County MPT 2022*

**Tornado Mitigation Activities:** Promote public education to individuals, businesses, and schools for hazard events that may include the following.

- Construction of a tornado safe room/community shelter in the Bandana community.
- Develop a plan of action for a tornado event – include home, work, school, and outdoor situations.
- Have tornado drills on a regular basis.
- Encourage all households to maintain a disaster supply kit:
  - A 3-day supply of water (1 gallon per person per day)
  - Non-perishable food items
  - One change of clothing and shoes per person
  - One blanket or sleeping bag per person.
  - A first-aid kit, including all prescription medicines.
  - A battery-powered NOAA weather radio with warning alarm and extra batteries
  - A flashlight and extra batteries
  - Special items for infants, elderly or disabled individuals
- Listen to the latest forecasts, especially when planning outdoor activities.
- Publicize multi-media access to tornado watches and warnings.
- Inspect designated tornado shelters for compliance with building codes to ensure their ability to withstand high winds.
- Install warning systems that are not completely dependent upon electricity.
- Pursue programs to provide or subsidize the provision of weather radios to low-income populations.
- Evaluate the need for tornado safe rooms, particularly for mobile home parks.
- Analyze the shelter requirements for temporary residents/visitors to the elder care facilities.
- Evaluate the need for tornado safe rooms, particularly for mobile home parks.
- Initiate mobile home anchoring program.
- Build tornado safe room were deemed necessary.

- Ensure all critical facilities have a backup source of power - generators.
- Train, equip and maintain Storm Spotter cadre
- Build community shelters in critical locations specifically in close proximity to the County EOC.

**Flood Mitigation Activities:** Promote public education to individuals, businesses, and schools for hazard events that may include the following.

- Enforce city and county Floodplain Ordinances
- Participation in the NFIP
- Promote the purchase flood insurance.
- Construct a levee or flood wall.
- Elevate the lowest floor level of existing structures above the floodplain
- Elevate flood prone roads.
- When feasible, relocate structures out of the floodplain.
- Acquire and demolish structures in the floodplain.
- Provide openings in foundation walls to allow water to flow in and out
- Install backflow valves to drains, toilets, and other sewer connections
- Maintain ditches and storm water drainage systems.
- Ensure all critical facilities have a backup source of power – generators
- Sedimentation control (dredging)
- Wetland restoration
- Stream re-alignment
- Increase culvert cross section.
- Dredge existing channels to maintain current depths and flows.
- Identification and removal of stream blockages of tree limbs and trunks forming effective check dams and barrages, and resulting in the pooling of water during flood events
- Continue to monitor and evaluate the vulnerability of repetitive loss properties to determine if Mitigation action is warranted. Take mitigation action elevation, acquisition or other as required.

**Thunderstorm Wind/Hail Mitigation Activities:** Promote public education to individuals, businesses, and schools for hazard events that may include the following.

- Immediate acquisition of an emergency warning sirens for the Cities of Wickliffe, Barlow and Kevil, plus the communities of Lovelaceville, Bandana, Gage, and Blandville.
- Listen to the latest forecasts, especially when planning outdoor activities.
- Keep a NOAA weather radio with extra batteries nearby to listen for weather updates.
- Listen especially for severe thunderstorm watches and warnings.
- Practice lightning safety.
  - Outdoor activities should not take place when lightning is present.
  - Fully enclosed vehicles and large permanent buildings provide safe havens from lightning.
- Pursue programs to provide or subsidize the provision of weather radios to low income populations.
- Promote trimming of tree limbs and debris, particularly in areas close to critical facilities and infrastructure such as power lines.
- Ensure all critical facilities have a backup source of power - generators

**Winter Storm / Ice Storm Mitigation Activities:** Promote public education to individuals, businesses, and schools for hazard events that may include the following.

- Make sure critical facilities have a backup source of heat
- Provide public education as to the safe use of back up heat sources
- Promote trimming of tree limbs and debris, particularly in areas close to critical facilities and infrastructure such as power lines.
- Evaluate subdivision regulations for inclusion of underground utilities for new development
- Promote public education to individuals and families, business, and schools for winter Storm Events and include the following:
  - Insulate the walls and attic of structures.
  - Caulk and weather-strip doors and windows.
  - Allow water to slowly drip from faucets to prevent pipes from freezing.
  - Check the antifreeze and battery in vehicles.
  - Stay off snow- or ice-covered roads if possible
  - Keep a supply of non-perishable food and water.
- Ensure all critical facilities have a backup source of power - generators.

**Earthquake Mitigation Activities:** Promote public education to individuals, businesses, and schools for hazard events that may include the following.

- Support, encourage, and lobby for the continuing study of the threat of ground shaking from the Wabash and New Madrid Seismic Zones.
- Evaluate public critical facilities and infrastructure to determine their resistance to ground movement.
- Replacement of brittle water and waste water infrastructure specifically cast iron pipe, asbestos cement pipe, and vitreous clay pipe.
- Ensure that all homes and other structures are secured to their foundations.
- Enforce existing seismic building standards (current building code)
- Promote public education to individuals and families, business, and schools for hazard events that may include the following:
- Identify “safe places” in structures that are vulnerable during an earthquake. A safe place might include space under a sturdy table or desk against an interior wall. Stay away from windows.
- Practice the “drop and cover” technique in each identified safe place. Drop under your identified safe place, duck your head between your knees, and cover the back of your neck with your hands. Practice makes this process an automatic response in the event of an earthquake.

**Excessive Heat and Drought Mitigation Activities:** Promote public education to individuals and families, business, and schools for hazard events that may include the following.

- Programs focused on at risk populations, Senior Citizens, very young children
- Air conditioner/fan loan or subsidized purchase program
- Identification of cooling shelters.
- Replacement of brittle water and wastewater infrastructure specifically cast iron pipe

**Wildfire Mitigation Activities:** Promote public education to individuals and families, business, and schools for hazard events that may include the following.

- Each community to strive to be a “Firewise” Community.
- Promote public education to individuals and families, business, and schools for Wildfire Threat include the following:
  - Proper storage of flammables or Class Shingles or tin on roofs or Masonry construction
  - Remove plants with resins, waxes, or oils from landscaping
  - Remove dead branches.
  - Reduce the amount of fuel around homes.
  - Aggressively reduce available fuels in the vicinity of critical facilities
  - Amnesty programs for hazardous materials/storage vessels
  - Tire amnesty programs
  - Removal of potential fuels from the vicinity of Critical Facilities.
- Pursue the acquisition of equipment and training to rapidly respond to brush fires to mitigate their becoming wildfires.

**Dam Failure Mitigation Activities:** Promote public education to individuals and families, business, and schools for hazard events that may include the following.

- Access and analyze USACE inundation maps or models for the projected downstream impact of a catastrophic failure of the Olmsted Dam.
- Assess the structures at risk to inundation.
- Continue to participate in the State Department of Water monitoring Program for the 4 DOW identified dams in Ballard County.

## 2:5.4 Implementation of Mitigation Measures

The purpose of this section is to provide a road map on how the mitigation actions identified in section 2:5.3 will be prioritized, implemented and administered in Ballard County.

All jurisdictions will adopt the JPHM Plan upon approval in 2023. Each county in the PADD has equal ability to enforce and implement mitigation strategies. The smaller cities in the Purchase Region, depend greatly upon the county government, and the PADD for support and combine resources to perform projects that improve the quality of life for residents, including mitigation projects and activities.

Given the (small) size of most of the Purchase region's cities, the planning process from which the following mitigation actions derived and were prioritized occurred at the county level. However, each city was represented at county-level meetings. Further, within each county-level planning meeting, individual city mitigation actions were discussed and prioritized. In practice, a city would derive one or two structural or property protection projects that it intended to pursue during the next five years and, first, discussed these projects' feasibility to implement in terms of local financing. Predictably, local financing was a significant constraint for both the county and its cities.

Preventative, natural resource protection, emergency service measures, and public information mitigation actions certainly were discussed at each planning meeting. However, the actions are not highly specific actions, by nature. Building code enforcement and enhancement, floodplain mapping and data, floodplain regulation, storm-water management, and planning activities, as examples, do not typically appear distinctive amidst a county and its cities. It is generally universally important, uncontroversial, and prescient to enforce codes, map and regulate floodplains, manage storm-water activity, and plan and zone. Similar that emergency service activities and public information activities are uncontroversial and generally sought (and not mutually exclusively) by both counties and its cities. So while such activities were discussed individually for counties and for cities, their inclusion within the following mitigation action list will appear similar within each jurisdiction's list. In other words: Ballard County and its incorporated cities, Wickliffe, Barlow, LaCenter, and Kevil all agreed that preventative activities, emergency service measures, and public information activities primarily should be implemented using local and federal-cum-state financing (e.g., EMPG) and are a high priority for pursuance during the next five years.

The jurisdictions that have participated in the mitigation planning process are listed in this plan. In addition to local participation, the PADD staff has provided professional assistance in GIS and plan development to help enhance the ability of the local jurisdictions to implement mitigation activities.

**Funding:** Outside of local financing and state financing options, the jurisdictions of the PADD will attempt to utilize the following funding sources in implementing goals, objectives and actions when possible: the Hazard Mitigation Grant Program (HMGP), the Flood Mitigation Assistance Program (FMA), the Pre-Disaster Mitigation Program (PDM), Hazard Mitigation Technical Assistance Programs (HMTAP), the National Earthquake Technical Assistance Program, the Wind and Water Technical Assistance Program, and federal-state matching programs. It should be noted that the above list represents known funding sources at the time of this writing. It is not exhaustive.

**Project Prioritization:** Ballard County will maintain the list of set goals, objectives, and actions that have been identified in this plan. These items were prioritized based on a set of criteria located in the FEMA Multi-Hazard Mitigation Planning Guidance that includes social, technical, administrative, political, legal, economic, and environmental factors (STAPLE+E) within the county jurisdictions.

As mentioned above, this mitigation strategy will divide mitigation actions into Community-Rating System (CRS) categories *preventative activities*, *property protection activities*, *natural resource protection activities*, *emergency services measures*, *structural projects*, and *public information activities*.

Mitigation actions falling under *preventative activities*, *emergency services measures*, and *public information activities* generally (i.e., unless otherwise specified) are process-driven by nature and driven by uncontroversial and laudable goals. It is thus muddying and complicated to subject such measures to a formal, qualitative, and subjective prioritization mechanism like STAPLE+E. How does a community distinguish “technical assistance” or “hazard response operations” or “enforcement of building codes” as of equally or of higher priority than the construction of a community safe room? Consequently, such process-oriented actions are treated as default “High” in priority and are considered pursued by Ballard County and its incorporated cities of Wickliffe, Barlow, Kevil, and LaCenter, e.g., Ballard County will “enforce building codes” while its cities may not.

The categories *structural projects*, *property protection activities*, and *natural resource protection activities* primarily will include actions that involve construction activity toward new and existing building structures. It is these intended projects and project categories that were prioritized using STAPLE+E.

Each structural/construction action for each community was given a High, Medium, or Low priority using the STAPLE+E framework. Because STAPLE+E relies upon qualitative and subjective assessment, Table 2.43 defines how each component of the STAPLE+E framework was interpreted. Generally, the mitigation actions with the highest priority were the most cost-effective and most compatible with the jurisdiction’s social and cultural values. The below list of structural/construction actions includes a column specifying which components of the STAPLE+E framework as defined below were relevant in the designation of the projects’ priority status. “E1” in the project lists refers to the “Economic” consideration. “E2” refers to the “Environmental” consideration.

The PADD staff reviewed each jurisdiction’s priorities annually to ensure that they were properly prioritized. The designated council representative from each jurisdiction will be responsible for maintaining this list.

The STAPLE+E criteria guidelines for action prioritization that were given to the council members in order to analyze their actions were as follows:

**Table 2.47 STAPLE+E Criteria Explanation**

<b>S - Social</b>	Mitigation actions are acceptable to the community if they do not adversely affect a particular segment of the population, do not cause relocation of lower income people, and if they are compatible with the community's social and cultural values.
<b>T – Technical</b>	Mitigation actions are technically most effective if they provide long-term reduction of losses and have minimal secondary adverse impacts.
<b>A – Administrative</b>	Mitigation actions are easier to implement if the jurisdiction has the necessary staffing and funding.
<b>P – Political</b>	Mitigation actions can truly be successful if all stakeholders have been offered and opportunity to participate in the planning process and if there is public support for the action.
<b>L – Legal</b>	It is critical that the jurisdiction or implementing agency have the legal authority to implement and enforce a mitigation action.
<b>E – Economic</b>	Budget constraints can significantly deter the implementation of mitigation actions. It is important to evaluate whether an action is cost-effective, as determined by a cost-benefit review, and possible to fund.
<b>E - Environmental</b>	Sustainable mitigation actions that do not have an adverse effect on the environment, that comply with Federal, State, and local environmental regulations, and that are consistent with the community's environmental goals, have mitigation benefits while being environmentally sound.

Tables 2.45-2.49 represent non-process actions requiring construction or acquisition related to the goals and objectives set forth in this plan, prioritized by each jurisdiction. The table identifies the hazard the action addresses, the action, the action priority, the entity responsible for the action, the potential sources of funding for the action, and to which Community Rating System (CRS) action category each project belongs.

Table 2.49 represents process actions that, thusly, are of High priority to Ballard County *and* to its incorporated jurisdictions equally: For example, it is expected that “adopting and enforcing building codes” applies with equally “High” priority to Ballard County and to its incorporated cities Wickliffe, Barlow, LaCenter, and Kevil.



## Construction/Non-Process Projects to Be Pursued by Each Jurisdiction:

**Table 2.48: Ballard County, Unincorporated**

Hazard	Action	Priority	STAPLE+E	Responsible Entities	Potential Funding Sources	CRS Action Category	Completion Timeframe
Flooding	Elevate segments of roads prone to flooding	High	S, T, A, P, L, E1, E2	Fiscal Court; KYTC	Local, State, Federal Grant Programs	Structural	Long Term
Flooding	Acquire/Demolish Repetitive-Loss Properties	High	S, T, A, P, L, E1	Fiscal Court; KYEM; FEMA	FEMA HMA, Local	Property Protection	On Going
Flooding	Relocate Critical Facilities out of flood-prone areas or elevate them	High	S, T, P, L, E2	Fiscal Court; Owners of Facilities	Local, State, Federal Grants Programs	Property Protection	On Going
Tornadoes	Purchase and Install Emergency Warning Sirens for census-designated places Lovelaceville and Bandana, for unincorporated city of Gage, and inactive home-rule city Blandville	High	S, T, A, P, E1	Fiscal Court	Local, FEMA HMA	Emergency Services Measures	Immediate
Tornadoes	Construct Community Safe Room for census-designated place Bandana	High	S, T, A, P, L, E1	Fiscal Court	FEMA HMA, Local	Structural; Emergency Services Measures	Immediate
All Identified Hazards	Purchase Generators for Critical Facilities	High	S, T, A, P, E1	Fiscal Court	Local, FEMA HMA	Emergency Services Measures	Immediate
All Identified Hazards	Purchase Emergency Power Sources for rural areas' designated shelters	High	S, T, P, L, E1	Fiscal Court	Local, FEMA HMA	Emergency Services Measures	Long Term
Flooding	Develop a Debris Removal Plan for Streams and Ditches	Medium	S, P, L, E1, E2	Fiscal Court; Public Works	Local, Federal Grants	Public Information ; Natural Resource Protection	On Going
Tornadoes; Severe Storms; Ice Storms	Trim Trees and Debris from Overhead Powerlines	Medium	S, P, L, E1	Utilities Providers	Private, Local	Preventative Activities	On Going
Wildfires	Purchase Equipment to suppress brush fires	Medium	S, P, E1	Fire Departments; Fiscal Court	Non-Profit, Private, Local, Federal Grants	Natural Resource Protection	Long Term
All Identified Hazards	Upgrade Emergency Services Communication Equipment (for Critical Facilities)	Medium	S, T, P, E1	Emergency Management Agency	FEMA/DHS, Other Federal Grants, Local	Emergency Services Measures	On Going



**Table 2.49: Barlow, City of**

Hazard	Action	Priority	STAPLE+E	Responsible Entities	Potential Funding Sources	CRS Action Category	Completion Timeframe
Tornadoes	Purchase and Install Emergency Warning Sirens for the areas in Barlow that don't have adequate coverage	High	S, T, A, P, E1	City	Local, FEMA HMA	Emergency Services Measures	On Going
Tornadoes	Construct Community Safe Room for the City of Barlow	High	S, T, A, P, L, E1	City	FEMA HMA, Local	Structural; Emergency Services Measures	Immediate
All Identified Hazards	Purchase Generators for Critical Facilities	High	S, T, A, P, E1	City	Local, FEMA HMA	Emergency Services Measures	On Going
Tornadoes; Severe Storms; Ice Storms	Trim Trees and Debris from Overhead Powerlines	Medium	S, P, L, E1	Utilities Providers	Private, Local	Preventative Activities	On Going
All Identified Hazards	Upgrade Emergency Services Communication Equipment (for Critical Facilities)	Medium	S, T, P, E1	Ballard County Emergency Management Agency	FEMA/DHS, Other Federal Grants, Local	Emergency Services Measures	Long Term

**Table 2.50: Kevil, City of**

Hazard	Action	Priority	STAPLE+E	Responsible Entities	Potential Funding Sources	CRS Action Category	Completion Timeframe
Tornadoes	Purchase and Install Emergency Warning Sirens for the City of Kevil	High	S, T, A, P, E1	City	Local, FEMA HMA	Emergency Services Measures	On Going
Tornadoes	Construct Community Safe Room	High	S, T, A, P, L, E1	City	FEMA HMA, Local	Structural; Emergency Services Measures	Immediate
All Identified Hazards	Purchase Generators for Critical Facilities	High	S, T, A, P, E1	City	Local, FEMA HMA	Emergency Services Measures	On Going
Tornadoes; Severe Storms; Ice Storms	Trim Trees and Debris from Overhead Powerlines	Medium	S, P, L, E1	Utilities Providers	Private, Local	Preventative Activities	On Going
All Identified Hazards	Upgrade Emergency Services Communication Equipment (for Critical Facilities)	Medium	S, T, P, E1	Ballard County Emergency Management Agency	FEMA/DHS, Other Federal Grants, Local	Emergency Services Measures	Long Term

**Table 2.51: LaCenter, City of**

<b>Hazard</b>	<b>Action</b>	<b>Priority</b>	<b>STAPLE+E</b>	<b>Responsible Entities</b>	<b>Potential Funding Sources</b>	<b>CRS Action Category</b>	<b>Completion Timeframe</b>
Flooding	Evaluate the potential for flooding at the intersection of 5 <sup>th</sup> & Chestnut and along Aspen Ave	Low	S, T, A, P, L, E1, E2	City	Local, State, Federal Grant Programs	Structural	Long Term
Tornadoes	Purchase and Install Emergency Warning Sirens for the City of LaCenter	High	S, T, A, P, E1	City	Local, FEMA HMA	Emergency Services Measures	On Going
Tornadoes	Construct Community Safe Room	High	S, T, A, P, L, E1	City	FEMA HMA, Local	Structural; Emergency Services Measures	Immediate
All Identified Hazards	Purchase Generators for Critical Facilities	High	S, T, A, P, E1	City	Local, FEMA HMA	Emergency Services Measures	On Going
Tornadoes; Severe Storms; Ice Storms	Trim Trees and Debris from Overhead Powerlines	Medium	S, P, L, E1	Utilities Providers	Private, Local	Preventative Activities	On Going
All Identified Hazards	Upgrade Emergency Services Communication Equipment (for Critical Facilities)	Medium	S, T, P, E1	Ballard County Emergency Management Agency	FEMA/DHS, Other Federal Grants, Local	Emergency Services Measures	Long Term

**Table 2.52: Wickliffe, City of**

<b>Hazard</b>	<b>Action</b>	<b>Priority</b>	<b>STAPLE+E</b>	<b>Responsible Entities</b>	<b>Potential Funding Sources</b>	<b>CRS Action Category</b>	<b>Completion Timeframe</b>
Flooding	Study cause of flooding along Broadway & Beech Grove Road and identify measures to alleviate flooding	High	S, T, A, P, L, E1, E2	City	Local, State, Federal Grant Programs	Structural	Immediate
Tornadoes	Purchase and Install Emergency Warning Sirens for portions of Wickliffe that don't have adequate coverage	High	S, T, A, P, E1	City; Fiscal Court	Local, FEMA HMA	Emergency Services Measures	On Going
Tornadoes	Construct Community Safe Room for the City of Wickliffe	High	S, T, A, P, L, E1	City	FEMA HMA, Local	Structural; Emergency Services Measures	Immediate
All Identified Hazards	Purchase Generators for Critical Facilities	High	S, T, A, P, E1	City	Local, FEMA HMA	Emergency Services Measures	On Going
Tornadoes; Severe Storms; Ice Storms	Trim Trees and Debris from Overhead Powerlines	Medium	S, P, L, E1	Utilities Providers	Private, Local	Preventative Activities	On Going
All Identified Hazards	Upgrade Emergency Services Communication Equipment (for Critical Facilities)	Medium	S, T, P, E1	Ballard County Emergency Management Agency	FEMA/DHS, Other Federal Grants, Local	Emergency Services Measures	Long Term

**Table 2.53: Process Mitigation Actions That Apply to Ballard County and Each of Its Incorporated Cities (Barlow, Kevil, LaCenter, and Wickliffe) with Equally (i.e., “High”) Priority**

Hazard	Action	Priority	Responsible Entities	Potential Funding Sources	CRS Action Category	Completion Timeframe
Flooding	Enforce NFIP Flood Ordinances	High	County and City Executives; Floodplain Managers	Fiscal Court; City Councils	Preventative Activities	On Going
Flooding	Monitor, Evaluate, Collect Damages Data to determine additional and on existing Repetitive-Loss Properties	High	County EMAs; City-Appointed Designees; Floodplain Managers	Fiscal Court; City Councils	Preventative Activities. Property Protection	On Going
All Identified Hazards	Promote the Usage of NOAA Weather Radios	High	County and City EMA and EM agents	Fiscal Court; City Councils	Preventative Activities. Public Information	On Going
Flooding	Provide Updated Floodplain Mapping and other information regarding flood-prone areas to Public	High	County and City EMA and EM agents; Floodplain Managers	Fiscal Court; KYEM; KDOW	Public Information. Preventative Activities	On Going
Earthquakes; Flooding	Public Outreach regarding Importance of and Availability of Earthquake and Flood Insurance	High	County; City; County EMA and EM agents; Floodplain Managers; Insurance	Fiscal Court; City Councils; KYEM; KDOW; UK-KGS	Public Information; Preventative Activities	On Going
All Identified Hazards	Adopt and Enforce Building Codes	High	County; City; Building Inspection agents	Fiscal Court; City Councils; KYEM; FEMA (through HMGP Initiative)	Preventative Activities	Long Term
All Identified Hazards	Public Outreach for the Development of Evacuation Plans and Procedures relevant to All Identified Hazards	High	County; City	Fiscal Court; City Councils; KYEM	Public Information; Emergency Services Measures. Preventative Activities	Long Term
Dam Failure	Continue current cooperation with USACE regarding future impacts from Olmstead Dam; participate in downstream hazard exercises, planning	High	County (with City Councils’ support)	Fiscal Court; City Councils; USACE; KYEM; KDOW; Coast Guard	Preventative Activities. Emergency Services Measures. Natural Resource Protection ; Public Information	On Going
All Identified Hazards	Develop and Implement a Protection Program for Critical Information Systems	High	County; City	Fiscal Court; City Councils	Emergency Services Measures. Preventative Activities	Long Term
Flooding	Participate in Wetlands Restoration projects along Mississippi River drainage	High	County; City; Ad-hoc Regional Entities	Fiscal Court; City Councils; Federal Grants	Natural Resource Protection	Long Term

